



State of Wisconsin
Homeland Security Council

JIM DOYLE
Governor

Brig Gen (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608-242-3000

Open Session Meeting Minutes

Department of Military Affairs
2400 Wright Street, **Classroom 230**
Madison, WI 53714

Wednesday, June 17, 2009
9:30 a.m. – 11:10 a.m.

Members present: Chair Brig Gen Donald Dunbar (DMA), Dr. Seth Foldy (DHS), Martin Henert (DATCP), Chief Douglas Holton (Fire Services), Sheriff David Mahoney (Badger Sheriffs Assn), Johnnie Smith (WEM), and Charles Tubbs (CapPol).

Members absent or excused: Oskar Anderson (DOA), David Collins (WSP), Chief Edward Flynn (Chiefs of Police Assn), Mike Myszewski (DCI), David Steingraber (OJA) and DNR vacancy.

Alternates present: Dan Blackdeer (CapPol), Diane Christen (DHS), Major Susan Huxtable (WSP brevet), Bob Kelley (DCI brevet), Steve Peterson (WEM), Michael Pohlman (OJA brevet), Robin Schmidt (DATCP), Mark Wahl (DOA), and David Woodbury (DNR).

Others present: Randi Milsap (DMA Legal Counsel), Chandra Miller Fienen (Gov Office) Lynn Rasmussen (DMA), Cody Loew (DMA), Lori Getter (WEM), Larry Reed (WEM), Brig Gen Scott Legwold (JFHQ/DMA), Col Gunther Newmann (JFHQ/DMA), LTC Steve Sherrod (DMA), Maj John Slack (JFHQ/DMA), Ed Rooney (DHS/TSA), Rich Rumanski (FBI), Chris Cole (FBI), Josh Maas (WSIC/DCI), Ed Gleason (DHS-PSA), Lisa Heitman (US Attorneys Office), Jeff Anderson (US Attorneys Office), and John Hirt (Secret Service). Jeff Wydeven (DOC), Lisa Pentony (DHS), Tieranie Marchant (DOJ/DCI/WSIC), Jim King (DHS/FEMA), Brian Schneider (Barneveld Police Department/DMA), Bill Engfer (DNR), Kristin Gunther (DATCP), Gregg Cleveland (La Crosse Fire Dept), Debra Amesqua (Madison Fire Dept), Gary Buchberger (Wausau Fire Dept), Thomas Larson (Chippewa Falls Fire Dept), Jim Rigstad (Superior Fire Dept), Tim Franz (Oshkosh Fire Dept), Ethan Kroll (Appleton Fire Dept), David Bloom (Regional Hazmat Teams), Steve Hansen (Racine Fire Dept), and Jeff Wiswell (WI Sheriffs and Deputy Sheriffs Association) joined the meeting for open session.



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9:30 a.m. – Convene in open session.

After convening in open session, the Council took a short break.

9:41 a.m. – Re-convene in open session.

4. Announcements of Closed Session discussion/action.

Chair Dunbar announced that each agency provided its classified intelligence report. There was strategic discussion of recent world events.

5. Review and approval of May 20, 2009 open session meeting minutes.

- DATCP (Martin Henert): Under DATCP, page 2, it should read “There will be a presentation on food distribution and emergencies.” Further, in the next sentence on page 2, it should read “In the past, the agricultural industry have sponsored farm...”
- WEM (Johnnie Smith): Under WEM on page 4, it should read “We were looking at combining REAL ID...”
- DHS (Dr. Seth Foldy): Under DHS on page 5, it should read “Have you worked with the medical profession on credentialing medical professionals...”

A motion was made by Mark Wahl and seconded by David Woodbury to approve the May 20, 2009 open session meeting minutes, as amended. **Motion carried.**

6. First Responder and Agency Reports.

- WSP (Susan Huxtable): On Sunday, one of our Troopers passed away. He was 23 years old; he was involved in a serious crash on May 9, 2009 while on duty and was recovering. The automobile accident investigation is ongoing. The visitation will be this Friday and the burial will be this Saturday.
- CapPol (Charles Tubbs): Nothing to report.



