



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230

Wednesday, March 17, 2010
09:36 AM – 11:08 AM

Members present: Chair Brigadier General Donald Dunbar, Superintendent David Collins (WSP), Dr. Seth Foldy (DHS), Martin Henert (DATCP), Sheriff David Mahoney (Badger Sheriffs Association), Chief Charles Tubbs (Capitol Police), and Ed Wall (WEM).

Members absent or excused: Oskar Anderson (DOA), Chief Edward Flynn (Chiefs of Police), David Steingraber (OJA), DCI vacancy, DNR vacancy, and Fire Services vacancy.

Alternates present: Diane Christen (DHS), Dennis Drazkowski (DCI Brevet Alternate), Bill Engfer (DNR Brevet Alternate), Greg Engle (OJA), Chief Greg Leck (Chiefs of Police), David Matthews (DCI), David Pabst (WSP), Robin Schmidt (DATCP), Mark Wahl (DOA), Paul Wolfe (WSP Brevet Alternate), and David Woodbury (DNR).

Others present: Susan Crawford (Governor's Office), Randi Milsap (DMA), Lynn Rasmussen (DMA), Daniel Payette (DMA), Lori Getter (WEM), BG Scott Legwold (DMA), Lt Col Kari Wiegand (DMA), MAJ Joseph Adamson (DMA), Maj David May (DMA), Capt Jason Crabb (DMA), Bob Kelley (USDHS), Ed Gleason (USDHS), Ed Rooney (USDHS), Jeff Anderson (USAO), Lisa Heitman (USAO), Francis Schmitz (USAO), GB Jones (FBI), James King (FEMA), Joshua Maas (DCI), Todd Richmond (Associated Press), Neil Saxton (MPD), LT Jason Smith (MPD), Jacqueline Ove (South Milwaukee Health Department), Douglas Fischer (South Milwaukee Water Utility), Jay Behling (South Milwaukee Fire Department), Kevin Spitler, Dick Vraga (USGS), and Ann Wellens (South Milwaukee Police Department).

9:36 AM: Council convened in open session.



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4. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included discussion on public safety planning, domestic terrorist considerations, and observations on public health in Wisconsin.

5. Review and approval of 17 February 2010 open session meeting minutes.

- DCI (David Matthews): Page 5 – I meant that I wanted to expand the Fusion Center in terms of its overall role in DCI and in the state. My intent is to enhance the role of the Fusion Center in the role of the overall state.

A motion was made by David Collins and seconded by Ed Wall to approve the February 17, 2010, open session meeting minutes, as amended. **Motion carried.**

6. First responder and agency reports.

- WSP (David Collins): Following the diesel fuel spill in Kenosha County last Friday, were agencies comfortable with State Patrol's response time regarding the information flow?
 - WEM (Ed Wall): You were the first agency to get us the information. The Wisconsin State Patrol notified WEM. The report was factual and complete.
 - WSP (David Collins): I read the report at 4:45 AM. According to the traffic incident report, the crash and spill occurred around 3:12 AM. It's important to read through the whole email, because crucial information is contained at the end of the document.
 - DNR (David Woodbury): Was there an assumption that there was no response?
 - WSP (David Collins): No. I'm just concerned about timing and open communication at that hour. This incident was a local response but I still want to make sure the state response was adequate and that everyone involved was comfortable with the response.



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- Chair Dunbar: Were Level A Hazmat teams brought in?
- WEM (Ed Wall): Yes. Overall, I thought the State Patrol did an excellent job.
- DNR (David Woodbury): There was a discussion on the tactics of what was to be used, i.e., of burning it off *in situ*. That isn't just something you light a match and take care of. There are several steps involved and it is a definite process that must be followed. The EPA, the U.S. Department of the Interior, and the DNR have to agree that it will take place. The local jurisdiction and incident commander are also involved in this decision. You generally won't see an *in situ* burning in a populated area. You need to know who's at risk if you do a burn.
- Governor's Office (Susan Crawford): I think WEM was on furlough that Friday. We did need to make several phone calls to obtain all information about the possibility of an *in situ* burning.
- Capitol Police (Charles Tubbs): Nothing to report for open session.
- DHS (Dr. Seth Foldy): 1) H1N1 activity continues to be low statewide. We continue to have an ample supply of H1N1-specific vaccine available. We encourage employee vaccination programs. We continue to be interested in vaccinating the public in the spring with emphasis on a second dose for children. We would also like to focus on elders who may not realize that they are eligible to receive a vaccination, as well as racial and ethnic minorities who have traditionally been less likely to be vaccinated. We've done a good job at vaccine distribution despite the ebbs and flows of supply. We project that 1.2 million have been vaccinated, which is about the same number of those vaccinated for the seasonal flu. 2) A recent Legionnaires' outbreak in Milwaukee at a health care facility demonstrates that something like this could lead to significant disruption to key infrastructure. There may be pressure to shut down health care facilities or a hospital. An early and rapid investigation was conducted; an assessment was made that this facility was safe and helped avoid a complete shutdown. We will find out over



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the next few days if this assessment was accurate. It does, however, emphasize how disease outbreaks could affect critical infrastructure.

