



**State of Wisconsin
Homeland Security Council**

JIM DOYLE
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230

Wednesday, December 15, 2010
10:26 AM – 11:25 AM

Members present: Chair Brigadier General Donald Dunbar (DMA), David Collins (WSP), Mike Hinman (WEM), Chief Brian Satula (Fire Services), Chief Charles Tubbs (Capitol Police), and Ed Wall (DCI).

Members absent or excused: Chief Edward Flynn (Chiefs of Police), Sheriff David Mahoney (Badger Sheriffs Association), David Steingraber (OJA), DOA vacancy, DATCP vacancy, DHS vacancy, and DNR vacancy.

Alternates present: Diane Christen (DHS Alternate), Dennis Drazkowski (DCI Brevet Alternate), Bill Engfer (DNR Brevet Alternate), Greg Engle (OJA), David Matthews (DCI), Larry Reed (WEM), Mark Wahl (DOA), Paul Wolfe (WSP Brevet Alternate), and David Woodbury (DNR).

Others present: Randi Milsap (DMA), Lynn Rasmussen (DMA), Brian Fox (DMA), Daniel Payette (DMA), Lori Getter (WEM), Kelley Bradley (DMA), BG Scott Legwold (DMA), Lt Col Steve Sherrod (DMA), MAJ Joseph Adamson (DMA), Ed Gleason (USDHS), Lisa Heitman (USAO), Andrea Lestarge (DCI), Elizabeth Makowski (USAO), Tim Pfrang (DMA), Francis Schmitz (USAO), James Cisler (DATCP), Tom Dion (USDHS), Inspector Dave Harvey (WSP), Daniel Lonsdorf (WSP), Jeff Ohnstad (WSP), and Richard Wyman (USDHS).

10:26 AM: Convene in open session.

After convening in open session, the council took a short break.



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10:34 AM: Re-convene in open session.

5. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency intelligence reports, approving November's closed session minutes, a briefing by DATCP and USDHS on the impact of industrial controls on Wisconsin's dairy industry, and a strategic discussion on recent world events.

6. Review and approval of the November 10, 2010, open session meeting minutes.

A motion was made by Diane Christen and seconded by Greg Engle to approve the November 10, 2010 open session meeting minutes as drafted. **Motion carried.**

7. First responder and agency reports.

- WSP (David Collins): I thought last week's statewide blizzard was well handled. We were successful due to early media outreach, the public listening and staying off roadways, the standing up of the EOC, and the staff at DOT doing a great job along with local municipal efforts. It was not just an interstate problem. It was a problem in every town and city in the northern 2/3rds of the state and everybody did a great job. It is similar to a chain which is only as strong as its weakest link. We need to lean forward. Private businesses closed down. We looked at traffic cameras and there was no one on the Interstate. We also had a partial closure of I-94 from Tomah to Hudson. It was unprecedented, but we closed 10 to 15 ramps. We did not close every ramp, but ones that were major arteries. People traveling from Tomah had to stay at a restaurant or truck stop if they exited off the interstate. It worked out well. The great success was due to the cooperation of all of the first responders and agencies. We now have that in our pocket and can draw on that experience as something we can build upon. Last year the storm hit during the week and the Governor encouraged people to stay off the roads. This year the storm hit during a weekend; there would have been more challenges if the storm hit during the week or if it the partial closure would have been on the Madison to Milwaukee corridor.



