



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

Open Session Meeting Minutes

**Department of Military Affairs
Room 230**

**Wednesday, August 20, 2008
9:45 a.m. – 11:12 a.m.**

Members present: Chair Brig Gen Donald Dunbar (DMA), Susan Crawford (DNR), Martin Henert (DATCP), Johnnie Smith (WEM), and Dave Steingraber (OJA).

Members absent or excused: David Collins (WSP), Mike Myszewski (DCI), CapPol vacancy, and DHS vacancy.

Alternates present: Tom Anderson (DHS), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), Ed Wall (DCI), and David Woodbury (DNR).

Others present: Lynn Rasmussen (DMA), Cody Loew (DMA), Katie Schumacher (DMA), Major Steven Sherrod (DMA), Lori Getter (WEM), Paul Wolfe (WSP), Chris Cole (FBI), General Al Wilkening (WI Citizen Corps Council), Brian Meier (U.S. Coast Guard), Jeffrey Hieb (U.S. Coast Guard), Lisa Heitman (U.S. Attorney's Office), Jeff Anderson (U.S. Attorney's Office), Ed Rooney (DHS/TSA), and Ed Gleason (DHS Protective Security Advisor – Wisconsin). Vince Williams (Representative Ballweg's Office), and Dick Vraga (U.S. Geological Survey) joined the meeting. No first responders were teleconferenced into the meeting.

Quorum present.

9:45 a.m. – Convene in open session.

After convening in open session, the Council took a short break.

9:55 a.m. – Re-convene in open session.



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

3. Announcements of Closed Session discussion/action:

Chair Dunbar announced that each agency provided its classified intelligence report.

4. Review and approval of July 16, 2008 open session meeting minutes.

- DATCP (Robin Schmidt): DATCP's agency report on page 4 should read Michigan State Police instead of Michigan State Patrol.

A motion was made by Dave Steingraber and seconded by David Pabst to approve the July 16, 2008 open session meeting minutes, as amended. **Motion carried.**

5. First Responder and Agency Reports.

- WSP (David Pabst): Nothing to report.
- DHS (Tom Anderson): Nothing to report.
- DNR (Susan Crawford): I will give a brief update on the Lake Delton cleanup effort. We contracted with a non-profit organization called Living Lands and Water to help clean up. Volunteers can easily register online.
- WEM (Steve Peterson): Wisconsin Emergency Management is still in the process of completing the changeover at the REACT Center. We are working through the issues. They were taken off-line for a short time but are back up now. We have an ambitious training schedule. We are in the process of hiring a new director; the application deadline has just closed and we are reviewing the applicants' applications.
- OJA (Dave Steingraber): Nothing to report.
- DCI (Ed Wall): 1) We are beginning ATOC conference planning. 2) We are continuing the TLO training program to train more fire personnel with the fusion center. 3) DCI is sponsoring a thermographer (thermal imaging) school at Volk Field. We will use the REACT center to simulate marijuana in buildings the week of November 3rd.
- DATCP (Marty Henert): Nothing to report.



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

- Chair Dunbar: 1) The National Guard Association sent out a survey asking about the top five homeland security issues. I would like to hear from you about what you think the top issues are. I will share with you what I submit. Last year, the top five priorities were interoperable communications, coordination between state and local governments, critical infrastructure, sustaining the fusion center, and citizen preparedness. 2)The Governor approved adding a cyber security member to the Council, so Oskar Anderson, who handles cyber-security at Department of Administration, will be joining the Council next month.

6. Presentation by Wisconsin Citizen Corps on partnering initiatives.

Presentation by General Al Wilkening (WI Citizen Corps Council). See Attachment # 1, 8/20/08 HLS Open Meeting Minutes. The presentation provided an overview of the recent Citizen Corp initiatives. The Citizen Corps' goal is to link together volunteers. The Citizen Corps Council is located in OJA. One of the new initiatives is WeVolunteer, a website <http://wevolunteer.wi.gov> that provides important information for volunteers and volunteer organizations. Another initiative is AdMatrix, which is a software program that manages donations that come in after an emergency. Among states, Wisconsin came in late on the Citizen Corps movement, but we are now moving to the forefront.

