



State of Wisconsin  
**Homeland Security Council**

JIM DOYLE  
Governor

Brig Gen (WI) DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608-242-3000

**AMENDED Open Session Meeting Minutes**

**Department of Military Affairs  
Room 230**

**Wednesday, April 15, 2009  
10:04 a.m. – 11:12 a.m.**

**Members present:** Chair Brig Gen Donald Dunbar (DMA), Oskar Anderson (DOA), David Collins (WSP), Susan Crawford (DNR), Dr. Seth Foldy (DHS), Chief Douglas Holton (Fire Services), Sheriff David Mahoney (Badger Sheriffs Assn), Johnnie Smith (WEM), and Charles Tubbs (CapPol).

**Members absent or excused:** Chief Edward Flynn (Chiefs of Police Assn), Martin Henert (DATCP), Mike Myszewski (DCI), and David Steingraber (OJA).

**Alternates present:** Tom Anderson (DHS), Dan Blackdeer (CapPol), Greg Engle (OJA), David Pabst (WSP), Steve Peterson (WEM), Robin Schmidt (DATCP), Mark Wahl (DOA), Ed Wall (DCI), and David Woodbury (DNR).

**Others present:** Chandra Miller Fienen (Governor's Office), Randi Milsap (DMA Legal Counsel), Lynn Rasmussen (DMA), Lori Getter (WEM), Brig Gen Scott Legwold (DMA), MAJ David May (DMA), CPT Jason Crabb (DMA), Cody Loew (DMA), Katie Schumacher (DMA), Chris Diller (DMA), Rich Ruminski (FBI), Rob Ronge (DHS/TSA), Mark Spellman (USPS), Lisa Heitman (US Attorneys Office), CDR Charles Tenney (USCG), Andy Swartz (Geographic Information Coordination Council), Ted Koch (WI State Cartographers Office), Joe Tregoning (Red Bird Medical Supply), Dick Vraga (USGS), Kevin Spittler, Curtis Pulford (DOA/DET) and Jeff Wiswell (WI Sheriffs and Deputy Sheriffs Association).

**10:05 a.m. – Convene in open session.**

After convening in open session, the Council took a short break.

**10:15 a.m. – Re-convene in open session.**



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5. Announcements of Closed Session discussion/action.

Chair Dunbar announced that each agency provided its classified intelligence report. There was a briefing from the U.S. Postal Service and also a strategic discussion of recent world events.

6. Review and approval of March 18, 2009 open session meeting minutes.

- Fire Services (Chief Holton): Under Fire Services on page 4, it should read “The City of Milwaukee is putting together an Arson Task Force, which includes ATF, the State Fire Marshall and the District Attorney’s office.”

A motion was made by Robin Schmidt and seconded by Johnnie Smith to approve the March 18, 2009 open session meeting minutes, as amended. **Motion carried.**

7. First Responder and Agency Reports.

- WSP (David Collins): 1) I met with Sid Mitchell (DHS Domestic Nuclear Detection Office) on April 30, 2009 in Milwaukee. They are developing programs for nuclear, biological and chemical detection. They are trying to step up with DHS and law enforcement in that area. 2) On Friday, May 8, 2009 there will be a state law enforcement memorial ceremony for fallen officers at the State Capitol. The ceremony will begin at noon.
- CapPol (Charles Tubbs): Nothing to report.
- DHS (Dr. Foldy): Nothing to report.
- DNR (Susan Crawford): 1) Fire conditions are high to very high due to increased temperatures and low humidity levels in South and Southwest Wisconsin. Yesterday, grass fires burned 350 acres near Sparta, WI. There have been 400 fires this spring that have burned a total of 1300 acres. 2) Last week a DNR plane went down; the pilot, Heath Van Handel, died in the crash. His funeral was on Monday. The NTSB has not released a report on the cause of the crash yet. 3) The flooding conditions have stabilized, but it is still pretty saturated out there.



