



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

AMENDED Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230

Wednesday, July 21, 2010
9:47 AM – 11:04 AM

Members present: Chair Brigadier General Donald Dunbar, Oskar Anderson (DOA), Superintendent David Collins (WSP), Michael Hinman (WEM), and David Steingraber (OJA).

Members absent or excused: Chief Edward Flynn (Chiefs of Police), Dr. Seth Foldy (DHS), Sheriff David Mahoney (Badger Sheriffs Association), Chief Charles Tubbs (Capitol Police), Ed Wall (DCI), DATCP vacancy, DNR vacancy, and Fire Services vacancy.

Alternates present: Dan Blackdeer (Capitol Police), Dennis Drazkowski (DCI Brevet Alternate), Bill Engfer (DNR Brevet Alternate), Greg Engle (OJA), Lisa Pentony (DHS Brevet Alternate), David Matthews (DCI), Larry Reed (WEM), Robin Schmidt (DATCP), Mark Wahl (DOA), and David Woodbury (DNR).

Others present: Randi Milsap (DMA), Lynn Rasmussen (DMA), Ashley Dinauer (DMA), Daniel Payette (DMA), Kelly Bradley (DMA), Lori Getter (WEM), BG Scott Legwold, LTC Steven Sherrod (JFHQ), Maj David May (JFHQ), Christen Bloomfield (DMA), Lisa Heitman (USAO), Bob Kelley (USDHS), James King (FEMA), Elizabeth Makowski (USAO), Dallas Neville (USMS), Tanner Nystrom (DCI), Tim Pfrang (DMA), and Steve Roberts (JFHQ).

9:47 AM: Convene in open session.

After convening in open session, the council took a short break.

10:01 AM: Re-convene in open session.



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6. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency intelligence reports and strategic briefings by DATCP, DET, and USDHS's Bob Kelley.

7. Review and approval of 16 June 2010 open session meeting minutes.

A motion was made by Robin Schmidt and seconded by David Collins to approve the June 16, 2010, open session meeting minutes. **Motion carried.**

8. First responder and agency reports.

- WSP (David Collins): 1) There are three major events scheduled in the next month. The EAA, the PGA Golf Tournament, and the Wisconsin State Fair. The biggest challenges with these events are traffic issues. 2) With the recent heavy rains and flooding, some state highways have been closed. Most have been repaired or will be repaired shortly. Another two inches of rain can easily erode road beds. Hopefully, there will be normal rains for the rest of the summer. There's been heavy rainfall for the whole year. On the plus side, lake levels are up.
- Capitol Police (Dan Blackdeer): Nothing to report for open session.
- DHS (Lisa Pentony): Fourteen months after the H1N1 emergency declaration, the Governor has lifted his order. The final After-Action Report (AAR) will be submitted to the federal government at the end of the month. DHS will provide an electronic link to the full report, sometime around the first week of August.
 - Chair Dunbar: Thanks for your leadership and to the whole DHS team.
- DNR (David Woodbury): 1) There will be a drinking water security table top exercise held internally in the Department on September 13, 2010. Council members are welcome to attend. Emergency management and health professionals will be involved. We will send out notice when the date approaches. 2) A little while ago, I talked about the electronic interactive template for field responders. It's being field tested, and two state



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agencies have a copy of it. Emergency management just received their copy today. We may have another full demonstration at the next Interagency Workgroup meeting. If you want to see it at the next meeting, you're welcome to attend. We will distribute CDs.

