



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

BRIG GEN (WI) DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230

Wednesday, January 19, 2010
10:14 AM – 11:23 AM

Members present: Chair Brigadier General Donald Dunbar (DMA), Dr. Henry Anderson (DHS), David Collins (WSP), Mike Hinman (WEM), Diane Kohn (DOA), Chief Charles Tubbs (Capitol Police), and Ed Wall (DCI).

Members absent or excused: Chief Edward Flynn (Chiefs of Police), Sheriff David Mahoney (Badger Sheriffs Association), Chief Brian Satula (Fire Services), DATCP vacancy, DNR vacancy, and OJA vacancy.

Alternates present: Dan Blackdeer (Capitol Police), Diane Christen (DHS Alternate), Bill Engfer (DNR Brevet Alternate), Greg Engle (OJA), Chief Greg Leck (Chiefs of Police), Brad Liggett (Fire Services), David Matthews (DCI), Dave Pabst (WSP), Larry Reed (WEM), Paul Wolfe (WSP Brevet Alternate), and David Woodbury (DNR).

Others present: Andrew Hitt (GOV), Randi Milsap (DMA), Lynn Rasmussen (DMA), Brian Fox (DMA), Daniel Payette (DMA), LTC Jackie Guthrie (WING-PA), Larry Olson (DMA), Lori Getter (WEM), Patrick O'Connor (WEM), Lt Col Dan Daddio (DMA), Steven Conley (FBI), Lisa Heitman (USAO), Bob Kelley (USDHS), Ed Rooney (USDHS), Francis Schmitz (USAO), David Spakowicz (DCI), Eric Thomas (USDHS), Mike Archer (CAP), Col Don Haffner (CAP), Chief Jeffrey Skorik (Marinette Police Department), Lt Col Jeff Wiswell (CAP), Jody Wormet (DCI), and Don Haffner (WI Civil Air Patrol).

10:14 AM: Convene in open session.

After convening in open session, the Council took a short break.



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10:27 AM: Re-convene in open session.

5. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency intelligence reports, approving December's closed session minutes, a briefing on the active shooter situation at Marinette High School in November 2010, and a strategic discussion on recent world events.

6. Review and approval of the December 15, 2010, open session meeting minutes.

A motion was made by Charles Tubbs and seconded by Mike Hinman to approve the December 15, 2010 open session meeting minutes as drafted. **Motion carried.**

7. First responder and agency reports.

- WSP (David Collins): I have a brief update on the Mirror Lake Bridge semi crash. A semi-truck went through the median and between the bridges. There was one fatality and one injury. On its way over the cliff, the truck struck a bridge structure. We closed the Mirror Lake Bridge northbound and rerouted traffic through Lake Delton. It was a ten minute detour. After an inspection was conducted, the bridge was deemed safe to reopen. We opened just the right lane as we still have to do minor repairs to the bridge using the left lane. WDOT is in the process of making minor repairs for several more days. We have done a State Traffic Operations Center vehicle count. There was a 3-4 mile backup going up to Highway 12 due to the one lane closure. We will be monitoring the situation very closely. It was all handled very well. We trained heavily over the last few years in traffic incident management. We learned how to handle situations properly and make them as short in duration as possible. Great job by all agencies involved. Great job by the Local Fire Department and DNR for helping us remove the victims. We are fortunate they were only carrying milk and orange juice. It was a unique and tragic crash.



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- Capitol Police (Chief Charles Tubbs): We are in process of finalizing preparations for the State of the State address by Governor Walker which is scheduled for February 1. We'll be reaching out to our partners for support and services.
- DHS (Dr. Henry Anderson): Everything is pretty quiet. The good news is that there is plenty of flu vaccine. We have a slight uptick in influenza in the state, but nothing compared to previous years.
- DNR (David Woodbury): 1) We began preparing for the spring flooding and tornado season. The core planning group begins in February. Yesterday we started training for duty officers, re-familiarizing them to operations centers and conversion to ESFs. There was uneasiness to the ESFs as opposed to the way the EOC has operated in the past. This is based on the different involvements we have as a department. There are 15 ESFs, so it is a different culture of understanding how they operate. It is a work in progress. 2) We have also been involved in Vigilant Guard activities. We have two significant venues. We have also secured a research vessel from EPA. We were recently contacted by the State Patrol and they will offer people 1 or 2 people for IMTs as a task force to the National Guard. Indiana Homeland Security people called me yesterday to ask how involved we will be. LTC Tim Covington, the DNR and the Wisconsin State Patrol will sit down to determine the level of involvement.
 - WSP (David Collins): Speaking about joint IMTs, did I read that there will be a joint training session in March?
 - DNR (David Woodbury): No, it will be a presentation not a training session. It will be an explanation of different levels of IMTs. Our people are trained to type III and are looking at creating a type II team.
- DNR continued (David Woodbury): 3) Bill Engfer is involved heavily in active shooter training. 4) We just had a leadership change yesterday. Our Division Administrator has changed. I have been an alternate to this Council since we started, and after Susan Crawford left I have been the acting member here. I suspect the new Council member



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might be someone from the Division of Enforcement who I've known for 20 years. He could not make this meeting. He has to be appointed by the Governor as well, but generally the Council member has been the Division Administrator from Law Enforcement.