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- DHS (Dr. Seth Foldy): 1) DHS will be doing some reorganizing as of July 1, 2009. Our emergency preparedness unit will become part of the new Bureau of Communicable Disease and Emergency Response. This new bureau will encompass pre-hospitalization units, emergency readiness units, and hospitals. The lead person for this is Diane Christen. 2) With regard to Tom Anderson's former job duties, Lisa Pentony, who is the Emergency Response Coordinator & Pandemic Planner, will handle the day-to-day operational role and Diane Christen will manage the policy role. 3) DHS participated at the FBI-led agro-terrorism event; this was Tom Anderson's last operation. The table-top exercise took place in Racine. 4) There were excellent presentations on the special needs population at the Red Dragon exercise yesterday. 5) I attended a meeting at Froedert Hospital last night; it was a military-led psychological trauma and treatment seminar. Today they are running a test on a mass patient tracking system. They are making a move from a wristband-based triage tracking to using a web-managed database to track. Today they are also running a large-scale decontamination exercise outside several Milwaukee hospitals. 6) H1N1 is not going away and is possibly intensifying. In Wisconsin over 3,400 confirmed and probable cases have been reported; it could be due to Wisconsin's lab capabilities. Although there have been 3400 lab tests, only 80 of our cases have been hospitalized. New York City had 840 confirmed cases with over 700 hospitalized. It is estimated that over 500,000 people have been sick with H1N1. When Wisconsin is compared to other states, in almost all aspects there are similar levels of people reporting symptoms to their doctor. There is an upward trend in southern Wisconsin, but the severity of the cases has not changed for the worse. The latest victim today was a healthy 14 year old boy. There have been a large number of cases in the 10-12 year old age group with the median age at 12. We had hoped H1N1 would fade away during the summer months, but we cannot tell why it has not gone away. That could create challenges moving forward. If the situation changes for the worse, we are looking at both the state and federal levels of mass vaccinations. The number of vaccinations that will be received is unclear and the priority of vaccinations is still to be determined.
 - Fire Services (Douglas Holton): Is there any funding available that would help first responders? Some of our first responders are starting to come down with symptoms. They will be out for 5 days and we are wondering if there is any funding available for their back-fill.



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- DHS (Dr. Seth Foldy): Congress has allocated \$7 billion to reload stockpiles and antiviral stockpiles. EMS personnel would certainly be among the first to receive vaccinations, but if the virus mutates the vaccine's effectiveness is not yet known.
- Chair Dunbar: Are new vaccines being developed? Will there be sufficient vaccines?
- DHS (Dr. Seth Foldy): Conditional strains are being delivered and have been sent to companies who produce vaccinations. Labs are testing the vaccinations. There is an area of risk if the batches becoming contaminated and thus not produce enough vaccinations. There can be batches of bad eggs. There are four phases with vaccinations: 1) Decision to develop the vaccine; 2) Decision to produce the vaccine; 3) How to deploy the vaccine; and, 4) Active monitoring to see if vaccine is effective.
- Chair Dunbar: Will two vaccinations be necessary to immunize people?
- DHS (Dr. Seth Foldy): Most likely it will take two separate vaccines to be fully vaccinated, in addition to the normal flu vaccine. The timing for the two vaccines will not overlap.
- DNR (David Woodbury): 1) Last week we conducted a pandemic exercise for our COOP Management Team. Due to the timing with the H1N1 virus, the plans were taken pretty seriously. 2) We received preliminary notification that Green Bay and Milwaukee are receiving funds from port security grants. 3) The Columbus Industries fire remediation is not yet completed; we are working with the EPA on this issue. We will give you a full report at the July Council meeting. 4) DNR law enforcement personnel are working with Capital Police on active shooter incident training scenarios. July 1st the training will be completed. 5) We participated in the Red Badger Exercise last Friday in the EOC. Previously we have not participated, but now we are active in the response center to help with contamination issues. 6) The Intra-agency group met on the 24/7 emergency call center. Funding is going to be an issue. Seven agencies are submitting requests for further activity to see what can be done and to find a funding source. The next step is to fully discuss this in July, perhaps. We might have something to discuss by then. Right now we just have a wish list of what we want to do. DHS is happy with their role; the



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call center would probably be run by WSIC, DNR, WEM, or DMA because of their past activities.