- Chair Dunbar: Do vaccines have a useful shelf-life?
- DHS (Dr. Seth Foldy): Some vaccines have already expired and others will expire over the course of the summer. We're trying to make sure those holding the vaccines are aware of the expiration dates. It's worth noting that those storing expired vaccines are trying to figure out how to safely dispose of the supply. It is a low-level biohazard. Our disposal model is being adopted by the CDC.
- Chair Dunbar: In future years, will the practice be to combine the H1N1 vaccine with normal flu strains for the seasonal flu shot?
- DHS (Dr. Seth Foldy): Yes. Next year's seasonal flu shot will be trivalent. The Advisory Committee on Immunization Practices is now recommending the entire population 6 months and up receive influenza vaccinations to reduce the spread through the community. They want to make this part of the annual vaccine routine.
- DNR (David Woodbury): 1) We have entered the "spill season" as agro-chemical and runoff incidents increase. This also includes issues with manure lagoons. 2) We are also preparing for flooding season. 3) DNR is trying to install automatic vehicle locators (AVL) in its vehicles to track personnel in the field. The technology will be instrumental during a disaster to know where people and equipment are located. The Wisconsin State Patrol has been very helpful in setting this up.
 - DNR (Bill Engfer): We're just shy 15 officers. The last 15 will be onboard by April 1. Otherwise, we're up and running statewide. We are leveraging resources with the State Patrol. There should now be a good situational awareness of where state assets are located.



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- WSP (David Collins): We share the same communications system. There is a pilot project too with WISDOT for automatic vehicle locators. It's a system where the State Patrol and others could determine assets in the area and what is available, even what may be available on scene (for instance, is everyone lined up properly?). It's good practice for all public agencies to be in on it. You think you know where resources are assigned, but that's not always the case.
- WEM (Ed Wall): This is Flood Awareness Week. We had a gradual snow melt so Wisconsin is currently the lowest-impacted Midwest state with regard to spring flooding. We are in good shape. We are preparing and waiting for tornado season.
 - DNR (David Woodbury): In 2008, we had a huge snowpack and a good melt. We need to recognize that the ground is very saturated even though there may be no standing water. It won't take much to cause issues.
 - WSP (David Collins): We are monitoring the I-39 Triangle in the Portage area. There is a dam control gate that is under constant review. The problem with this area is that you cannot raise the elevation of the interstate and bridge. We now know about. It's a wetland control issue and important because it's also a critical economic corridor.
 - WEM (Ed Wall): The FEMA mitigation bank account is running dry. Mitigation projects have been approved in Wisconsin, but the money isn't there. We need to make adjustments.
- OJA (Greg Engle): 1) We are set to begin a pilot run of the Wisconsin Emergency Volunteer Registry in 4-5 counties. Its purpose is to match volunteers with organizations. Washington County will pioneer the pilot program, and it will be previewed at the Governor's Conference this month. We're excited about it. 2) We will be holding an annual meeting with the Interoperability Council. There will be a detailed presentation on WISCOM and it will be a good venue to learn about where we are going. The event will be held March 25, 2010 in Marshfield. 130 people have registered for the event. 3)



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Lastly, we're prepared to award 25 exercise grants to counties and tribes. We have worked closely with WEM's exercise staff. Kudos for the technical assistance they have provided.

- DHS (Dr. Seth Foldy): The Wisconsin Emergency Assistance Volunteer Registry (WEAVR) is also out there and is specifically directed at health care professionals. People may hear about both registries and there may be some confusion with the similarity in names. They should be aware that these are two distinct programs.
- OJA (Greg Engle): We will be cross-linking with WEAVR. Billy Bayou from DHS is working on it. If a volunteer registers with health care skills we will send it to WEAVR.
- DCI (David Matthews): Dennis Drazkowski was recently brought onboard as Special Agent in Charge at the WSIC. He will provide strong leadership as we move forward and look at strengthening the Center's response to cyber crimes. We're looking to assign a special agent with a background in cyber security and will be defining how that interface will work.
 - WEM (Ed Wall): We recently assigned WEM's Southwest Regional Director to the Center to allow WEM to work more closely with WSIC.
- DATCP (Martin Henert): In a recent Court decision, an Amish farmer was granted relief from registering with DATCP's premise registration. According to the Circuit Court Judge, we did not provide alternative methods to obtain the requested information some other way to diseased animal outbreaks. Even with this ruling, we remain committed to premise identification. We'll try to find an alternative option.
 - DATCP (Robin Schmidt): 1) Last month's Council minutes are correct. There were no DATCP representatives because of FAS-CAT. It appears that we have three subsystems that could qualify as Tier II in dairy. The question is how we



