



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**AMENDED Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, January 16, 2008  
2:47 p.m. – 4:14 p.m.**

**Members present:** Chair Brig Gen Donald Dunbar (DMA), David Collins (WSP), Susan Crawford (DNR), and Johnnie Smith (WEM). Dr. Sheri Johnson (DHFS) was teleconferenced into the meeting.

**Members absent or excused:** Martin Henert (DATCP), Dave Steingraber (OJA), CapPol vacancy and DCI vacancy.

**Alternates present:** Dan Blackdeer (CapPol), Greg Engle (OJA), Craig Klyve (DCI alternate brevet), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), and David Woodbury (DNR).

**Others present:** Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA), Lori Getter (WEM), Katie Schumacher (DMA), Representative Joan Ballweg (State Assembly), Lieutenant Colonel Kari Wiegand (DMA), Major Tim Covington (DMA), Captain Jamie Makowski (DMA), Sean Murtagh (U.S. Coast Guard), Mark Winscher (FBI), Richard Ruminski (FBI), Sheriff David Mahoney (Dane County), Paul Wolfe (WSP), Sheriff Ron Cramer (Badger Sheriffs Assn), Dallas Neville (WEM), Kevin Spitler (Independent Consultant), Wayne Youngquist (UW-Whitewater), and Dick Vraga (U.S. Geological Survey).

**Quorum present.**

**2:47 p.m. – Convene in open session.**

After convening in open session, the Council took a short break.

**3:01 p.m. – Re-convene in open session.**



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5. Announcements of Closed Session discussion/action.

Chair Dunbar announced that each agency provided its classified intelligence report and the Wisconsin Department of Corrections gave a presentation on its disaster resources.

6. Review and approval of December 19, 2007 open session meeting minutes.

- WSP (David Collins): On page 8, Wisconsin State "Patrol" should replace Wisconsin State "Police".

A motion was made by David Collins and seconded by Robin Schmidt to approve the December 19, 2007 open session meeting minutes, as amended. **Motion carried.**

7. First Responder and Agency Reports.

- Dane County (Sheriff Dave Mahoney): I appreciate the invitation to attend the Council meetings.
- WSP (David Collins): The dense fog caused many crashes, including one involving over one hundred vehicles. I think this was the largest size accident in state history; the crash site was spread out over a four mile area. The first responders did a great job; they are now more experienced and better prepared for the next incident. There were two fatalities, as well as numerous injuries and property damage. There was a great working relationship among all first responders. We had many different agencies / townships assisting, including fire, EMS, police, Madison Metro buses, the Red Cross, and various highway departments. There will be after-action briefings by all agencies involved, similar to what occurred with the floods. I want to thank all agencies involved and all of the first responders involved. Many of them know their jobs very, very well.
- WSP (Paul Wolfe): There are two initiatives that should assist the WI Homeland Security Council. 1) We stood up the Incident Management Team. It is a 12 person team that will provide guidance, in an advisory capacity, on the Incident Command System. It is a DOT entity that resides within the Wisconsin State Patrol. It has 24/7 availability. The IMT team is available to other state agencies as well. Look for that team to be forward leaning.



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- WSP (David Collins): The best incident commander in our state is on the advisory group. He has a lot of experience and face-to-face contact.
- WSP (Paul Wolfe): We are looking for exercises.
- Chair Dunbar: Are these teams ready?
- WSP (Paul Wolfe): Yes. 2) As another initiative, we have taken steps forward in the electronic areas in the automation of criminal incident reporting. We can be better at reporting intelligence and information sharing in a timely and coherent manner. It is an automated system for information sharing. Intelligence information can be connected to criminal activities. This information will involve criminal interdiction and warrant arrests.
  - WSP (David Collins): Prior to the computer system, reports would be in the possession of multiple departments. We do not want the report to be buried in a filing cabinet.
  - WSP (Paul Wolfe): Electronic access will allow other agencies to use it quicker. This process will be less labor-intensive. It will contribute to homeland security efforts.
  - WSP (David Collins): With the current system, sometimes information does not get to me. In the new system, we will let the computer do the work for us.
  - Chair Dunbar: We should include this program in our Annual Homeland Security Report.

