



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**Amended Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, February 18, 2009  
9:35 a.m. – 11:00 a.m.**

**Members present:** Chair Brig Gen Donald Dunbar (DMA), Oskar Anderson (DOA), David Collins (WSP), Dr. Seth Foldy (DHS), Marty Henert (DATCP), Chief Doug Holton (Fire Services), Sheriff Dave Mahoney (Badger Sheriffs Assn), Johnnie Smith (WEM), and Charles Tubbs (CapPol).

**Members absent or excused:** Susan Crawford (DNR), Chief Ed Flynn (Chiefs of Police Assn), Mike Myszewski (DCI), and Dave Steingraber (OJA).

**Alternates present:** Tom Anderson (DHS), Greg Engle (OJA), Steve Peterson (WEM), Robin Schmidt (DATCP), Mark Wahl (DOA), Ed Wall (DCI), and David Woodbury (DNR).

**Others present:** Chandra Miller Fienen (GOV), Randi Milsap (DMA), Lynn Rasmussen (DMA), Cody Loew (DMA), Brigadier General Scott Legwold (DMA), Colonel Murray Mitten (DMA), Lieutenant Colonel Steve Sherrod (DMA), Captain Jason Crabb (DMA), Captain Jamie Makowski (DMA), Tim Pfrang (DMA), Lori Getter (WEM), Paul Wolfe (WSP), Lisa Heitman (U.S. Attorneys Office), Chris Cole (FBI), Richard Reinemann (USCG), John Hirt (Secret Service), Ed Gleason (DHS), and Bob Kelley (USDHS). Joining the meeting were: Representative Joan Ballweg, Larry Reed (WEM), Susan Burleigh (WEM), Jeff Wiswell (WI Sheriffs and Deputy Sheriffs Association), Joe Tregoning and Kevin Spitler.

**Quorum present.**

**9:35 a.m. – Convene in open session.**

After convening in open session, the Council took a short break.

**9:46 a.m. – Re-convene in open session.**



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4. Announcements of Closed Session discussion/action:

Chair Dunbar announced that each agency provided its classified intelligence report and that the Council had received a strategic briefing by the Wisconsin Statewide Information Center on recent world events.

5. Review and approval of January 21, 2009 open session meeting minutes.

- Chair Dunbar: On page three, delete the sentence that starts “We need to notify...”.
- OJA (Greg Engle): On page four, it should be “personnel for operational overtime” instead of “personnel training”.

A motion was made by David Collins and seconded by Ed Wall to approve the January 21, 2009 open session meeting minutes, as amended. **Motion carried.**

6. First Responder and Agency Reports.

- WSP (Dave Collins): Nothing for open session.
- CapPol (Charles Tubbs): Nothing for open session.
- DHS (Dr. Foldy): As a follow-up to the Wal-Mart spill, I did a quick investigation regarding the chemical testing capabilities of the Wisconsin State Hygiene Lab. There were three specimen samples. I didn’t find anything that concerned me. I have not seen an after action report on these incidents, though.
  - Chair Dunbar: Were the specimens sent to the FBI or our own labs?
  - DHS (Dr. Seth Foldy): The substances were sent to Quantico.
  - WSP (Dave Collins): The substances were determined to be pepper spray.
  - FBI (Chris Cole): The young men confessed; it was a prank.