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- Chair Dunbar: I want to thank and compliment the State Patrol and WEM. This goes back to 2008 with lessons learned from the highway back-up and it's the mark of professional organizations to implement changes. With the recent blizzard, WEM put plans together and made the early decision to elevate the SEOC's level as well as an early decision by Pat O'Connor to approach the Governor about the statewide emergency declaration. If matters deteriorated overnight we would be much further ahead with response activities. And, DOT was able to use gates to restrict access to the interstate. Kudos to both WEM and the State Patrol for a job well done.
- WSP (David Collins): When it comes to weather, the key is making an early decision. It's tough because you don't always know if you need to take the extra precautions, but it's better to be prepared. Two hours later, it may be too late.
- Capital Police (Chief Charles Tubbs): Nothing to report for open session.
- DHS (Diane Christen): 1) The influenza rate in the state is categorized as low. We have a very good match for the seasonal influenza vaccine. 2) I want to talk about two big reports. The *Trust for America's Health* released a report scoring state-by-state levels of health preparedness based on 10 key indicators. Wisconsin scored 9 out of 10, which is as good as we can expect. There is an indicator for the state's investment in public health; we lost 15 points on that indicator. The only other FEMA Region V state that made the top tier was Ohio. 3) Another report, the *State Radiation Level of Preparedness Report*, recently came out showing the status of state level radiation emergency preparedness based on a survey sent to various states. It was very alarming in terms of results. I recommend that people read it. 70-84 percent of states had completed little to no planning. Only 11 percent had sufficient resources for public health surveillance. Our subjective emergency preparedness score out of 10 was a 4.54. I will get it to Randi and she will put it on the webpage.



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- WEM (Larry Reed): That's not surprising. In the mid-90s, FEMA discontinued a radiological officer training program that provided radiological training at the local level. We had a staff of people and provided training to local responders. All that training equipment and instrumentation was pulled back and no real radiological preparedness training has occurred in the nation since that time.
- DNR (David Woodbury): 1) Last week the USS Fort Worth launched in Marinette as a combat ship. We provided two boats for security. 2) We had our COOP exercise last week. The big difference since the exercise in 2007 is that we are finding a lot more IT issues in COOP. 3) Larry Reed and I went to St. Louis to attend the Regional Response Team meeting to measure simultaneous events. There was discussion about the national-level exercise disconnect with the involvement of federal agencies. The consensus was that Vigilant Guard was going to connect. A lot of federal agencies are not being told what's going on.
 - Chair Dunbar: From our perspective, we have a good plan with Vigilant Guard. We will re-engage at the Federal level.
 - WSP (David Collins): I forgot to say one thing about our blizzard response. I specifically wanted to thank DNR, the SEOC, and WEM. DNR had staff and resources on standby and there was great communication between DOT and WEM.
- WEM (Mike Hinman): I will defer my comments to the 10 CFR brief. Larry Reed wanted to make some comments.
 - WEM (Larry Reed): 1) We also recently conducted a DMA COOP and learned a lot. 2) With regard to the statewide blizzard, we were monitoring the weather from the previous Monday and identified WEM staff to be on standby for Friday and Saturday. When the National Weather Service announced a change from a severe weather warning to a blizzard warning we talked to Pat O'Connor who



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decided to activate the SEOC. We stayed activated until all blizzard warnings were canceled in the state. We talked to regional directors, county emergency management directors, and had a statewide conference call. That gave us a good picture of statewide road conditions.

- WSP (David Collins): We conducted several DOT call-arounds during that time period. Those are good conference calls. They are absolutely necessary and we will continue to do them during similar events.
- OJA (Greg Engle): Nothing to report for open session.
- DCI (Ed Wall): Nothing to report for open session.
- DATCP: No representative present.
- DOA (Mark Wahl): Oskar Anderson has transitioned to the Office of Health and Informatics in the Public Health Division at DHS. Diane Kohn is the acting CIO. Oskar's focus for his entire tenure as CIO was how we could leverage assets in DET to better serve the State of Wisconsin and to improve preparedness. Oskar saw this Council as the focal point establishing a positive, on-going dialogue with responders and emergency managers to improve Wisconsin's response capability in the cyber domain. I know he will miss the Council, members, and staff.
 - Chair Dunbar: We will miss him and look forward to working with Diane.
- Badger Sheriffs: No representative present.
- Fire Services (Brian Satula): We had a couple of large-scale deployments with the fire in Cudahy and a tornado in Racine County. There is a MABAS process for activating the state plan. It worked out really well. Keith gets notified and makes contact with the district coordinator. The resources are there and we are ready to go.



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- Chair Dunbar: Thank you. I appreciate the interaction and coordination, and the continued leadership of the Fire Chiefs in Wisconsin.
 - Chiefs of Police: No representative present.
8. Demonstration of Mobile Architecture for Communications Handling (MACH) by Major Daniel Lonsdorf of Wisconsin State Patrol.

Brief by Daniel Lonsdorf from WSP. See Attachment #1, 12/15/2010 HLS Open Session Meeting.

