



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**AMENDED Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, July 16, 2008  
9:16 a.m. – 11:00 a.m.**

**Members present:** Chair Brig Gen Donald Dunbar (DMA), Susan Crawford (DNR), Martin Henert (DATCP), and Dave Steingraber (OJA).

**Members absent or excused:** David Collins (WSP), Mike Myszewski (DCI), Johnnie Smith (WEM), CapPol vacancy, and DHS vacancy.

**Alternates present:** Tom Anderson (DHS), Dan Blackdeer (CapPol), Greg Engle (OJA), Steve Peterson (WEM), Robin Schmidt (DATCP), Tina Virgil (DCI brevet alternate) and David Woodbury (DNR).

**Others present:** Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA), Cody Loew (DMA), Katie Schumacher (DMA), Paul Wolfe (WSP), Sean Cox (FBI), Chris Patton (Governor's Office), Representative Joan Ballweg (State Legislature), Larry Reed (WEM), Dallas Neville (WEM EPS), Steven Sherrod (DMA), Colonel Scott Legwold (DMA), Ed Gleason (DHS Protective Security Advisor – Wisconsin), Terry Hammond (Outagamie County Bomb Squad), Jeff Dietzen (Outagamie/Brown County Bomb Squad), Kevin Theede (FBI), , Bob Richardson (Dane County Bomb Squad), Mark Owens (Milwaukee Fire Dept), Mike Heinowski (Milwaukee Fire Dept), Tim Weller (U.S. Coast Guard), Cmdr Malinauskas (U.S. Coast Guard), Billee Bayou (DHS), Wayne Youngquist (UW-Whitewater) and Kevin Spitler (Public).

**Quorum present.**

**9:16 a.m. – Convene in open session.**

After convening in open session, the Council took a short break.



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**9:22 a.m. – Re-convene in open session.**

4. Announcements of Closed Session discussion/action:

Chair Dunbar announced that each agency provided its classified intelligence report and there was a brief discussion on updating the homeland security strategy.

5. Review and approval of May 21, 2008 open session meeting minutes.

A motion was made by Tom Anderson and seconded by Dan Blackdeer to approve the May 21, 2008 open session meeting minutes. **Motion carried.**

6. First Responder and Agency Reports.

- WSP (Paul Wolfe): Nothing to report.
- CapPol (Dan Blackdeer): Nothing to report.
- DHS (Tom Anderson): Nothing to report.
- DNR (Susan Crawford): Last month, 300 DNR personnel provided flood support/response and technical expertise in 30 counties. DNR personnel staffed the EOC for twenty-one days straight and we also provided law enforcement, hazardous waste disposal, forestry services, and dam safety inspections. Currently, the DNR is working with Columbus and Sauk Counties to clean debris on the Wisconsin River for a 23 mile stretch. We are working closely with FEMA, who may pick up a portion of the unallocated costs. There are 90 documented piles of debris from the Lake Delton breach into the Wisconsin River. We are looking into private contractors to clean up the debris.
- WEM (Steve Peterson): 1) A grant has been submitted for \$15 million from the federal government for a new EOC. The proposed EOC will be 12,000 square feet. 20 applications have been put forward to OJA for this grant money. 2) Next Wednesday we are interviewing 9 Preparedness Coordinator applicants out of the 18 total applications received. 3) We are still responding to flood recovery efforts across the state.



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- WEM (Larry Reed): This is the largest flooding event in Wisconsin's history with 30 counties impacted. 32,000 state residents have applied to FEMA for individual assistance. \$33 million in grants has been applied for and Wisconsin has received \$5 million in Small Business Administration loans. That figure is expected to increase. In regards to public assistance, 28 counties have been declared federal disaster areas. Over \$86 million has been allocated for repairs to roads, bridges, buildings, and other public infrastructure. FEMA has set up a Joint Field Office near the American Family headquarters in Madison. FEMA had 327 inspectors in the field, but that number is going down. The Wisconsin Recovery Taskforce is going to look at the different aspects of recovery.
- OJA (Dave Steingraber): 1) The REACT center was transferred from OJA to DMA/WEM on July 1, 2008. OJA intends to stay involved. 2) The Citizen Corps Council launched the WeVolunteer website. 3) The federal grant deadline is quickly approaching. OJA is required to review and make comments on the 20 EOC grant applications, but does not have the authority to eliminate any application. The grant is strictly competitive and we must compete nationally. There is no guarantee that Wisconsin will receive any grant funding. 4) The second round of interoperability funding is beginning. The money will be allocated for planning, training, and exercises, but the money can not be allocated for equipment. The deadline for this grant application is coming up soon. 5) The legislature has recently enacted legislation creating the State Interoperability Executive Council by statute. Prior to that, the Council was established by a Governor's Executive Order. The Governor is in the process of finalizing the membership. Advancing the interoperability plan has offered challenges; the issue of technology is secondary. We have charted a statewide system management group with stakeholders in the backbone system. WDOT has the existing system; we will be looking at filling in the details. WDOT was given a small grant for a frequency study. We are making steady progress.
- Chair Dunbar: Thank you for the approach you are taking with doing a study first. We have struggled with the time frames.
- DCI (Ed Wall): Nothing to report.