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- DHS (Tom Anderson): Toxic substances will be discussed at a meeting on March 12<sup>th</sup>; we are looking at sampling protocols. Level A teams were thought to be able to automatically identify the substance. It is tough to get a sample on some sprays that evaporate quickly.
- DNR (David Woodbury): 1) We have met with Douglas County and the Border Patrol on Operation Stone Garden. They have interfaced operations with the DNR because of their boat support. 2) We are getting closer to the flood season. We are working with WEM; they are the lead agency on this effort. By the middle of March we should have a better understanding of its scope. Thursday we are hosting a meeting with 60 people, 19 of which will be DNR, on flooding issues. Thanks, WEM for setting up the meeting.
  - WEM (Johnnie Smith): It is a great opportunity for the State agencies to get together and talk about what capabilities and resources are available during a critical incident and to coordinate effectively. We should talk to local officials and our federal partners to integrate our capabilities and conduct a gap analysis. This should be done over the course of the next year.
  - DNR (David Woodbury): The Inter-Agency Working Group is a good avenue for this, as they already exist and it will be easy to jump in.
  - Chair Dunbar: Will those two tie together? Flood insurance is a big issue in March. Will you talk about the entire flood season and does this timeline in March work?
  - WEM (Johnnie Smith): The message on flood insurance is to go out in March. We need to have a sense of how to respond. The Inter-Agency Working Group doesn't meet again until April.
  - Chair Dunbar: How responsive is this before flooding season since it is only a couple of weeks away?
  - WEM (Larry Reed): The next Inter-Agency Working Group meeting is scheduled for March 12, 2009. DOT and DNR have additional meetings scheduled. I will find out when those are and coordinate those meetings.



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- DNR (David Woodbury): We can change the meeting to our purview and adjust to meet our needs.
- WSP (David Collins): We should do outreach to those communities who may be impacted with high water tables. Did we do this and is their updated flood information available? The Rock and Crawfish Rivers are high and it is worse in Southern Illinois. Did we reach out to them?
- WEM (Larry Reed): We are doing that with the County Emergency Management Directors. We are focusing on flooding and tornado issues.
- WSP (David Collins): Did we reach out to Illinois also?
- WEM (Johnnie Smith): We did last year with the widespread flooding.
- DNR (David Woodbury): We should be looking at a deliverable product.
- Chair Dunbar: I am comfortable with the timeline. WEM has the lead on this.
- WEM (Johnnie Smith): WEM is the lead agency. With the upcoming Governor's Conference, we will work to schedule meeting.
- WEM (Lori Getter): The Governor has signed a proclamation, declaring Flood Awareness Week as March 16-20, 2009. PSA's are already running in southern Wisconsin. There is a big media package being released the 1<sup>st</sup> of March. The Office of the Commissioner of Insurance, DNR and WEM will conduct the main outreach efforts.
- WEM (Johnnie Smith): The Insurance Commissioner, the DNR, and WEM will handle these efforts.
- WEM (Lori Getter): These efforts will talk place during the National Flood Insurance Awareness week and the two weeks before that.
- Chair Dunbar: Has the National Weather Service issued its predictions for this spring?



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- DNR (David Woodbury): Yes, both DNR and WEM receive them. There was an update last meeting.
- WEM (Johnnie Smith): We should get an accurate picture out to the state agencies and will work closely with them.
- DATCP (Robin Schmidt): Are storms expected to continue?
- Chair Dunbar: In some areas of the state, the water tables never went down after the prolonged flooding of last summer.
- WEM (Larry Reed): The water tables are still high in many areas.
- WEM (Johnnie Smith): I have a meeting scheduled with the Army Corps of Engineers on water issues and flooding. They should be a good source for water table information.

**10:06 a.m. Dr. Foldy departed.**

- DNR (David Woodbury): Last month, the same areas in Wisconsin were in danger of flooding. These include Southeast Wisconsin, the Rock River area, Janesville, and Spring Green. The water levels have not gone down and any precipitation or snow melt will create an issue.
- WSP (David Collins): Maybe we can have a 10-15 minute briefing at the next Council meeting in order to get a more accurate picture on the flooding situation. Then we will have accurate information.
- WEM (Johnnie Smith): Going into detail on this may be difficult. We had 30 counties that experienced flooding so it could be a very long briefing. WEM regional directors work with counties on their evacuation plans and sandbagging efforts. It is better to keep this at the local level because we don't know many of the particulars.
- WSP (David Collins): Maybe we could get the highlights without getting into it too deeply.



