



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

AMENDED Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230

Wednesday, May 12, 2010
9:32 AM – 11:21 AM

Members present: Chair Brigadier General Donald Dunbar, Dr. Seth Foldy (DHS), and Scott Legwold (WEM).

Members absent or excused: Oskar Anderson (DOA), Superintendent David Collins (WSP), Chief Edward Flynn (Chiefs of Police), Martin Henert (DATCP), Sheriff David Mahoney (Badger Sheriffs Association), David Steingraber (OJA), Chief Charles Tubbs (Capitol Police), and Ed Wall (DCI), DNR vacancy, and Fire Services vacancy.

Alternates present: Dan Blackdeer (Capitol Police), Diane Christen (DHS), Dennis Draskowski (DCI Brevet Alternate), Bill Engfer (DNR Brevet Alternate), Greg Engle (OJA), David Pabst (WSP), Larry Reed (WEM Alternate), Robin Schmidt (DATCP), Mark Wahl (DOA), Paul Wolfe (WSP Brevet Alternate), and David Woodbury (DNR).

Others present: Randi Milsap (DMA), Daniel Payette (DMA), Lori Getter (WEM), Anita Cornell (WEM), MAJ Joseph Adamson (WING), MAJ Jeremy Holmes (WING), Maj David May (WING), 1LT Angela Hoiston (WING), Jerad Albracht (WEM), Jeff Anderson (USAO), John Emerson (DHS), Ed Gleason (USDHS), Lisa Heitman (USAO), David Jenkins (OIE), Jason Liu (DHS), Josh Maas (DCI), Kent MacLaughlin (WEM), Elizabeth Makowski (USAO), Gloria Murawsky (DHS), ENS Joseph Messina (USCG), Tim Pfrang (DMA), Todd Richmond (AP), Eva Robelia (OIE), Ed Rooney (TSA), Francis Schmitz (USAO), Kevin Spitler, David Spakowicz (DCI), Dick Vraga (USGS), Tim Weller (USCG), Jeff Wiswell, and Paul Wittkamp (DHS).

9:32 AM: Council convened in open session.



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

5. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included an item on TSA provisions for Governors' security details and a discussion of recent world events.

6. Review and approval of 17 March 2010 open session meeting minutes.

A motion was made by Robin Schmidt and seconded by Greg Engle to approve the March 17, 2010, open session meeting minutes. **Motion carried.**

7. First responder and agency reports.

- WSP (Paul Wolfe): Superintendent Collins asked me to bring the NASCAR Bucyrus 200 event to your attention. The event begins Thursday, June 17 and concludes June 20 at Elkhart Lake, WI. We anticipate that it will be the largest racing event ever in Wisconsin and for Road America. It is limited to 50 drivers. Seventy to eighty percent of the traffic headed to the event will come from the south along the I-43 corridor. Traffic control points will be identified. WSP's will support and work with Sheboygan County. Contingency plans are in place if there is increased need for WSP's assistance. The race will be televised – people will be bringing in campers and motor homes. WEM will provide communications equipment.
 - Chair Dunbar: Is there a PGA event coming up this summer?
 - WSP (Paul Wolfe): Yes. There is one that we're preparing for in August.
- Capitol Police (Dan Blackdeer): Nothing to report for open session.
- DHS (Dr. Seth Foldy): 1) Influenza levels continue to be very low. 2) We were able to identify a source for the recent Legionnaires' disease outbreak. There was no need to stop the flow of patients in the hospital. The situation is being handled and caution is being placed on the use of water features in health care settings.
- DNR (David Woodbury): 1) We recently filled positions for drinking water security



State of Wisconsin Homeland Security Council

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

specialists. We will be getting a grant from EPA for 40 drinking water systems. 2) Bill Engfer is participating with Capitol Police on active shooter training; he's been involved for a year. This month, DNR will be participating with 1,600 state employees in the Milwaukee area.