- WEM (Steve Peterson): We are looking at it in detail. I recommend we move in this direction if we can find the funds. Things are not as good as they could be. E-sponder moves us a little closer. There are some resources that we can use.
- DNR (David Woodbury): I support the triage approach; although it is going to require some training if people are going to know who to call to activate resources for the field. This will come with a price tag to get to what is desirable.
- WEM (Johnnie Smith): In your packet you will find a document; I am going to pass out another document. See Attachments #1 and #2, 6/17/09 HLS Open Minutes. We have discussed credentialing initiatives. Last Friday I met with the designer of Illinois' credentialing system. From the attachment you can see that there are three levels of security. Type I is the highest level of security – bar code and chip - and one cannot enter a hot zone without it. Type II is a bar code; it is what some of the MABAS and other states are using. It can get you past the barricade and to the scene of the incident, but maybe not into the hot zone. Type III is a card issued by a jurisdiction as a stand alone credential. The NIMS committee is currently working to integrate Type I with Type II in this state and to see what it would cost. Illinois has agreed to work with us to incorporate lessons learned.
 - Chair Dunbar: Would Type II go a long way for first responders? Do we ever need Type I?
 - WEM (Johnnie Smith): Type I would be needed for HAZMAT events or for law enforcement with certain skills that could be deployed for federal missions or to other states. Type II has an eye toward integrating and coordinating state resources with federal efforts. We should not discourage local credentialing initiatives but they need to be integrated with state and federal systems.
- WEM (Johnnie Smith): Yesterday I attended a mass casualty exercise that was conducted in Racine County. I saw first hand what HAZMAT teams do during an emergency. It was quickly apparent the important role HAZMAT teams play and how they can make a critical difference in a response. We need to support them where



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needed. HAZMAT events can happen anywhere in the state and at any time. I recommend that we as a Council actively support HAZMAT teams and their funding.

- OJA (Michael Pohlman): 1) We received the preliminary numbers for homeland security grants. Our target allocation was around \$10,108,000; we received \$10,286,500. Only ten states received more money than they asked for. We are going back to take a look at the numbers to make adjustments. Greg Engle will get the advisory committee back together and bring back the information to committee in August. Official notice will take 60 days. 2) The Interoperability Project is still going on. The governance workshop met yesterday and the RFP was approved for release. The grant money will go to DOT for procurement but the Statewide System Management Group (SSMG) will manage the project.
 - Chair Dunbar: I want to thank OJA for the wonderful job they have done in grant justifications.
- DCI (Bob Kelley): 1) On June 5, 2009 we conducted the third iteration of TLO training; we had 68-70 law enforcement personnel attend. The next step is expanding into fire and EMS. The TLO training will show them how they fit into the network. The DHS training on tripwires and improvised explosive devices is especially important so they can learn from our experiences overseas before it shows up here. We will brief at next week's Wisconsin State Fire Chiefs Conference. 2) The pipe bomb threat incident last week was coordinated well; it was a very specific threat. There was a good balance between getting information out and not compromising the investigation. 3) WEM sent us information on potential school threat reports from northern Wisconsin. The reports said school sieges would be conducted by Al Qaeda. The FBI coordinated with WEM and local agencies, and all came to the conclusion there is no report that schools are being targeted. It was an alarmist message. The most likely threat to schools is an active shooter scenario and resources should be targeted appropriately. 4) No date has been set for the Cessna incursion after-action report. I'm still pinging them. We're prepared to move forward at the State level instead of waiting for the Federal report.
- DATCP (Martin Henert): 1) Kristin Gunther will present the emergency food distribution presentation later. 2) Secretary Nilsestuen is meeting today with FDA officials reference a \$1.5 million grant to develop a rapid response team for Wisconsin for food adulteration emergencies. If milk was contaminated it would have significant



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consequences for the entire food industry. Our work on this will continue for the next three years.

- DATCP (Robin Schmidt): We would like the WI Homeland Security Council to write a letter of support on how this grant would be helpful. The grant would be for food and feed rapid response team protocols.