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- DATCP (Marty Henert): 1) DATCP has been very involved with the flood recovery efforts. To thank all the people who helped with the flooding response efforts, the Council should look at having a reception to honor them. We could possibly have a reception with the Governor. 2) There is a significant stop-movement exercise taking place in Michigan. The Michigan State Police will be doing the exercise; we may want to have a representative from the State Police at the exercise. It will be very interesting to see what Michigan is going to do.
  - DATCP (Robin Schmidt): During the recent flood response, the USDA activated regional ESF 11 coordinator for federal coordination and designated one person as a point of contact for agricultural resources.
  - WEM (Steve Peterson): I believe the Governor did host a reception for first responders after the Stoughton tornados.
- DHS (Tom Anderson): On July 1, 2008<sup>t</sup>, DHFS became two agencies; the Department of Health Services and the Department of Children and Family Services. The Department of Health Services continues to be led by Secretary Karen Timberlake.
- Chair Dunbar: 1) The National Incident Management System (NIMS) update was put out for public comment. There is nothing substantive, just procedural. They expect to publish it in August 2008. 2) The Intel/Fusion Center recently received an unclassified critical infrastructure report. This is an odd approach for disseminating this information; they need to go through the state Homeland Security Advisors.
  - DHS (Ed Gleason): Could this be a follow-up to a visit last fall from an Intel analyst who was looking for feedback from the state assessment?
  - Chair Dunbar: I will look into it. It can be counterproductive if the process bypasses the Governor's Office.
- Chair Dunbar: 3) There is a Presidential Directive (mandatory) to vertically integrate the planning system to include federal, state, and local plans. There is an opportunity to make comments on the 90-page draft. This is an opportunity for us to comment and influence the final document. We must ask for an extension or get information to them by August 1, 2008. We will put this information on our Council website. 4) There is a



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heightened state of alert planning with the upcoming Presidential Conventions through the election and we are working on the continuity of operations plan. 5) FEMA has issued its plan to deal with 15 possible national disaster scenarios. The plans include what the federal government would do in the event of a nuclear attack/radiological incident, but it is not clear what the state's role would be. We must decide if we mirror these situations or identify our own gaps. This should be something the Council or a subcommittee looks into.

- WEM (Larry Reed): In 1994, FEMA ended its radiological preparedness program for state and local government officials. This eliminated funding for employees, equipment, and radiological monitors. Since all of this equipment was collected in 1994, there has been no radiological plan to provide training. For us to come up to speed, it is like developing a radiological preparedness program from the ground up. We used to have a staff of 4 people that ran that program; they collected radiological monitors from the counties and recalibrated them.
- DHS (Tom Anderson): DHS can respond 24/7 with radiological personnel and provide training to Level A regional response teams. There is an emerging concern about a radiological device and threat.
- Chair Dunbar: 1) DHS maintains a computer database of critical infrastructure sites which are chemical sites, but they are concerned about sharing the contents of this list with the states. We are looking into having them share this list with the Council, but there are questions of who we share the list with. 2) In regards to the budget, the Buffer Zone Protection Zone program has no funding available for it. 3) There are quite a few changes to grant funding in the current investments. The M&A fee went from 5% to 3%; they took down LETPD to 25% of the base. We would like to focus on FY '05 as a funding baseline and then adjust for inflation each year so states have some expectation for consistent funding. HR 698 will give significant flexibility to fusion centers. There is a significant push to streamline the number of reporting committees for DHS at the federal level.
- WEM (Dallas Neville): Be on the look-out for fake FEMA representatives showing fake ID's and pass any information along to relevant law enforcement agencies. There are some contingency conversations for the Republican National Convention if things go south in St. Paul. These plans include some of Wisconsin's resources.



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- Chair Dunbar: The National Guard is looking at providing resources at the convention.
- OJA (Dave Steingraber): When is it?
- WEM (Dallas Neville): It is the end of August.

7. Briefing on Wisconsin's bomb squads:

Presentation by Kevin Theede (FBI). See Attachment # 1, 7/16/08 HLS Open Meeting Minutes. The presentation provided an overview of the locations and compositions of Wisconsin's bomb squads, along with the training requirements they must meet. Agent Theede also cited incident statistics related to bomb squad activities and addressed funding issues. Of special note, is the loss of the bomb squad at Fort McCoy and the potential gap in local coverage in Northwest Wisconsin.