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- WEM (Johnnie Smith): 1) A reminder that there will be a two-day nuclear power plant exercise June 22-23, 2009 which will include an ingestion exercise. 2) Yesterday, we received the Comprehensive Planning Guide from FEMA. They are proposing that all state and local governments use a simple template to develop plans and protocols to ensure an integrated response.
  - WEM (Steve Peterson): I want to thank the TAG and the WI Homeland Security Council for their support for the draft legislation before the Special Committee on the Regional Structural Collapse Teams.
- OJA (Greg Engle): 1) The State Interoperability Council met and approved a plan for narrow band requirements. 2) We have created a mutual aid frequency coordination committee to oversee mutual aid channels. 3) We expect the design for WISCOM to be completed by May 7, 2009. The next phase is procurement. We would like to brief the Council about WISCOM at a future meeting. 4) We recently announced a pre-application process for a public safety radio grant; there is \$2 million available. A pre-application can be submitted to determine eligibility and approval on a county by county basis. Local and public safety agencies should invest the funds they currently have, and then we will prioritize future funding based upon the needs of their situation and open up grants to them. This will be the 5<sup>th</sup> round of funding.

**9:25 a.m. Jeff Wiswell arrived.**

- DCI (Ed Wall): 1) The National Fusion Center Conference had over 900 attendees and focused on training TLO's in the Wisconsin, Florida and Colorado Fusion Centers. The "TLO" acronym's meaning was changed from "Terrorist Liaison Officer" to "Threat Liaison Officer" to reflect the spectrum of threats to critical infrastructure. We are the first state to adopt this change. 2) We have moved all of our analysts to the WSIC. We now occupy the entire second floor (6000 sq feet). All of the intelligence analysts will be located there. It will be operational from 0700 to 2300, and if funding is available it could go to 24/7. 3) I met with DHS Secretary Napolitano, and she is very energized and dedicated to the fusion centers. While she was Governor of Arizona, she made that fusion center a top priority. They are all looking for sustained funding. Note to Randi – check w/Ed Wall – he mentioned an association being formed for fusion centers. It is what drove my comment in the next paragraph.



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- Chair Dunbar: The idea of a National Fusion Center Association has been kicked around for a while. We are glad to have you as an active participant and advocate for it. Ed is being recognized at the national level.
- DHS (Dr. Foldy): Health intelligence is on the rise. Has there been any talk about integrating health intel into the fusion centers? We would be delighted to work with you.
- DCI (Ed Wall): Through national positions and the National Governor's Association, we are pushing to integrate health intelligence into fusion centers. Tom has helped push this priority.
- DHS (Dr. Foldy): We received an invitation to host an International Society for Disease Surveillance Forum in Madison or Milwaukee next year. We will let you know more.
- DATCP (Robin Schmidt): 1) We will be having a multi-state agricultural partnership tabletop exercise that dealt with early notifications of food and agricultural emergencies to fusion centers. Iowa set it all up and all the fusion centers will be invited to participated.
  - DCI (Ed Wall): Will we be using E-sponder?
- DATCP (Robin Schmidt): Iowa is having those conversations with their Fusion Center now. We will keep you in the loop. Iowa is the lead on this. 2) The Pandemic Flu Crew met yesterday and is looking to hold a forum on June 18, 2009. We will submit a letter to General Dunbar to give to the Governor's Office to get Gov. Doyle's signature. We are looking for agencies to spearhead the top priority areas of utilities, finance, fuel, and public safety. DHS is the overall lead (Lisa Pentony). 3) The Food Focus Group interviewed 12 people who went through the Kentucky Ice Storm for lessons learned to help enhance future responses. We will document their responses and share that information.
- DOA (Oskar Anderson): 1) Yesterday, I visited the Wisconsin National Guard IT; everything looked very good. I also got a tour of the JOC and EOC. I invited Major Kitzhaber to be part of the State IT Council for an on-going interaction with DOA. 2)



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Next week I will work with WEM on the cyber annex. 3) Twitter had a fourth worm incident; no personal information has been stolen yet. 4) The Conficker Worm was recently in the media. A report released indicated that 5% of PC's have the worm on them and that 1 in 5 computers are not protected. So far, it has been quiet in Wisconsin. 5) The demand for stolen credit card information is still in high demand in these tough economic times.