- WSP (David Collins): I want to introduce Major Lonsdorf. GPS capabilities are endless. Automatic Vehicle Location (AVL) was our former system for location of state patrol vehicles. It is time to move on to the next generation because our mobile data computer system and voice system is shared with multiple agencies. The next generation of system is not only a tool for State Patrol but for other state agencies as well.
 - WSP (Daniel Lonsdorf): Thanks and good morning. In attendance today is our IT communications specialist Jeff Ohnstad, the trooper who runs all our data Dave Harvey, and Sgt Paul Wolfe our data guy. I'm the Director of Highway Safety at WDOT, but I'm here today to demonstrate a product that you need to be aware of and is something Wisconsin could embrace. It is called MACH. This program is a great fit for us and is not very expensive. However, it's bigger than WDOT. It is not just our baby; it should be Wisconsin's baby. There are people in this room in better places to handle this from a departmental perspective than a WDOT perspective. TraCS traffic and criminal software says that 65 percent of all crashes are reported electronically. It is the future and where we'll be. It was developed as the national model if you want to have an electronic system without going to a private vendor. MACH is the sister of TraCS. It is a GPS locating tool to provide information on the location of assets. This is bigger and can be a multi-agency tool. It is not just law enforcement. The equipment is simple; it includes transponders such as cell phones or laptops. Management of MACH may be a



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challenge. Someone needs to manage data for all agencies utilizing this program. On the phone we have Tadd Geis from Technology Enterprise Group (TEG) who will give us a remote demonstration of MACH.

- TEG (Tadd Geis): We are here today to demonstrate a piece of software from the national model. It is called MACH. I am going to give a demonstration with the demo version of this software. The icons on the screen represent vehicles. They are not real. They are simulated and called drones. MACH is a communications hub that allows you to communicate with highway, fire, and remote vehicles. This is a map of western Pennsylvania, and every icon on this map represents a vehicle or a logged in user to MACH software. After the demonstration, the WDOT has some of their inspectors wandering around Wisconsin and we can show them to you. Specific icons have different shapes and colors. The different colors of the icons represent different first responder agencies. Blue is law enforcement, white identifies ambulances, red is fire and orange represents highway vehicles. Shapes mean something too. Triangles mean in motion and traveling in the direction the arrow is pointing. Circles mean they are stationary; perhaps they are stopped at a stop light. Square icons are stationary vehicles at police departments. The map basically uses Google maps. It is pretty detailed and a lot of state DOTs work with Google to make sure the maps are updated. Since the map uses Google maps, we can use all Google map features. We can zoom in and use a satellite hybrid view. We have the ability to do searches in Google. You can get driving directions if you need. We can also communicate with every vehicle you seen on the map. On the left hand side of the screen I have a buddy list of all the people I have access to. I have access to people from EMS, fire, police, and each person you see here represents a logged in person. I also have the ability to see DOT folks. I can talk to any of these people that I want to. An officer in a vehicle can use his laptop computers in the vehicle to see where all the resources are. It can also do standard things like instant messaging. It can add attachments and send attachments, if needed. It can be used within one agency or amongst many agencies. It is not strictly limited to agencies within Wisconsin; you can also talk to neighboring states if they allow access. MACH is rolled out in Iowa on a statewide basis. I



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have the ability to go back to the map at any point in time. It has the ability to do chat rooms. Agencies use it for roll call. It gets officers out on patrol a lot quicker. It also has the ability to send alerts such as a stolen vehicle, weather, natural disaster, wanted person, or something to get out to many people regardless of the agency. It is especially useful for an Amber Alert. If a child goes missing, it can attach a picture of a child. Logged in users receive instant notification when an alert comes through. I can enter an alert session and so can anyone else who got the alert.