A motion was made by David Woodbury and seconded by Dr. Foldy to write a letter of support from the Wisconsin Homeland Security Council to support DATCP's Food Program Grant efforts. **Motion carried.**

- DATCP (Robin Schmidt): We are spending lots of time at WEM on the upcoming ingestion exercise. Nuclear power plant industries are enhancing their agriculture response protocols in the event of a radiological event. We are collaborating with Minnesota on emergency response to develop consistent methodologies to determine agricultural loss and shared protocols for ingestion pathways with border plants.
- WEM (Steve Peterson): Reference the Council's letter of support, I recommend we copy Congresswoman Tammy Baldwin's office when applying for grants.
- DOA (Mark Wahl): We are working as a partner on the Cyber Annex Team, which consists of WEM, DMA/J6, DOA, DHS, and the FBI. The first two sections of the draft report are developed and out for comments. It should be completed in October 2009. We will conduct a tabletop exercise as a rehearsal of concept.
- Badger Sheriffs Assn (David Mahoney): 1) We are communicating regularly on this summer's motorcycle gathering. 2) The Sheriffs are putting together a Pandemic Plan; they have identified key staff members.

10:31 a.m. Jeff Wiswell arrived.

- Fire Services (Douglas Holton): I appreciate the opportunity to have representatives of the HAZMAT state teams here. These eight teams represent the Level A, Level B and CAT teams. They would like to discuss the concerns they have about the future of all eight teams and their funding.



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- Chair Dunbar: I welcome you to the Council and recognize Chief Cleveland.
- Regional Response Team Network (Gregg Cleveland): We were advised of a funding decision by WEM. We understand the funding constraints WEM was operating under and the difficult decision they had to make. We met this morning and thought it was important to make the Council aware of this matter. We do not feel that it is in anyone's best interest to take \$40,000 away from the Wausau team and give it to the Milwaukee and Madison teams. The Wausau team intends to sign the two-year contract in order to provide coverage for the northeastern region of the state. The lack of a team in Wausau will create a significant response and capacity issue. We feel there was a communication gap. It is the teams' consensus that not all of the information is out. It may be too late as it has been forwarded to the Joint Committee on Finance. It is all of our responsibilities to provide hazmat responses to the state and we believe the WI Homeland Security Council should be aware of this.
- Chair Dunbar: Thank you for your presentation. The record will reflect the concerns you have raised.
- DNR (David Woodbury): In light of the past 18 months of emergencies, I would like to give a plug for the WEM staff on all they have done for mitigation efforts and after-action reports. A couple of people in particular - David Lawall, Barb Fischer, and Diane Kleiboehr - have done an outstanding job and have been very helpful to DNR. The DNR was recently denied a costly project and WEM personnel set up a meeting with FEMA; we may have a reversal in that decision. I would like to thank you again for your work and the work that you are still doing on the floods from last year and two years ago.
- WEM (Johnnie Smith): Thank you. While there have been no floods this year, we are still working on last year's floods.

10:40 a.m. All Fire Chiefs departed.



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7. Presentation by DATCP on Food Distribution in Emergencies: the New Frontier

Presentation by Kristin Gunther. See Attachment #3 HLS Open Minutes 6/17/09. The presentation focused on the ongoing efforts of DATCP to work with other public and private actors to secure and enhance the ability of food to be distributed in emergencies.

- TSA (Ed Rooney): Without power, customers cannot use debit cards to pay for the groceries or ATMs to withdraw cash.
- DATCP (Kristin Gunther): The newer WalMarts have solar power for back-up.
- DHS (Dr. Foldy): Does DHS have any players in the working group?
- DATCP (Kristin Gunther): Yes, Lisa Pentony.

8. Other business

- Chair Dunbar: 1) Mark Owens will step down as the UASI Director to take over as the Ozaukee County Emergency Management Director. 2) Captain Bruce Jones of the USCG will be replaced by Captain Luann Barndt. The change of command ceremony will be July 1, 2009. 3) I attended a Governor's Homeland Security Advisory Council meeting June 8-9, 2009. Key points were a) Administrative costs for grants had been downgraded to 3% but they are trying to get them back up to 5%; b) TFER – great success in 5 states; c) Concerned about funding grants directly to users but bypassing State (and admin costs); and d) Cyber security – continues to expand. 4) Quadrennial Review. Initial comments due back today but we will have a second opportunity to submit comments by June 26, 2009 so please get your comments to me. 5) There will not be a WI Homeland Security Council meeting in August. We will pick-up again in September.

9. Set date, time, and place of next meeting.

The next meeting will be on Wednesday, July 15, 2009 at 9:00 a.m. to 11:00 a.m. at the Department of Military Affairs.



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10. Adjournment.

A motion was made by David Woodbury and seconded by Bob Kelley to adjourn the meeting.

Motion carried.

11:10 a.m. – Meeting adjourned.