- DNR (Bill Engfer): The public hasn't been trained in how to respond to these types of events. There will be 20 training sessions teaching employees how to respond.
- DNR (David Woodbury): 3) The DNR has been involved with Vigilant Guard activities. There are five scenarios that the EPA wants us to focus on. One being an earthquake scenario. Larry Reed, DHS, and the Wisconsin National Guard were there in the planning process as well as other personnel. This is an ongoing process. We can get an EPA grant to fund training, so we won't need to get assistance from OJA. They are willing to fund such an enterprise because it meets our response concerns. 4) DNR has created an interactive ICS template. We want to show users how to use it – it's fairly simple to operate. 5) We are fielding response for requests with respect to Deepwater Horizon. There may be requests for assistance throughout the summer. Everyone wants to volunteer right away. The key question is whether they are appropriately trained. Hazardous materials training is needed for those who would become involved. The National Incident Coordination Center made the initial request. It concerned IMTs to train volunteers. DNR has not committed to sending volunteers. This needs to go through the EMAC process.
 - Chair Dunbar: There was an article in *Emergency Management Magazine* with FEMA Director Fugate – it goes to show you the importance of the Deepwater Horizon event. His message is not to self-deploy. We need the right folks at this event. Unnecessary volunteers can be a burden on the response.
- WEM (Larry Reed): 1) In addition to Paul Wolfe's comments about the upcoming NASCAR event in Elkhart Lake, I would add that 3,000 campsites have been reserved. More campsites are available. No VIPs have RSVP'd yet, but that could change.



State of Wisconsin Homeland Security Council

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Sheboygan County is going to use E-SPONDER to manage the event. WEM will have access to that information. 2) With regard to Deepwater Horizon, there has been surprisingly little traffic on the EMAC network. There have been a few specific requests for assistance such as public information officers and volunteer coordinators however this is nothing like the large number of requests during Katrina.

- Chair Dunbar: I understand there has been use of locals who know the waters.
- OJA (Greg Engle): 1) We are working on equipping and training law enforcement – EOD and SWAT team types. There has been a push to formalize and standardize the teams. Along with WEM, OJA convened a governance committee this spring. This included the Badger Sheriffs and the **Wisconsin Chiefs of Police Association**. We will meet in June to review a draft standard operating procedure, including standards for equipment, deployment, and team selection. 2) The Citizen Corps Council met recently. Some traveled to Chicago to learn about a simple curriculum by FEMA that teaches elementary students about preparedness. It's called STEP and it's designed for 5th graders. It will be expanding to new FEMA regions after the pilot program. Wisconsin volunteered to participate in the pilot program. WEM would be the lead agency. We are waiting for FEMA to go ahead with funding. WEM and DPI are meeting to strategize how to implement the program. We are looking at 40 to 50 schools. The Citizens Corp Council discussed a proposal to integrate a citizen/community preparedness marketing strategy and create more leverage. They are also working with WEM, VOADs, and volunteer centers.
- DCI (Dennis Drazkowski): 1) We have new additions to the WSIC staff. We have hired a cyber crimes investigator. This individual will be working closely with a tabletop exercise in June. The DCI/Milwaukee Police Department liaison position was also filled by a veteran investigator whose emphasis is on financial crimes. We will also filling three crime analyst positions; their office will be at WSIC. We are working on privacy policy implementation, outreach to the community, and SAR programs. We also have 40 new TLOs. 2) Regarding the Wisconsin Clearinghouse for Missing and Exploited Children and Adults and AMBER alerts – there will be a governance board meeting from



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

June 14 – 15, 2010.

- DATCP (Robin Schmidt): 1) Kudos to WEM for allowing us to use the E-SPONDER alert system for our COOP exercise. This exercise was a success. 2) If you have seen any low flying planes lately, they are likely connected to our gypsy moth program.
 - TSA (Ed Rooney): There have been announcement on Milwaukee radio about the gypsy moth program.
 - WEM (Larry Reed): Information on this program has been communicated to counties in the past.
 - DHS (Paul Wittkamp): Air medical groups have been notified as well.
- DATCP (Robin Schmidt): 3) There will be a May 19th exercise in Eau Claire covering radiological exposure by ingestion pathway for citizens of Pierce County. Minnesota and Wisconsin will be participating. Items to be covered include the decision-making process, stop movement orders, agricultural impacts, and what it means for livestock and field crops. Wisconsin will have a different response strategy than Minnesota. At the Prairie Island Power Plant, winds tend to blow from west to east, so there would probably be more impact in Wisconsin than at power plants on the eastern side of Wisconsin. 4) I'm going to pass out a "Save the Date" handout for the Multi-State Partnership for Security in Agriculture – we're awaiting official FBI sponsorship. See DATCP Handout, 5/12/2010 HLS Open Session Meeting. We have a diverse agenda. A number of speakers are scheduled to discuss agricultural security and vulnerabilities. There will be some discussions about rapid response teams and animal disease strategies. We are planning for up to 400 people. General Dunbar will provide the keynote speech – the Governor may even speak. The conference is funded by the Multi-State Partnership. All monies are from homeland security funds. We hope to create a scholarship program to pay for one state employee attendee per state. Typically, the FBI does an agricultural symposium; however, they are not planning to have one until 2011. Nationwide attendance is anticipated. 5) We have submitted information for the data call for Tier II