**3:12 p.m. Kevin Spitler (Independent Consultant) arrived.**

- CapPol (Dan Blackdeer): Nothing to report.
- DHFS (Dr. Sheri Johnson): Nothing to report.
- DNR (Susan Crawford): EPA Region V **is advocating for** a homeland security information exchange system. **EPA is seeking** State support.



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- DNR (David Woodbury): This system is in the development stage in an effort to obtain Tier II information under the Emergency Planning and Community Right-to-Know (EPCRA). Region VII has developed this system. Environmental agencies have nationwide information; we would like to put it into one database. There are two or three different assessment tools available and we want to put the information into a database that can be accessed. This system is strictly environmental, but it could be expanded. The system is supposed to be secure. There are a lot of tools out there for vulnerabilities. There is a meeting in Chicago on January 28, 2008 as part of a three-day EPA Homeland Security conference. We are just beginning the process. Diane Kleiboer (WEM) sat in yesterday. It will be labor-intensive to enter all the data. We would like OJA to look at it.
- WEM (Johnnie Smith): The federal government/FEMA is trying to raise the preparedness of states by the coordination of plans and protocols. FEMA relies on many of these plans. WEM talked about this at the Inter-Agency group meeting. FEMA has looked at this accreditation program. The State gets accredited – not the agencies. EMAP has agreed to come to Wisconsin and explain the process to us and possibly brief the WI Homeland Security Council. Thirty states have gone through the EMAP accreditation process. This process is labor-intensive. OJA is involved in the process. I think we need to consider this direction. We would like to raise the bar for the State.

**3:20 p.m. State Rep Joan Ballweg arrived.**

- OJA (Greg Engle): The State Preparedness Plan has gone out for a 30-day comment period. We are also scheduling three regional sessions on February 6, 7, and 12, 2008; one in Madison, one in Appleton, and one in Eau Claire. The President signed the Omnibus Bill on December 26, 2007, which includes the homeland security grant. Once the guidance is issued by Department of Homeland Security, we will have 90 days to submit the Plan. The Plan allows us to take a comprehensive look at what we're doing in the State.
- DCI (Craig Klyve): We are working on a new system, the Wisconsin Crime Alert Network. It sends out notices to targeted businesses in a geographic area; it can be sent out to a specific area or statewide. We are hoping to stand it up within the next year. Some enabling legislation is being drafted. So far, there has been 100% support for the



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program. It can send out alerts for something of concern; for example, warnings to convenience stores or hotels. It can also be used to send out alerts to alert agencies. It will add an outreach component to the public.

- WEM (Johnnie Smith): We will be asking all our employees to prepare personal preparedness plans. Citizen preparedness is our focus. We are strenuously encouraging our staff to prepare their plans. We would like to start a statewide initiative where people have personal emergency plans. We have established a position within WEM to run this program. We will eventually come to you as Council members to ask you to ask your employees to review and prepare their own personal preparedness plans. We encourage you to join with us in this group initiative in your own respective agencies.
  - Chair Dunbar: We have established March 31, 2008 as the suspense date for all National Guard members to have personal preparedness plans for all 10,000 of its members.
- DATCP (Robin Schmidt): 1) The second annual EPA Homeland Security Workshop will be held January 28-30, 2008 for all Region V states. This workshop will address a broad spectrum of homeland security issues for the states, including water security, etc. I can share workshop details with any Council members who are interested; I will send the invitation out after the meeting. 2) General Dunbar has asked the Inter-Agency Workgroup to look how prepared the state is with respect to our plans; there are 15 planning scenarios. The Inter-Agency Workgroup meets every other month. Should this Workgroup report back to the Council?
  - Chair Dunbar: I already have staff looking at how all the different working groups fit in with the Homeland Security Council, who they report back to, how they report back, and the frequency of their meetings. Perhaps, we can go beyond the 15 planning scenarios and look at Wisconsin-specific scenarios.