- WSP (Daniel Lonsdorf): Can we switch to the Wisconsin State Patrol Inspectors because we need to wrap it up?
- TEG (Tadd Geis): I would be more than happy to do that.
- WSP (David Collins): I think it's important not to overload a cop car with communication. It's for communication and having information when you need it.
- TEG (Tadd Geis): I have the Wisconsin version of MACH up on the screen. You can see information about the inspectors by right clicking on them. There are all kinds of options. We got rid of the speed tracking option for Iowa. That's pretty much MACH in a nutshell. Any questions?
- Chair Dunbar: Thank you so much for dialing in and for the demonstration.
- WSP (Daniel Lonsdorf): This gives the opportunity for something that will show your assets at your fingertips. Tow trucks, snow plows, and DNR could have the ability to ping systems on a snowmobile or boat.
- DCI (ED Wall): Can you give us a rough idea of the cost?
- WSP (Daniel Lonsdorf): \$75,000 per year is the state cost. Every interested agency could go in on it. There are also charges for local units. The use of Google



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maps is a dollar per month. If you already have a laptop you are good to go. If not, then you will need a transponder which will incur monthly charges. Many agencies already have them.

- WSP (David Collins): All of us have to run IT programs. There will have to be staff available to call to add agencies and troubleshoot problems. That will take staff time and work and it should be determined what agency should maintain this. I'll throw that out to you for discussion or thoughts.
- USAO (Francis Schmitz): In a criminal event, this information would be discoverable for a federal prosecutor.
- WSP (David Collins): The information stored in it could become an open record.
- WSP (Daniel Lonsdorf): They would be breadcrumb records such as where they have been. It is an enhancement if you really think about it. It provides in-car mobile video cameras. You could be in this building at a desktop and could see what they are seeing. We think this is tomorrow's technology and think Wisconsin should get on board and start to communicate. I think it's a great asset.
- Chair Dunbar: Thank you. Can we use you as a point of contact for more information?
- WSP (Daniel Lonsdorf): Sure.
- WSP (David Collins): In this room are the decision-makers. We have to be brave enough to not back away from technology due to administrative costs and open records. For the safety and organization of these events, we need to respond to them as efficiently as we can.
- DNR (Bill Engfer): At the recent Marinette school matter, dispatch saw that two DNR wardens were nearby and immediately dispatched them. Situational



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awareness about the location of critical resources is key.

- Chair Dunbar: To piggyback on that comment, FEMA is working on the concept of data. The wave of the future is something like this. The idea is to get data into fire and law enforcement hands at the right time. A kid with a cell phone could see something wrong, click it, and send it to law enforcement. He could call 9-1-1 and get the nearest dispatch. How do you do that for data and get it to the nearest dispatcher when it's relevant? The next step is coordinating with Wisconsin State Patrol and a trip to Iowa. I'll leave that to you. Thank you very much.

9. Brief on rulemaking change on the transportation of spent nuclear fuel (10 CFR 73) by Mike Hinman of Wisconsin Emergency Management.

- WEM (Mike Hinman): 10 CFR 73 deals with spent reactor fuel in transit. It was written in the 1970's and revised in 1999. It aims to minimize the potential for theft diversion and radiological sabotage. It incorporates security enhancement recommendations based on September 11th. I recently attended a Midwestern Materials Transportation Committee meeting in Milwaukee with Paul Schmidt from DHS. We saw a presentation from Earl Easton, who is a senior level advisor from the Nuclear Regulatory Commission (NRC). The Midwestern Committee had questions and asked for clarification; we also asked Earl whether a 90 day extension would be received well at NRC. There were 15 changes made to a 20-page document. Earl said it would be granted. All four regions will request an extension. The rewrite focused on changes over the past 10 years. Changes have been replaced by advisory notes or temporary guidance. The bottom line is that there is nothing controversial in the changes. The practices are already in place. The next meeting of the Committee is in May 2011. I'll bring back comments from that meeting to the Council.

- Chair Dunbar: Thanks very much.

10. Other business.



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None.

11. Set date, time, and place of next meeting.

- Chair Dunbar: The next meeting will be held on January 19, 2010 from 9:00 am to 11:00 am at DMA. The sunset date for the Council is January 24, 2011. We will meet next month and will know by then if the Council will be re-created by the new Governor. I want to take this opportunity to thank everyone for the connectivity at the state level and with first responders. I really appreciate it and it is a real privilege to work with you.

12. Adjournment.

A motion was made by David Collins and seconded by Ed Wall to adjourn the meeting. **Motion carried.**

Meeting adjourned at 11:25 AM.