- WEM (Michael Hinman): I defer to Larry Reed to recap recent storm events.
 - WEM (Larry Reed): We were advised by the National Weather Service (NWS) about a powerful storm capable of producing tornadoes. It was predicted to impact the entire state. We had a webinar call in the afternoon that day and decided to activate the EOC from noon to midnight. We anticipated finishing by 11 PM but ended up staying until 3 AM, which is when NWS called off the weather watches. There was no major damage like the previous week and no injuries. No extensive emergency assistance was needed. We dodged a bullet. Regional directors talked with counties the following morning. They collected information about damage and it was finalized into a Situation Report that was set to legislators and other officials. We thought some places would be hit hard, but it didn't happen.
 - WEM (Michael Hinman): We will standardize the roll up and wrap up of these activations in the future.
 - Chair Dunbar: You never want to activate, but it shows great judgment and prudence to have done so here. Thanks for the helpful synopsis.
 - WEM (Larry Reed): We also set up an E-SPONDER site to track the situation; so did two counties.
 - WSP (David Collins): It was a very good response for counties. Fortunately, the weather system moved in a way that made it manageable. Having the EOC stood up was good practice. If the weather systems would have acted differently it could have tipped into a statewide response. With the EOC activation we would have had a quick response. **Regional WISDOT highway directors** were on



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standby throughout the night. They were talking with counties and getting good information from the field.

- DNR (David Woodbury): The groundwater system is really charged up. If we get any type of rain, we will have more issues yet this summer.
- WEM (Larry Reed): Gays Mills was on the edge again; you can see the river levels from hydrology maps.
- OJA (David Steingraber): We were recently advised as to funding allocations – Greg Engle will provide a report. Please see Attachments #1 and #2, 7/21/2010 HLS Open Session Meeting.
 - OJA (Greg Engle): On July 15, 2010, USDHS announced the FY 2010 homeland security grant funding allocations. The allocations are purely risk-based. \$14.6 million is being received. Four core programs received money – no surprises with those. A spending plan was developed and approved in the spring. Only one minor surprise – we received a competitive grant of \$75 thousand for the UASI Non-Profit Security Grant Program. The state applies for the grant on behalf of non-profits.
 - OJA (David Steingraber): The spending plan has been approved – it shows how the money will be used. You can navigate it starting at oja.wi.gov. We talked about this before – it's entirely a risk based allocation. It used to be that we could compete, but we no longer have that opportunity. We are left to the vagaries of the formula. We've been working on the border state battle. Designations like that will affect what funding Wisconsin receives in the future.
- DCI (David Matthews): Nothing to report for open session.
- DATCP (Robin Schmidt): 1) We have a state emergency board meeting tomorrow. It's a USDA driven board that looks at disasters related to state agriculture. We'll be looking



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at the ginseng crop and fruit losses. We'll identify whether counties will be requesting assistance due to losses. 2) DATCP will be sending teams to ICS 420 incident management training. There is position specific training available. We're sending four people to training; in January another three or four people will go. Classes are a week long, but they let you live incident command. 3) Lastly, not specific to DATCP, I'd like to start posting Council meeting materials to E-SPONDER instead of creating hard copies.

- DMA (Randi Milsap): Unfortunately, access is not available for everyone – we can work on getting access to the site.
- WEM (Larry Reed): A class is needed to register and navigate through the E-SPONDER site.
- DMA (Randi Milsap): I do not even have the permissions myself. It is a great idea about uploading presentations though.
- Chair Dunbar: Thanks about the training piece. In a protracted event at the EOC, it's good to know who could fill in.
- DNR (David Woodbury): If we're talking about the ability of people to go to incident training, is there somebody talking about a higher level incident management team since other agencies are doing this as well? Is there a consideration to create a Type II or higher level team? We have at least 6 different initiatives here. There might be some advantage to having a more coordinated approach.
- Chair Dunbar: We should have the discussion then?
- DNR (David Woodbury): Yes.
- WSP (David Collins): It would be great to have a statewide team, but it's a



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forever commitment with lots of training. We have not discussed how much time and effort would be required and whether it's worth it.