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- DHS (Tom Anderson): This maybe a timely topic to share at the Governor's Conference on March 25-26, 2009. We may want to contact the U.S. Geological Service or the National Weather Service to find out what risks we are likely to see. Buy in at the local level is key.
- WEM (Lori Getter): The National Weather Service is on the agenda at the Governor's Conference.
- WEM (Johnnie Smith): With regard to participation in Red Dragon (2009), the federal partners have taken the lead on this but they are not talking to local or state officials, and this is creating conflict. Vertical and horizontal integration is key. A series of emails acknowledged the benefits of working with local and state officials, and planning early for 2010.
  - WSP (David Collins): What is Red Dragon?
  - WEM (Johnnie Smith): It is a mass casualty Homeland Security exercise. The FBI can tell you more.
  - DMA (Brig Gen Legwold): Lt Col Sherrod is the point person for this. It is designed to reach out to all relevant partners. We will have three exercises this summer.
  - DMA (Lt Col Sherrod): Jerry Haberl worked on the 2009 plan.
  - Chair Dunbar: Can you give a brief overview?
  - DMA (Lt Col Sherrod): Red Dragon 2009 involves 3000 reserve soldiers who will be training to be certified as part of the CCMRF package. The exercise will involve a radiological/chemical event. The 2010 Red Dragon event will be followed up on by WEM.
  - DHS (Tom Anderson): Our radiological staff is involved and will participate in this exercise.



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- OJA (Greg Engle): 1. I have an update on the Statewide Interoperability Committee. The cost/design validation study report was completed in January 2009, and it was approved through the second and third phases. All the costs are in-line. More details and plans will be completed in May 2009. 2. A couple of funding opportunities are available. One is a MABAS grant for base stations. The second is \$600,000 for law enforcement tactical and dive teams.
- DCI (Ed Wall): TLO 101 training went as planned. We had 61 returning TLO's attend the session. Fire departments and EMS were involved, as was force protection personnel from the military. Milwaukee and Madison police departments require TLO training for all officers. A fire service intelligence analyst is being added to the Fusion Center. Mark Owen will be handling this with Milwaukee to get the fire services involved in the intelligence process. DCI was recently reorganized; all intelligence assets have been placed with the Fusion Center.
  - Chair Dunbar: The TLO training is great.
- DATCP (Martin Henert): 1. Minnesota and Wisconsin are coordinating their efforts. The Agriculture Secretaries from both states are attempting to increase security and response capabilities, and identify priorities. 2. In regards to the state budget, it is important to note that vacant positions can affect emergency response plans. These vacancies need to be noted and the plans should be updated to reflect this reality.
  - Chair Dunbar: Everyone should go through their plans and identify deficiencies. There may be unanticipated effects, and a review should be conducted to identify new priorities. This is a very good point. The Governor expects homeland security and emergency response plans to be updated and reliable.
- DOA (Oskar Anderson): 1. Adjutant General Dunbar recently toured our Femrite Data Center. 2. We had discussions with Minnesota to introduce initiatives to test and tie our security networks together. This will be in a draft paper. 3. A number of cyber threats are of note. The Conficker Worm has affected 2-10 million machines, and it passes data through new domain names. Microsoft has put a \$250,000 bounty out on the perpetrator. The program Twitter exchanges information on where one is located. A "click jacket" has been developed as malware which broadcasts where you are. This coupled with GPS technology is disturbing. Criminal elements are now using Skype to evade wiretapping.



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The Director of National Intelligence reported that cyber threats are becoming more sophisticated.

- GOV (Chandra Miller Fienen): I can help work with you on the Minnesota-Wisconsin Project. As reports come due, those projects not listed in the report are still worthwhile and valuable to us. We realize that only a couple projects are singled out, but the secondary projects will continue.
- Badger Sheriffs Assn (Dave Mahoney): Nothing for open session.
- Fire Services (Doug Holton): Nothing for open session.