- DCI (Ed Wall): Oskar has met with us at the fusion center. Our weekly bulletin will now include IT cyber security; Mark Wahl will be authoring that.
- Badger Sheriff's Assn (Sheriff Mahoney): Nothing to report.
- Fire Services (Chief Doug Holton): What is going on with these tax tea parties?
  - CapPol ( Chief Charles Tubbs): They are legitimate, and we are expecting 4,000-6,000 protestors at the Capitol today. These protests are taking place across the country.
  - DCI (Ed Wall): The tea parties have been picked up by the press, and are being pushed by many conservatives and politicians. There are no indicators of violence.
  - Chair Dunbar: DHS released a threat assessment on rightwing extremists yesterday and it has created some controversy.
  - FBI (Rich Ruminski): The protestors are peaceful. No information has come in that they will be violent. If extremists are detected there, then we can monitor the situation. We are trying to get as much information as possible.
  - DHS(Bob Kelley): A troublesome situation could arise if counter-demonstrators with radical signs attempt to infiltrate the demonstrating group.
  - WSP (David Collins): Sharing this sort of information is good when dealing with groups of 500 to 1,000 people. There is nothing negative about sharing information so we know about things ahead of time in case we have to respond.



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8. Briefing by the NG Joint Staff on exercises planned for May, June, and July 2009 and update on Vigilant Guard '11.

Presentation by Brig Gen Scott Legwold (DMA) and Captain Jason Crabb (DMA). See Attachment #1, 4/15/09 HLS Open Minutes. The presentation focused on Heartland, Red Dragon, and Patriot exercises planned for the summer of 2009. It also discussed the planned Vigilant Guard '11 operation that will be conducted with NORAD and NORTHCOM.

- Chair Dunbar: Great presentation. I applaud the efforts of the Joint Staff and the many other agencies who plan and build capabilities through these exercises.

9. Briefing by the WI Geographic Council on GIS Technology.

Presentation by Andy Swartz (Geographic Information Coordination Council). See Attachment #2, 4/15/09 HLS Open Minutes. There are currently 47 states with GIS Councils, including Wisconsin. The Council seeks to work with other stakeholders to use GIS technology to map out the state for a wide range of uses. The Council consists of 17 members from a variety of backgrounds. Its primary goal is to make sure geographic information is accessible and available when it is needed.

**11:00 a.m. David Collins left.**

- Chair Dunbar: How often does this Council meet?
  - WIGC (Andy Swartz): The Council meets every two months, but committees meet in between those meetings. We have another stakeholder meeting tomorrow.
  - WEM (Johnnie Smith): Can you ID any special response and recovery capabilities of GIS technology? Can you predict the volume and movement of water during a flood?
  - WIGC (Andy Swartz): Aerial imagery and terrain models are paid for at local levels; some communities pay for it and others do not.



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- DMA (Chris Diller): The Council is more data centric and less application centric. The real-time data is definitely a challenge, as it is a moving target.
- WEM (Steve Peterson): Thank you. This has been a tremendous tool for WEM. History has shown us that there have been obstacles between state agencies with ownership and data sharing. Are you optimistic about this?
- WIGC (Andy Swartz): Yes, the GIS Council is optimistic. Stakeholders are discussing and addressing barriers to data sharing (legal, political, and fiscal) with great intensity.
- USGS (Dick Vraga): We think our strength is the breadth of representation in the Council.
- WIGC (Curtis Pulford): The Council recognized that data-sharing is the key to making this happen for WEM and the Council. We are supporting a project in DOA for a spatial data repository.
- DMA (Chris Diller): As an example, we went to the counties for a data-sharing agreement.
- Chair Dunbar: Thanks to the GIS Council for its leadership. We are on the right track with this. The state needs more data of this kind.

10. Update on the coordination of Federal funding (Quarterly).

Presentation by Greg Engle (OJA). See Handout #3, 4/15/09 HLS Open Minutes. FEMA grants were announced on April 9, 2009: The State of Wisconsin received \$6.3 million in grants.

11. Other business.

- Badger Sheriffs Assn & Wisconsin Civil Air Patrol (Jeff Wiswell): 1) The Wisconsin Sheriff's Association went on record as supporting legislation to deputize state security officers employed by the Department of Military Affairs at military installations and air bases in this state. 2) The Civil Air Patrol has been very pleased with the results of training.



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12. Set date, time and place of next meeting.

The next meeting will be on Wednesday, May 20, 2009 at 9:00 a.m. to 11:00 a.m. at the DOA/DET facility on Femrite Drive. A tour of the facility will be available after the meeting.

13. Adjournment.

A motion was made by Ed Wall and seconded by Robin Schmidt to adjourn the meeting.  
**Motion carried.**

**11:12 a.m. – Meeting adjourned.**