**3:45 p.m. Sheriff Ron Cramer (Badger Sheriffs Assn) and Dallas Neville (WEM) arrived.**

8. Presentation by FBI on Economic Espionage.

Presentation by Mark Winscher (FBI): Billions and billions of dollars of information are being stolen from businesses. Businesses and academics invest their money developing a product and



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then other countries steal it and sell it for one-third of the price. We are losing jobs because of this – jobs for the State of Wisconsin. We are, in effect, “out sourcing” jobs by talking about it. Businesses are going elsewhere and jobs are going elsewhere. Economic espionage crosses political boundaries; it has been going on throughout history. Over 106 countries have targeted the US for sensitive technologies and corporate trade secrets. 92% of the technology was unclassified. Competitive economic and military pressures will force foreign entities to continue seeking state-of-the-art U.S. technologies. The French Secret Service started spying on U.S. companies on airplanes. Almost all foreign exchange phones are nationalized. The hotels are bugged. Americans traveling abroad should minimize what information they take with them when traveling overseas, i.e., hard copy documents and laptop computers. We have a strong relationship with UW-Madison and UW-Milwaukee. The Economic Espionage Act of 1996 and the Theft of Trade Secrets Act of 1996 give us the power to prosecute. Individuals convicted of economic espionage will receive 15 years of prison and a \$500,000 fine; organizations convicted of economic espionage will receive a \$10 million fine. Individuals convicted of stealing trade secrets will receive 10 years of prison and a \$250,000 fine; organizations convicted of stealing trade secrets will receive a \$5 million fine. Companies can take protective measures to help prevent economic espionage by requiring consultants and employees to sign confidentiality and nondisclosure agreements; they can restrict access to sensitive information on a need-to-know basis only; and they can encrypt secrets kept in electronic files. U.S. businesses spend money on research and development costs and manufacturer costs but their proceeds go overseas in targeted technology. Businesses can protect their business from espionage by recognizing there is a threat and by identifying trade secrets. There are four strategies used to steal sensitive information: elicitation, feigned ignorance, deliberate false statements, and criticism.

- Chair Dunbar: We appreciate the FBI’s efforts.

**4:05 p.m. Mark Winscher (FBI) departed.**

9. Coordination of Federal Funding.

- OJA (Greg Engle): The state preparedness plan process involves the collecting of information and attempting to assess federal resources. The federal government expects states to create the plans without boundaries. The challenge is that the programs are administered by different agencies, which each have different objectives and different reporting requirements. The report will be done in March 2008. We would like to find any way to cushion ourselves for a reporting requirement that the Federal Government



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comes out with that we don't see ahead of time. We need a way to get a handle on the different types of federal programs.

**4:07 p.m. LtCol Kari Wiegand (DMA) departed.**

- WEM (Johnnie Smith): We have talked about this with NEMA and FEMA, about trying to integrate some of these reporting requirements. With the movement of funding back to FEMA, I think we need to do a hard press to FEMA to resolve this issue and combine these things. We need to make this case and take it to the FEMA Advisory Council; we need to advocate for this change. There is an upcoming NEMA conference. EMAP is trying to integrate into one report.
- OJA (Greg Engle): NEMA doesn't always have control over other agencies. DHS talks about coordinating funding but it does not happen. The state preparedness report was trying to get it.
- State Assembly (Rep Joan Ballweg): I hope to be at the FEMA Regional Advisory Committee meeting on January 23, 2008 via VTC. The Wisconsin legislature is in session so I cannot attend in person.
- WEM (Johnnie Smith): I will be driving back from the NEMA Conference in Indianapolis and won't be able to be there for the FEMA Regional Advisory Committee meeting on January 23, 2008.
- OJA (Greg Engle): Each State agency has their own Federal agency to report back to for requirements each report; each report provides a snapshot; and each reporting period is in a different part in the cycle.
- Chair Dunbar: At the federal level or the state level?
- OJA (Greg Engle): Both, but they are driven by the federal government
- DHFS (Dr. Sheri Johnson): I would echo that. From the DHFS perspective, it is better to have a better set of deliverables.



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- Chair Dunbar: Thanks for raising those issues. We will have to dig deeper and get our hands around the issue. We will report back to the Council. It is an open item for the Council.

10. Other business.

Lori Getter (WEM) requested that articles for the *Homefront* be forwarded to her by February 1, 2008.

11. Set date, time and place of next meeting.

The next meeting will be on Wednesday, February 20th, from 9:00 a.m. to 11:00 a.m. It will include a threat to aviation presentation and a presentation by Dr. Carol Evans, which is a prelude to a future exercise.

12. Adjournment.

A motion was made by David Collins and seconded by Johnnie Smith to adjourn the meeting.  
**Motion carried.**

**4:14 p.m. – Meeting adjourned.**