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find a limited number of facilities for a data call. The deadline has been extended two weeks to give us more time to understand how this is going to work. We will give an update at a future meeting. 2) With respect to the Multi-State Partnership for Agro-Security, we're planning on hosting an agro-terrorism conference in October 2010. Madison was suggested as a great location – Midwestern states were happy with this suggestion. We've asked to have FBI speakers present at the Conference in Madison. We may be asking the Homeland Security Council to co-sponsor.

- DOA (Mark Wahl): 1) Our approach to cyber security has been collaborative, involving many agencies. The next step is a table-top exercise for a criminal or disaster event. We recently attended the state's integrated course at WEM. We can apply what we learned at that exercise to a two-day table-top exercise, which will be scheduled in late May or June 2010. This leads up to Cyber Storm III in September. Wisconsin will be a monitoring state. We will have our first meeting June 3-4. 2) Reference IC3 – Internet Crime Report Center. In reported crimes, Wisconsin ranked at the bottom of the list. As Wisconsin become more connected, the number of crimes reported may go up. Generally speaking, the goal is to have 100 million homes in America connected to broadband by 2010. The number one complaint is still the delivery of goods. Also, as more and more households connect, the number of crimes will probably increase. 3) We appreciate the help by Kent MacLaughlin from WEM in installing radio.
- Chiefs of Police (Greg Leck): Nothing to report for open session.
- Badger Sheriffs (David Mahoney): Nothing to report for open session.
- Fire Services: Position vacant.

10:12 AM: The Council took a short break.

10:17 AM: The Council re-convened.



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7. Briefing on the February 5, 2010, City of South Milwaukee water main break.

Introductions were provided by Chair Dunbar and Ed Wall. Jay Behling (South Milwaukee Fire Department) presented, with support from Douglas Fischer (South Milwaukee Water Utility), Jacqueline Ove (South Milwaukee Health Department), and Ann Wellens (South Milwaukee Police Department). Topics discussed included intergovernmental cooperation and repair as well as response measures. Discussion also centered on communications efforts with residents and the use of temporary water distribution sites. See Attachments #1 and #2, 3/17/2010 HLS Open Session Meeting.

10:48 AM: The delegation from South Milwaukee departed.

8. Briefing by the Office of Justice Assistance (OJA) on the draft FY 2010 Homeland Security Grant Investment.

See Attachment #3, 3/17/2010 HLS Open Session Meeting.

- OJA (Greg Engle): The draft FY 2010 Homeland Security Grant Investment report has been provided in the Council folders. The investment justification document is available on the Office of Justice Assistance website for public comment until April 14, 2010. We encourage your participation. Highlights in the report include our largest investment, which is communications interoperability. End-user upgrades will allow locals to connect with WISCOM. There is also a pilot patient-tracking project with DHS that will be expanded to more EMS providers. We will submit the report to FEMA on April 19, 2010.
 - DHS (Dr. Seth Foldy): How will MMRS funding be distributed?
 - OJA (Greg Engle): Both Madison and Milwaukee are MMRS recipients. It is federally designated – there will be a determination of how to split the \$643,000 between the two cities.

9. Briefing by the Joint Staff of the Wisconsin National Guard on Defense Connect Online (DCO).

Capt Jason Crabb provided a briefing on Defense Connect Online. Capt Crabb offered a demonstration of the program's capabilities, including teleconferencing and instant messaging services. See Attachment #4, 3/17/2010 HLS Open Session Meeting.



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10. Update on worldwide earthquake response and recovery efforts.

Based on the time, the update on worldwide earthquake response and recovery efforts was cancelled by Chair Dunbar. No information was provided to the Council.

11. Other business.

None.

12. Set date, time, and place of next meeting.

The next meeting will be on May 12, 2010, at 9:00AM at Department of Military Affairs. There will not be a meeting in April.

13. Adjournment.

A motion was made by David Woodbury and seconded by Robin Schmidt to adjourn the meeting. **Motion carried.**

Meeting adjourned at 11:08 AM.