7. Briefing by OJA, WEM, and DHS on 2009 Homeland Security Grant Funding.

- OJA (Greg Engle): See Attachment #1, 2/18/09 HLS Open Meeting Minutes. I have a 37 page document that will be published tomorrow for public comment. It summarizes the homeland security funding process. For 2009 we plan on continuing or sustaining our investments. In some cases we will have to sustain programs with less funding. We made a change to our budgeting as we moved to two-year budgeting. This will allow us to reduce the number of investments and grants as well as lower administrative costs. This will make our applications more competitive and make our long term plans more viable. We will consider this again in 2010.
  - Chair Dunbar: Are these the state's numbers or not?
  - OJA (Greg Engle): These numbers are placeholders. We didn't want to front load projects. There is speculation that there will be a 5% to 10% drop from the FY 2008 figures.
  - Chair Dunbar: If the numbers are lower, aren't you worried about negative headlines?
  - OJA (Greg Engle): We are anticipating the 5% to 10% drop so that shouldn't be a problem. All signals from FY 2007 and 2008 indicate that we will be solvent. There is still money for law enforcement. Some long term programs will have to continue with decreased funding right now.



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- Chair Dunbar: Tough decisions need to be made. Our number one priority is making progress right now and we don't want to spread ourselves too thin.
  - OJA (Greg Engle): The Fusion Center should free up some funds and the statewide aerial photo investment was a one time project.
  - WEM (Steve Peterson): See Attachment #2, 2/18/09 HLS Open Meeting Minutes. Our funding comes from DHS, but the performance grants really come from FEMA. For the history of the funding, the money has gone to all-hazards programs and to provide emergency management help to the state and local levels. This was designed to support local operations. Nationally, there was an increase in all-hazards funding in FY 2008-2009. This was largely due to large natural disasters. The 50% matching is a concern but due to a recent change the state GPR money for the level A hazmat teams counts as a match. We split the EMPG funds by a formula with one-third of the funding goes to the state and the other two-thirds go to the counties. The money is channeled through WEM. This funding supports one-third of WEM's staff and it pays for up to 50% of the costs for county emergency management directors. Signals indicated that our funding will grow and continue to be healthy.
  - DHS (Tom Anderson): See Attachment #3, 2/18/09 HLS Open Meeting Minutes. We are experiencing decreased funding. We are not sure about next year but assume our funding will drop by about 3%. As we get further away from the 2001 Anthrax attacks and as the WMD threat goes up, we are not seeing more money. We are adjusting our funding to the estimated constraints. We are melding the public health consortia to the five public health regions.
    - Chair Dunbar: Is 100% of this funding federal? What about Pandemic Flu money?
    - DHS (Tom Anderson): Yes, all of it is federal. Our top concern is still pandemic flu, but it is not reflected in the current funding as it was in previous years. We received a good score on pandemic flu operational planning (#2 in the nation). Perhaps we were determined to be cost effective.
8. Briefing and update on the Citizen Preparedness Program.



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Presentation by Susan Burleigh. See Attachment #4, 1/21/09 HLS Open Meeting Minutes. The PowerPoint presentation overviewed the activities of the Citizen Preparedness Program. This involved highlighting the various activities and events that have been conducted throughout Wisconsin, along with the many media and promotional events to garner attention to ReadyWisconsin initiatives.

- Chair Dunbar: My hat is off to you on your efforts. It is great to see this all come together.

**10:51 David Collins and Ed Wall left.**

**10:52 Ed Wall returned.**

9. Brief update on the WI Homeland Security Strategy Report

- DMA (Randi Milsap): Four public comments have been received thus far. They comments been stylistic in nature with some minor issues.
  - Chair Dunbar: I want to thank Randi and Lori for catching the few glitches in the initial version of the report.

10. Other Business.

- Chair Dunbar: Take a look at the report on hurricane season and fuel supply chains. We accept Oskar Anderson's invitation to visit the Femrite Data Center at a future Council meeting see the great work that DET is doing at their facilities.

11. Set date, time, and place of next meeting.

The next meeting will be on Wednesday, March 18th, from 9:00 a.m. to 11:00 a.m.



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12. Adjournment.

A motion was made by Ed Wall and seconded by Dave Mahoney to adjourn the meeting.

**Motion carried.**

**11:00 a.m. – Meeting adjourned.**