



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

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AMENDED Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230

Wednesday, February 17, 2010
9:45 AM – 10:50 AM

Members present: Chair Brigadier General Donald Dunbar, Superintendent David Collins (WSP), David Steingraber (OJA), Chief Charles Tubbs (Capitol Police), and Ed Wall (WEM).

Members absent or excused: Oskar Anderson (DOA), Chief Edward Flynn (Chiefs of Police), Dr. Seth Foldy (DHS), Martin Henert (DATCP), Sheriff David Mahoney (Badger Sheriffs Association), DCI vacancy, DNR vacancy, and Fire Services vacancy.

Alternates present: Bill Engfer (DNR Brevet Alternate), Greg Engle (OJA), David Matthews (DCI Brevet Alternate), David Pabst (WSP), Larry Reed (WEM), Dennis Tomczyk (DHS Brevet Alternate), Mark Wahl (DOA), and David Woodbury (DNR).

Others present: Susan Crawford (Governor's Office), Randi Milsap (DMA), Lynn Rasmussen (DMA), Daniel Payette (DMA), Lori Getter (WEM), Larry Olson (DMA), Kelly Bradley (DMA), BG Scott Legwold (DMA), LTC Steve Sherrod (DMA), Lt Col Kari Wiegand (DMA), MAJ Joseph Adamson (DMA), Maj David May (DMA), MSG Damien Schuerman (DMA), Tim Pfrang (DMA), Steve Roberts (DMA), Christopher Cole (FBI), Patrick Fernan (WISDOT), Lisa Heitman (USAO), Bob Kelley (USDHS), and Dean Puschnig (USAO).

9:45 AM: Council convened in open session.



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9. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session. He noted that officials presented agency intelligence reports and held a discussion on recent real world events, including in-state efforts to investigate and report on suspected criminal/terrorist activity.

10. Review and approval of 20 January 2010 open session meeting minutes.

- WSP (David Collins): Page 2 – it's Sergeant Jushka, not Jesska.
- Capitol Police (Charles Tubbs): Page 4 – Please strike "Charles Tubbs departed." At 11:11 AM, I was still in attendance.

A motion was made by Ed Wall and seconded by David Collins to approve the January 20, 2010, open session meeting minutes, as amended. **Motion carried.**

11. First responder and agency reports.

- WSP (David Collins): The State Patrol Air Support unit had a productive meeting with the DNR regarding public safety requests for aircraft support. We're looking to utilize state assets as a team. We want to facilitate coordination and know where assets are if there's a request by an agency for any reason.
 - Chair Dunbar: Was the Civil Air Patrol (CAP) involved in these discussions?
- WSP (David Collins): They were not at this particular meeting. We have a system set up and in place to make sure the CAP is available if we need them. We've also engaged the Wisconsin Air National Guard as well.
- Capitol Police (Charles Tubbs): Nothing to report for open session.
- DHS (Dennis Tomczyk): H1N1 remains a threat, though it's off the national radar. There is plenty of vaccine. It is incumbent upon State Agency Heads to have their employees receive the vaccine. Younger age groups are affected adversely. Respiratory



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distress is significant. The H1N1 influenza vaccine will be one of the vaccines present in the fall 2010 seasonal flu shot. The emphasis is on getting it now, not later.

- Chair Dunbar: In the Quadrennial Homeland Security Review, there's a reference that a USDHS facility for vaccine development will be getting away from egg-based vaccines and will be focusing on cell-based vaccines. Is there anything like that in Wisconsin?
- DHS (Dennis Tomczyk): Not really. In general, most vaccine production is still egg-based, with a six month turn-around time. The cell-based process is quicker.
- DNR (David Woodbury): I was approached to get involved in a FEMA Region V emergency response team, which would include multiple agencies. A meeting is scheduled for March 29 and 30, 2010 in Chicago. They would support paying for other representatives to attend the meeting. We have recommended WEM and DHS (Paul Schmidt) be involved. I wanted to bring it up here – similar things are going on with Vigilant Guard. We're looking for participation and a cohesive plan and being able to relate it to state agencies.
 - JFHQ (Scott Legwold): We didn't receive a direct invite but would like to participate.
 - WEM (Ed Wall): The invitation just came last night at close of business.
- WEM (Ed Wall): I am providing information on the WEM/WI National Guard Regional Partnership Initiative. See Attachment #1, 2/17/2010 HLS Open Session Meeting. Next week, I will be in New Orleans for the National Fusion Center Conference.
 - WSP (David Collins): If you have face to face meetings, even just for an hour for a month here and there, it makes a huge difference. More trust is established.
- OJA (David Steingraber): 1) The WISCOM radio interoperability contract has been



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awarded. The project will continue on pace. It builds on the existing WSP system. WSP and WISDOT have been strong partners in moving this forward – very responsive. There are two grant solicitations out on the street. First, funding to local law enforcement agencies to provide compatible radios (i.e. those in frequency range); second, we're looking at using stimulus funding to assist systems and reconfigure them so they can become part of WISCOM. County and regional systems would be given an incentive to reconfigure. That said, it can't pay the whole bill.