- WEM (Dallas Neville): I have approached several counties in Northwest Wisconsin about establishing a bomb squad but the bottom line is that it is hard to sustain that long-term commitment with the budget issues. Right now, there is a local response gap in northwestern Wisconsin. The Northeast area has a big issue with funding emergency responses.
  - DMA (Randi Milsap): We do not have much money left in the emergency response supplement fund.
  - OJA (Dave Steingraber): What are the impediments to interstate response? What if we could respond into Minnesota?
  - Dane County (Bob Richardson): The problem is workers' compensation laws between the states. Minnesota is supported by the State Police up there.
  - OJA (Dave Steingraber): Meaning that the Minnesota bomb squad does not have workers' compensation in Wisconsin?



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- Dane County (Bob Richardson): Yes.
- DMA (Randi Milsap): Law enforcement has different mutual aid workers compensation coverage than fire departments.
- Chair Dunbar: Would the programs have to be separate?
- DMA (Randi Milsap): No, but you might get pushback from law enforcement because worker's compensation coverage transfers to the agency requesting mutual aid.
- WEM (Dallas Neville): The state statutes allow bordering counties in Minnesota, Iowa, Illinois or Michigan to enter into written agreements with Wisconsin for law enforcement mutual aid.
- DMA (Randi Milsap): We could have a multi-state mutual aid agreement but Minnesota, Iowa, Illinois, and Michigan have not expressed interest.
- DHS (Tom Anderson): What about radiological events?
- FBI (Kevin Theede): We have hand-held radiation monitors that can help.
- FBI (Kevin Theede): There is a radiological laboratory out of Chicago. DCI has expressed interest in starting a bomb squad, but they would not want to impinge on the other bomb squads. DCI would be willing to stay in the Eau Claire area, but that may be a problem since it is a state agency.
- DCI (Tina Virgil): Is there a meeting in September to discuss this?
- FBI (Kevin Theede): Yes.

8. Discussion on uniform credentialing in the State of Wisconsin.

Presentation by Jerry Haberl (WEM). See Attachment # 2, 7/16/08 HLS Open Meeting Minutes. The presentation provided an overview of the work the NIMS Advisory Group has done on uniform credentialing. The federal government can refuse grants if a state or community does



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not follow credentialing guidelines, which means that even though the program is voluntary, money may not be available if guidelines are not met. There needs to be a database that keeps track of different personnel's qualifications. The state will need an agency to manage the credentialing program.

- DHFS (Tom Anderson): Would this system also be applied to volunteers? Billee Bayou will be presenting on July 30, 2008 to the Joint Legislative Special Committee on the provisions that involve a public health emergency. We are looking to allow the transfer of volunteers from one state to another state. The legal language that allows public health officials to call up volunteers and first responders in emergencies should be looked into. Can the Governor restrict or suspend credentialing in times of emergencies?
  - DMA (Randi Milsap): It is possible to waive intrastate credentials, but not interstate credentials.
  - DHS (Tom Anderson): We have 2,000 WEAVR system volunteers and local volunteers as well.
  - DHS (Billee Bayou): Each state has been encouraged to adopt similar language. It does not cover interstate.
  - OJA (Dave Steingraber): Since technology is involved in these issues, it is important that all the agencies are on the same page with REAL ID, even though it is unpopular. There is a concern that the federal government is not stepping up with guidelines.
  - WEM (Jerry Haberl): The NIMS Advisory Group is wrestling with the lack of guidelines.
  - State Legislature (Representative Ballweg): I have had conversations with DMV. They are open to working with this, but funding was the issue.
  - Milwaukee Fire Department (Mark Owens): There are so many types of credentialing; how is it going to work in the end?



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- DHS (Billee Bayou): All states are required to have an electronic volunteer registry to register and credential medical volunteers. We need to get together and have a system that works for everyone.
- Chair Dunbar: I am reluctant to come up with standards because DHS will not provide funding. We need to come up with a course of action to satisfy state requirements.
- WEM (Jerry Haberl): The FEMA V Council meets tomorrow. We will discuss credentialing.

9. Other business.

- Chair Dunbar: The deadline for articles for *the homefront* newsletter is quickly approaching. Please send articles to Lori Getter.
- State Legislature (Rep. Ballweg): There is a Legislative Council Special Committee meeting on July 30, 2008 that involves the recodification of the emergency management chapter in the Wisconsin Statutes. Legislative continuity of operations statutes need to be recodified. The bomb squad issue and other emergency-related issues should be looked at now by the legislature. The FEMA Region 5 Council will meet tomorrow. I have followed WEM and FEMA representatives throughout my district on the widespread flooding and their activities have been going well.

10. Set date, time and place of next meeting.

The next meeting will be on Wednesday, August 20th, from 9:00 a.m. to 11:00 a.m.

11. Adjournment.

A motion was made by Dave Steingraber and seconded by Dan Blackdeer to adjourn the meeting. **Motion carried.**

**11:00 a.m. – Meeting adjourned.**