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

details on FASCAT.

- WEM (Larry Reed): Indiana is not a participant in the Partnership – why is that?
- DATCP (Robin Schmidt): There has been an issue with their governor signing a required letter which would give approval to join.
- DOA (Mark Wahl): DET is working with the Joint Staff on the cyber component for Vigilant Guard '11. We have been in contact with Virginia officials, who have come up with a records/tracking system – we could use it to help refine our approach.
- Chiefs of Police: No representative present.
- Badger Sheriffs: No representative present.
- Fire Services: Position vacant.
- Chair Dunbar: 1) I would like to thank the DNR for their support with environmental air quality. DOD is looking at the next generation of fighter aircraft – F16s to F35s. Air pollutant anomalies from the 1970s were problematic and affected scoring– the DNR issued a report, which was sent to DoD. We will get points back (3 percent would have been taken away). 2) There were concerns about HAZMAT teams and processes; Greg Engle was asked to lead a team to, along with multiple stakeholders, examine the process. Seven to eight months of work is completed. Thank you for your leadership and bringing disparate views together. 3) Finally, I became chairman for the Great Lakes Hazards Consortium. We are having our first meeting in Ohio on May 26 – 27, 2010. We will be working on building civilian partnerships. There are opportunities for agriculture, cyber, and port security contributions – we are looking for ways to share practices. The USCG will brief on port security in different sectors and the USEPA will brief on water quality. The consortium will try to compare the approach of different sectors. There will be an ACAMS presentation in the future. There is also a future contract proposal with Argonne National Laboratory in reference to water sampling. It's exciting to have more of a



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

regional collaboration.

10:05 AM: Council took a short break.

10:12 AM: Council returned from break.

8. Briefing by the Department of Health Services (DHS) on re-establishing the Wisconsin Disaster Medical Assistance Team.

Dr. Jason Liu briefed the Council and sought its support in the creation of Wisconsin DMAT-1, which would provide emergency medical capabilities in situations that either overwhelm or incapacitate at the local level. It would be part of the National Disaster Medical System (NDMS). The vision and approach would include a partnership between UW-Madison and the Medical College of Wisconsin. See Attachment #1, 2, and 3, 5/12/2010 HLS Open Session Meeting.

- WEM (Larry Reed): This is very exciting. We almost had this locked up 8 years ago. It just didn't happen. I hope it does this time.
- Chair Dunbar: How does the funding work?
- DHS (Dr. Jason Liu): Baseline costs are paid by the federal government, which includes the initial training.
- Chair Dunbar: What is the size you have in mind?
- DHS (Dr. Jason Liu): A full-sized DMAT would be able to field a 35-person team at any time. We need somewhere between 150 and 200 people signed on to field a team of that size. We hope Wisconsin's DMAT would be a full-fledged, self-contained team.
- Chair Dunbar: Is there self-certification?



State of Wisconsin Homeland Security Council

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

- DHS (Dr. Jason Liu): At the individual level, they must apply for certification. NDMS goes over the credentials. You are trained to work in a disaster environment. No matter how many people are on the roster, they will be considered active. In terms of working in the state – they would be a state asset and Chapter 257 would control. Disaster credentialing and working outside of the home hospital are issues.
- Chair Dunbar: If we did something in the state, it would more than likely be a gubernatorial action that would mobilize. As for the federal government – where does the mobilization order come from?
- DHS (Dr. Jason Liu): If you wanted to use a DMAT for a state, you would send a request up to USDHS and let it come back down. The federal government would never send the “home team” DMAT to a disaster within the state because local healthcare would be impacted.
- WEM (Larry Reed): Does board certification count towards certification?
- DHS (Dr. Seth Foldy): You may be board certified, but you need the hospital to credential the health care provider. That serves as a barrier to the free exchange of health care. This is the problem that Jason is talking about is that one.
- WEM (Larry Reed): How do HMOs operate?
- DHS (Dr. Seth Foldy): HMOs certify individuals to work in a system.