- DATCP (Robin Schmidt): What is the date of the Preparedness Conference?
 - Citizen Corps Council (General Wilkening): It will be October 27-28 in Madison.
 - Chair Dunbar: Is the Preparedness Conference at the same time as the WEMA Conference?
 - Citizen Corps Council (General Wilkening): They do overlap.
 - OJA (Dave Steingraber): General Wilkening deserves credit for revitalizing the program.
 - Citizen Corps Council (General Wilkening): We have some openings for new members.



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

- WEM (Johnnie Smith): WEM staff is working closely together with Citizen Corps. Our long-term recovery taskforce is finding that people stop tracking the impact of the damage after a disaster hits. We need to collectively and jointly inform citizens about the recovery phase.
- DCI (Ed Wall): Can the Fusion Center work with Citizen Corps?
- Citizen Corps Council (General Wilkening): Absolutely.
- OJA (Dave Steingraber): A parallel initiative to this effort exists. There are also many regional public-private partnerships. There are partnerships in Dane County, Green Bay, La Crosse, and Eau Claire. We are plugging into those regional structures. Success is building from the bottom up. The goal is to have nine partnerships.
- WEM (Johnnie Smith): There is an upcoming meeting for the Dane County partnership.
- WEM (Steve Peterson): We will work with Dave Duecker on deconflicting WEMA Conference training vs the Wisconsin Preparedness Forum for those individuals who would like to attend both events.
- Chair Dunbar: Thank you General Wilkening for all of your hard work.

7. Presentation by DATCP on the Emerald Ash Borer Outbreak.

Presentation by Robin Schmidt (DATCP). See Attachment # 2, 8/20/08 HLS Open Meeting Minutes. The presentation provided an overview of the emerald ash borer outbreak. This outbreak surfaces the quarantine vs stop movement issue. The key is for DATCP to be effective. The emerald ash borer initially appeared in Michigan about six years ago. The bug only moves in a 2 mile radius so it is being spread by human transport. A lot of people ignore warnings about not transporting firewood.

- DCI (Ed Wall): What is the response? Do you burn down all of the trees?



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

- DATCP (Martin Henert): Ironically that was Michigan's response because of the way that it has spread. The first step is to determine the scope of the infection and issue a stop movement of firewood. We are trying to slow down the spread of the outbreak to allow sciences and best practices to catch up. The emerald ash borer is fatal to the tree. We are also quarantining wood waste sites.
- DHS (Tom Anderson): How many bugs per tree?
- DATCP (Martin Henert): A swarm of bugs is needed to kill a tree. The site we found has been infected for 3-5 years. Somehow the bugs got here. There is a wood palette business nearby, as well as campgrounds. We expect to find it in other places, as well.
- DATCP (Robin Schmidt): There are no natural predators for this bug. Additional information can be found on the DNR and DATCP websites.

8. Brief overview of FY08 Funding.

Briefing by Dave Steingraber (OJA). We will provide an update at the September meeting. OJA requested \$24.4 million. The application was evaluated based on risk factors as well as a peer review of the quality of the investment justifications. We received around \$15 million, \$10.6 million statewide and \$4.4 million for the Urban Area Security Initiative (UASI). This amount represents a 14% decrease from last year - 3% urban area and 11% statewide - decrease compared to funding from last year. All other surrounding states also decreased except for Minnesota, as they are hosting the Republican National Convention. The Oneida Tribal Nation was awarded a separate grant. The percent of the formula based on investment justifications decreased from 30% to 25%. The past two years, our investment justification has been right at the top nationally; this year our investment justification was in the top ten percent. We had a few weak investment justifications that pulled us down. The high water mark for funding was \$52 million in 2004. The next step is to re-engage the working group and ask them to help us adjust all budgets to fit within the \$10.6M. Both the Council and the working group developed a list of five funding priorities: interoperability, information sharing, infrastructure protection, citizen preparedness, and planning preparedness. It has been very difficult to make ongoing commitments to projects. There are issues with the 80% pass through requirement. First responders received the bulk of money following 9/11 but now it starts to hamstring us and ties



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

the state's hands for effective planning. OJA would like to keep in tune with the Council's priorities and initiatives.