- Chair Dunbar: I'd like to task the Inter-Agency Working Group to have that discussion. What would it be? What would it take? We can have the working group brief the Council on their conclusions.
- DNR (David Woodbury): There will be different levels of understanding. The issue is the utility of the team.
- WEM (Larry Reed): In the past, the Inter-Agency Working Group looked at a statewide team formation and the commitment it would take. There are steep requirements to meet, and it's hard to maintain with so much turnover. In order to be certified, you need to shadow a real event some place for a week. This may be hard to track. It's difficult to put people through that process.
- WSP (David Collins): It's hard to commit people. They wear multiple hats, but this is an especially high level of certification. You'll be assigning someone who already has many roles to play.
- DNR (David Woodbury): There might be a practical application to this. One thing that the incident command structure does is bring together resources and capabilities that are dwindling. There is an advantage – ICS is a sharing of resources.
- DATCP (Robin Schmidt): Also, is there a hybrid model we can use, or at least identify who's had what kind of training and who has skills?
- Chair Dunbar: I'd like to present a motion to ask the Inter-Agency Working Group to have the discussion.



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A motion was made by David Steingraber and seconded by David Woodbury to ask the Inter-Agency Working Group to discuss the possibility of a statewide incident management team.
Motion carried.

- USMS (Dallas Neville): The NIMS group might be a good place to have that discussion as well.
- DOA (Oskar Anderson): Recently, we experienced major external network outages at state agencies. It was a software failure. We have been talking to the vendor. We need explanations, especially because it was software, not a hardware failure. We also discussed whether the failure of one system will lead to the failure of others, which we have planned redundancies for.
 - WSP (David Collins): The Blackberry's continued to work. We had a problem with servers and desktop computers.
 - DOA (Oskar Anderson): The external networks to the outside world went down entirely. However, with AirCards, things did work.
 - WSP (David Collins): It's an expense, but they really did make things work.
 - DOA (Oskar Anderson): 1) Redundant networks should not fail. It's an irritation – the worst part was the time it took for the vendor to respond. We discovered the problem, and they didn't respond quickly enough. They would eventually get a hold of us. Redundancy and communications are a problem. There are big issues to address with the vendor. 2) We received a copy of a report on broadband expansion. More people can do more things, but there are more places we can be attacked from. There's a major update for mapping where broadband is in the state; there's been an initial grant to figure out where it's available. 3) A new configuration of the data stealing Zeus Trojan is targeting Visa and MasterCard card holders. People should be aware of phishing attempts. 4) Lastly, hang on to your thumb drives. There have been a couple of incidents involving American Airlines and the California Department of Health Services misplacing personal



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data.

- WEM (Larry Reed): Just a comment about the network outage – we were able to open an E-SPONDER site. We would have been able to carry on business. Our regional directors have Air Cards.
 - Chiefs of Police: No representative present.
 - Badger Sheriffs: No representative present.
 - Fire Services: Position vacant.
9. Briefing by the Wisconsin National Guard Joint Staff on Wisconsin being selected to host a new Chemical, Biological, Radiological, Nuclear, and Explosive Enhanced Response Force Package (CERFP).

LTC Steven Sherrod provided a brief on the new CERFP that Wisconsin is to host. See Attachments #3 and #4, 7/21/2010 HLS Open Session Meeting. The CERFP would respond to large-scale events involving high-yield explosives, nuclear weapons, and other devices. National Guard assets and staff would function with civilian emergency personnel. CERFP will eventually create a handful of new jobs, but generally use existing personnel. The team should be certified and operational by September 2012.

10. Discussion on the preservation of the 700 MHz D Block for first responders.

Larry Reed provided a brief on D Block preservation. See Attachment #5, 7/21/2010 HLS Open Session Meeting.