A motion was made by Robin Schmidt and seconded by Larry Reed to support the creation of Wisconsin DMAT-1. **Motion carried.**

9. Briefing by the Wisconsin Office of Energy Independence (OEI) on appending the Cyber Annex.

David Jenkins briefed the Council on State of Wisconsin energy use and conservation



State of Wisconsin Homeland Security Council

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

initiatives. Jenkins identified ice storms as the biggest threat to the electrical system. He also noted concerns about the loss of natural gas pressure in transmission systems. See Attachment #4, 5/12/2010 HLS Open Session Meeting.

- DATCP (Robin Schmidt): Are you tracking efficiencies for state agencies?
 - OEI (David Jenkins): Executive orders and administrative rules proscribe rules for agencies. Three people at DOA are also tasked with state energy usage.
 - DATCP (Robin Schmidt): Are you working with OJA at all on long term power outage planning?
 - OEI (David Jenkins): No – we have not. The Public Service Commission is probably working with OJA and would be the lead agency.
- Chair Dunbar: I would like to encourage OEI to submit your materials to be included in the 2010 Wisconsin Homeland Security Annual Report. In no way am I trying to task you – just, if you would like to submit information, we will include it.

10:35 AM: Scott Legwold arrived.

10. Briefing by Wisconsin Emergency Management (WEM) on the Federal Communications Commission's (FCC) National Broadband Plan.

Kent MacLaughlin briefed the Council on the National Broadband Plan. He remarked that broadband communication will be the infrastructure challenge of this century. Kent also emphasized that this is a plan and is not legislation. See Attachment #5, 5/12/2010 HLS Open Session Meeting.

- Chair Dunbar: Great brief – thanks. Some tangential issues are worth thinking about, including provider limitations versus net neutrality.



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

11. Briefing by WEM on the Wisconsin State Preparedness Report submitted to FEMA.

See Attachment #6, 5/12/2010 HLS Open Session Meeting.

- WEM (Larry Reed): This preparedness report will be part of a larger document. Information from states and territories will be rolled up into one report. This is the result of the work that all of our state agencies have done. It's based on 37 target capabilities. Each is divided into sub-areas. Each sub-area had questions. We shared capabilities with individual agencies and met together with areas that overlapped. Many questions required straightforward "yes" or "no" responses. Some were obtuse.
 - DHS (Diane Christen): Does the state get an indication of where we sit compared to other states?
 - WEM (Larry Reed): The feds will report out a national number. We will not get to see how we relate to other states.
 - DHS (Dr. Seth Foldy): It says July 2009 here – has it been submitted?
 - WEM (Larry Reed): No. It is due May 17, 2010 but was initiated in July 2009. We wanted to report it here before submitting.
 - DHS (Dr. Seth Foldy): The data collection occurred this spring?
 - WEM (Larry Reed): Yes.
 - OJA (Greg Engle): If there is any possibility to view details behind the numbers, we would appreciate it. This might help us make funding decisions and create strategies in the future.

12. Briefing by DCI regarding Immigration and Customs Enforcement's (ICE) Secure Communities Program.



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

DCI Special Agent David Spakowicz briefed the Council on ICE's Secure Communities program. The program addresses criminal aliens (CAs) in federal, state, and local custody. The program focuses on enforcement actions, as well as the removal of CAs. Technology will be used to link Wisconsin with both FBI and DHS biometric databases. The automated process will notify ICE when fingerprints match those of an immigration violator. DCI looks to have the program tested in Milwaukee, Dane, and Brown counties. See Attachment #7, 5/12/2010 HLS Open Session Meeting.

13. Other business.

None.

14. Set date, time, and place of next meeting.

The next meeting will be on June 16, 2010, at 9:00 AM at the Wisconsin Department of Military Affairs.

15. Adjournment.

A motion was made by Greg Engle and seconded by Mark Wahl to adjourn the meeting. **Motion carried.**

Meeting adjourned at 11:21 AM.