- DATCP (Robin Schmidt): The 80/20 split is tough for us because there are no first responders in DATCP. So it ends up taking out of the state's 20%. We received money in 2007 for a multi-state partnership.
 - Chair Dunbar: This issue has come up with the Adjutant Generals Association and with the Governors Homeland Security Advisory Council.
 - OJA (Dave Steingraber): I will check that out. It is awkward to deal with multi-state funding.
 - WEM (Johnnie Smith): There is a NEMA conference September 8-10. If we can identify the issues, we can raise them there. Can I get a point paper from OJA?
 - OJA (Dave Steingraber): I think we should raise the issue. The 80/20 split is not a requirement for all grants. It is a requirement for PSIC. We would be happy with a more accommodating process.
 - Chair Dunbar: NEMA is a good approach. All states do not have the same structure. We will address at the next Governors Homeland Security Advisory Council meeting and at the next NEMA Conference.
 - OJA (Dave Steingraber): A lot of states have found different ways to work around it.
 - Chair Dunbar: We are trying to get back to the FY'05 baseline for funding. At the training that was just conducted for Homeland Security Advisors, we talked with a new grant manager and asked what is the floor? There is a certain minimum funding amount that a state would receive even if it would submit a blank piece of paper to DHS; however, DHS will not share that information.
 - OJA (Dave Steingraber): Historically, they won't release that information.

9. Review of September Preparedness Month Events.



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

Briefing by Katie Schumacher (DMA). See Attachment # 3, 8/20/08 HLS Open Meeting Minutes. The briefing provided an overview of the different events that will be taking place in September to celebrate National Preparedness Month. There are different weekly themes that focus on different aspects of preparedness. The first week focuses on Preparing Our Homes and Workplaces. The second week emphasizes Getting To Know Our Emergency Responders. The third week focuses on Learning What Our State Is Doing To Keep Us Safe. The final week promotes Becoming Involved in Protecting Our Communities. More information about Preparedness Month activities will be available on the Wisconsin Homeland Security website. We are working with the Governor's office to schedule a date to present the annual report to the Governor; a draft report was sent out to Council members for their review and comments.

10. Other business.

- DHS/TSA (Ed Rooney): 1) TSA is taking over checking of travel documents. In June, we started a positive ID program. People who come with no IDs will have to fill out a form and then the Office of Intelligence runs through the form and asks them questions that only they would know. Previously, people without IDs would be sent for additional screening and then allowed to board. We apprehended several individuals with false ID's and through the behavior detection program. 2) We have another program called VIPER. Viper Operations were conducted at the Green Bay, Dane County, and La Crosse airports, as well as on the Lake Ferry Express.
 - Chair Dunbar: Any results?
 - DHS/TSA (Ed Rooney): There was an individual who had an arsenal in his mini-van. He had 10 long rifles, numerous handguns, and thousands of rounds of ammunition. This guy declared that he had weapons in the vehicle. The policy is to let him go as long as the weapons are unloaded. We had a team on board to monitor the vehicle. ATF is investigating this individual under the suspicion he is an unlicensed gun dealer.
- U.S. Attorney's Office (Jeff Anderson): I would like to introduce Lisa Heitman. She is also supporting JTTF. She was previously in the U.S. Air Force.
- **11:10 Ed Wall left**



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

- U.S. Coast Guard (Jeff Hieb): 1) We were successful at getting Port Security grant funding. The port at Green Bay received full funding; Marinette was authorized a SWAT vehicle, and Milwaukee was also funded. 2) We ran an exercise this spring in Green Bay. The Wisconsin National Guard's 54th Civil Support Team participated. We found that the CST trailer did not have correct plug-ins to make the United States Marine Corps band work. 3) We also ran a drill to emphasize the communication of suspicious information. Sometimes, this information does not get reported to where it needs to go. We are making a standardized form to report suspicious activity, to avoid keeping the information internal.
 - Chair Dunbar: The JTTF or Fusion Center would be the correct place to report that information.
- Chair Dunbar: The Democratic National Convention begins on Monday and that is followed by the Republican National Convention. Make sure you share suspicious activities. I bring that up because a lot of terrorist activities have occurred during administration transitions.

9. Set date, time and place of next meeting.

The next meeting will be on Wednesday, September 17th, from 9:00 a.m. to 11:00 a.m.

10. Adjournment.

A motion was made by Martin Henert [I showed Tom Anderson but two people talked at the same time so I suspect Marty was the other person] and seconded by Johnnie Smith to adjourn the meeting. **Motion carried.**

11:12 a.m. – Meeting adjourned.