- WEM (Larry Reed): We've been polling law and fire communities. It doesn't appear that all professional associations have taken a position on preservation. However, opinions from a number of police, fire, and sheriff officials indicate they are in favor of holding on to D Block for public safety agencies. Preservation has been endorsed by the



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International Association of Police Chiefs. NEMA has also endorsed. A critique of an FCC study by the Public Safety Alliance says that the FCC's findings were too narrow; in particular, there's growth that we are seeing in technology regarding high definition content for TV and cell phones. This technology requires more bandwidth, and they believe we should have this set aside. This sector is adjacent to a similar band that the public safety community already uses. I've passed along those recommendations to General Dunbar. After educating myself and gathering information from Kent MacLaughlin, Dallas Neville, and Keith Tveit, I understand that organizations want to preserve D Block for public safety. I would recommend the same thing. There is discussion in Congress about auctioning off the D Block. There's definitely another side to the argument, but it's important to look to the future and the growth of electronic communications. It will allow us room to grow as new technologies come online. I recommend that the Council support preservation. I'm sure you all have your own opinions, but, again, with what I've seen, we should preserve.

- OJA (David Steingraber): This has broad support among national criminal justice public safety organizations. It's an arcane issue that's not quickly grasped – people do not see what's at stake. We look at this as akin to interoperability. This is a time sensitive issue and it falls on Congress to reverse. There is a growing voice of support and there really are competing interests, especially with cell phone service providers. They have offered as a compromise a provision to give up the D Block in times of emergency. That's been tried before and does not really work that well. It means not being able to use your iPhone. It's not a good compromise. There's some activity already in Wisconsin to use bandwidth for public safety. We are planning to use it. I would urge this group to go on record and communicate this; the Governor may take action on his own; the more voices heard, however, the more persuasive.
- Chair Dunbar: Representative King from the U.S. House of Representative has put forth a bill. There is no companion bill in the Senate. So, with that background from Larry and David, I call for a motion to indicate that we support



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this and that we should write a letter stating that. We're not speaking for all communities – just a majority.

A motion was made by David Steingraber and seconded by Michael Hinman to write a letter indicating the Council's support for preservation of the D Block frequency for emergency responders. **Motion carried.**

- Chair Dunbar: Larry, I'd like you to write the letter.
- OJA (David Steingraber): I think that the Wisconsin Chiefs of Police Association will bring this up at their conference as well.

11. Announcement of a call for research project topics for the Great Lakes Hazards Coalition.

- Chair Dunbar: Greg Engle will explain the latest interaction with the Coalition.
 - OJA (Greg Engle): 1) The Coalition is a group of eight states that surround the Great Lakes – we have joined together to look at shared risks. We are planning for, assessing, and mitigating those risks. There were a couple of conference calls in May 2010. In a discussion in Ohio, lots of information was shared. The plan is to come up with an assessment of risks to the Great Lakes. We are looking at cascading impacts on maritime sectors; for example, if shipping were disabled, what would the impact be? Now, instead of one large regional project, we're looking at localized risks. 2) Money has been set aside for a grant program – the amount is \$50,000 a year for two years. The idea is to receive proposals from universities and centers of excellence that might be interested in the coalition. It does not have to be maritime; it could be cyber. Also, it might be worth studying something that would interest the private sector.
 - Chair Dunbar: There's an idea that we can be entrepreneurial; we can share with other states, have briefings, and put ideas out in the public domain. This is something to develop with civilian participation.



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- DNR (David Woodbury): What's the charter consist of? What's the membership?
- Chair Dunbar: Each state represents itself differently – there are a variety of agencies participating as representatives. It's based on Michael McDaniel's vision – USDHS's focus is on the state; his idea was to focus on the region. The purpose is information sharing – it's not a problem solving organization. We plan on creating a 501(c)(3). We will find people interested in donating and have the organization do research and share reports.

12. Other business.

- DMA (Randi Milsap): Regarding the Annual Report, please get you comments back to us. Our headline event for this year's September Preparedness Month, again, is a Milwaukee Brewers' game on Labor Day.

13. Set date, time, and place of next meeting.

The meeting for August is cancelled. September's meeting will be set in accordance with Governor Doyle's schedule.

14. Adjournment.

A motion was made by Robin Schmidt and seconded by David Woodbury to adjourn the meeting. **Motion carried.**

Meeting adjourned at 11:04 AM.