- OJA (Greg Engle): The second one will involve local demonstration projects.
- OJA (David Steingraber): It allows us to learn how local agencies can interact with WISCOM. 2) We have addressed regional structural collapse teams and are now shifting our focus to building a regional capacity on the law enforcement side. We intend to build regional capabilities using the established Emergency Police (EPS) districts. It's never been the idea to preempt local tactical teams, but to provide a strong state asset. From experience, we need something tangible for the legislature. We will make training and equipment available. Key elements include oversight and governance, as well as multi-jurisdictional participation.
 - OJA (Greg Engle): The first meeting is set for March 9, 2010. The Badger Sheriffs, Chiefs of Police Association, WEM, OJA, and DCI will be participating. We'll oversee the development of standards and policies. We are also looking at an interim oversight process and future legislation.
- OJA (David Steingraber): We can categorize it as an oversight governance process. It would really mirror the regional hazardous materials response teams. Those teams are a longstanding and very successful utilization of local resources for statewide application. 3) Finally, on the federal funding front, the funding appears to have increased slightly for the homeland security program. However, that is deceptive. They have folded subsidiary programs into the overall funding. Money will have actually decreased, although we'll have more flexibility. It expands the focus and attention for where the money goes. Much to our disappointment, they have dropped the competitive element and are basing it



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on risk factors. I wish USDHS was somewhat more forthcoming as to what the risk factors are – we still cannot fully understand the formula for funding. We have gained ground in the past because of the competition – this round, we will get whatever the calculations tell them to give us. Our report, however, will be of no less quality.

- OJA (Greg Engle): There is also a program to plan for long term power outages. WEM and DATCP are involved. There has been and continues to be regional planning workshops for each WEM region. They have been very well received and well attended – over 100 participants in Green Bay. There is one in Madison on Thursday. The follow up will be a series of tabletop exercises in each region. They will help communities plan for long term power outages.
- Chair Dunbar: Will money now gravitate toward large cities or UASIs?
- OJA (David Steingraber): UASI and EMPG funding have increased at the federal level. UASI is an ever expanding field, but the distribution should stay constant. I don't know if the formula change will result in any significant shift in where funds go. Also, we quibbled with issues like, is Wisconsin an international border state or not when completing the grant application.
- DCI (David Matthews): There is still a vacancy in the Fusion Center supervisory position. We should be able to announce the filling of that position prior to next month's Council meeting. Generally speaking, we want to enhance the Fusion Center's overall role in DCI and in the state.
- DOA (Mark Wahl): 1) The Cyber Annex was published for the first time. State, federal, and private participants were at a meeting led by Oskar Anderson. General Legwold asked the group to see what the focus and deliverables would be. We need to support tabletop exercises and know private sector vulnerabilities. Our focus is what we do during the first 72 hours – a data diagram of who to contact and when. Dave Scheer did a great job on the data flow diagram. 2) There will be a special on CNN which will look at a cyber event. In the first 72 hours of the cyber event, there will be chaos. Cyber events



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may be national in scope but will have huge impacts locally. The question is, how do you establish communications capabilities? 3) Federal partners need a consistent message. The National Cyber Incident Response Plan does not even mention the National Guard. We need to come up with comments. 4) In addition, we were one of four states invited to participate in an upcoming NORTHCOM mission analysis. They are looking for people with insight on the ground, not just looking down from the 50,000 foot level. This ties in nicely with our first 72 hours focus. 5) A spam campaign using the Zeus virus recently targeted state and military intelligence. This is just an example of what we are dealing with. We have a long way to go.

- Chair Dunbar: How do you function without technology in a world that's so dependant on technology? The things that would go away if attacked – some of them are unthinkable. We get rid of systems that are seen as anachronistic – but perhaps they're needed. Highlights the challenges of dependence on technology and begins to add context to emergency scenarios that impact our cyber capability.
- Chiefs of Police: No representative present.
- Badger Sheriffs: No representative present.
- Fire Services: Position vacant.

12. Update by Wisconsin Department of Transportation on REAL ID.

Patrick Fernan of WISDOT provided an update on REAL ID. He discussed REAL ID requirements, types of licenses, problems with the program (including privacy concerns), as well as Wisconsin's position and approach to the compliance process. See Attachment #2, 2/17/2010 HLS Open Session Meeting.

13. Update on the Quadrennial Defense Review (QDR) and Quadrennial Homeland Security Review (QHRS).



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Chair Dunbar briefly introduced the QDR and QHSR and the information contained within the public reports. See Attachments #3 & #4, 2/17/2010 HLS Open Session Meeting. Chair Dunbar commented that the Congress is pushing back on DOD right now. They don't know how to size this – that is, how do we budget for asymmetrical conflict? The QHSR is worth a quick read, at least for the executive summary. Also, USDHS is really grappling with what homeland security is and what it means. It makes for a good read, in that they're trying to address key ideas like cyber-terrorism. Finally, there are different types of threats. We would do well to ensure civil liberties are protected, and I think we can and often do.

10:37 AM: Susan Crawford departed.

14. Brief on hospital preparedness during catastrophic emergencies.

Dennis Tomczyk focused on a summary of the report entitled “The Next Challenge in Healthcare Preparedness: Catastrophic Health Events,” published by the Wisconsin Hospital Emergency Preparedness Program. See Attachment #5, 2/17/2010 HLS Open Session Meeting.

- Chair Dunbar: With regard to the observations about critical weaknesses – have you considered discussing this with WEM? Some of these areas will likely be covered in exercises with regard to the New Madrid Fault and Vigilant Guard.
 - DHS (Dennis Tomczyk): We do have a representative on the design committee.

15. Other business.

MSG Damien Schuerman provided a brief on LORAN-C signal termination in United States waters. He discussed the historical use of the maritime radio navigation service and the contemporary use of GPS systems. He noted that cutting the program will save millions, although some systems will remain operational per international obligations. See Attachment #6, 2/17/2010 HLS Open Session Meeting.

16. Set date, time, and place of next meeting.



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The next meeting will be on March 17, 2010 at DMA.

17. Adjournment.

A motion was made by David Collins and seconded by Mark Wahl to adjourn the meeting.

Motion carried.

Meeting adjourned at 10:50 AM.