- Chair Dunbar: Is the uneasiness with the ESFs with procedures or with reporting?
- DNR (David Woodbury): Its how we are reporting out and coordinating as well as getting out to operations. Nothing will be changed in the field about how we conduct operations.
- Chair Dunbar: The Emergency Response Plan will include ESFs and we'll move forward on that with the Governor.
- WEM (Mike Hinman): We are working on spring flooding as well, and focusing on counties most likely to see flooding. We are formulating a response operations plan for FEMA Region V states. We are also looking at pre-staging resources at Rock Island and at Volk Field. Larry Reed will do a brief on CPG 101 later.
- OJA (Greg Engle): 1) There is currently a Continuing Resolution for Fiscal Year 2011. There is no grant budget or grant guidance, but we are going ahead with the investment planning for 2011 grants. The investments will be reviewed at a meeting on January 25th and hopefully we'll be ready. 2) We are also ready to release a grant opportunity to support MABAS. It is a grant that counties can apply for to become a MABAS Division. We have \$175,000 for counties that are adopting MABAS. 3) I have a couple things on the Interoperable Communications Plan. There is a statewide communication meeting in Appleton on February 16 to look at what objectives were achieved and where we can course correct. The Annual Interoperability Symposium is on March 24-25, 2011 in Eau Claire. It is a statewide meeting for interoperability councils. There will be a discussion of events of where we're heading. Everyone is invited.



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- DCI (Ed Wall): I want to report briefly on an initiative that Dennis Drazkowski in the Fusion Center is undertaking. DCI provides training to meth enforcement teams. Dennis is coordinating to bring specialized training into lab team training to make them more aware of the difference between meth labs and explosive labs so we can expand what can be an early warning system. A couple years back in Appleton we had an individual with an explosives lab trying to make fireworks. We had some members handling things that could have led to further explosions. There's an expansion there and the Fusion Center is coordinating.
- DOA (Diane Kohn): 1) I have some information on Vigilant Guard. The approximate dates are May 14-20, 2011. The five major injects are: denial of service; personally identifiable information compromise; loss of computing equipment; national private sector manufacturing system compromise; and phishing/web exploits. The major players are the Madison Police Department, the Milwaukee Police Department, STAC, the Dane County EOC, the WSIC, DMA, WEM, USDHS, FBI, and NORAD. Cyber attacks were based on threat analysis by the Wisconsin Cyber Annex Table Top exercise planning team. 2) Coordinating items include Cyber Storm III. USDHS has an After Action Report due in February 2011. 3) I also have an update with threats regarding smart phones. A new Trojan targeting Android users is getting more sophisticated. The Trojan is called Gemini and may serve as proof that malware designed for smart phones is improving. There is also a BlackBerry threat. RIM released a security advisory to address a vulnerability that may allow an attacker to execute arbitrary code. I encourage everyone to follow BlackBerry security advisories.
 - WSP (David Collins): Which product has better security for users, BlackBerry or other smart phones?
 - DOA (Diane Kohn): It's hard to say. The standard that we have been using is the Blackberry. It is a personal choice but both types of products are getting attacks. We need to follow security advisories.
- Chiefs of Police: No representative present.



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- Fire Services (Brad Liggett): 1) Fire services throughout the state are working on narrow banding communication. As a fire department begins to narrowband, it is important that they can still communicate with their partners. A lot of it requires coordination from county to county or between regions. Rock County is coordinating with Dane, Walworth, and Green Counties to make sure we are working with our partners. Our south of the border partners have started narrow banding, so we should be good to go in the interim. 2) We are credentialing the state through MABAS, so we have the ability to authenticate personnel on the scene. It is an important component to the whole response system, and we can see how that all works when we responded to a recent Chicago exercise for mass response. Two hundred ninety units responded in 90 minutes and it worked very well. The credentialing is very similar to what we will use in the future. MABAS continues to expand. The radio situation is very helpful for us for the expansion of MABAS and continues to be accepted. As departments get used to using it they ask why we didn't use it sooner. The MABAS grant through OJA will be very helpful. 3) We are working with DMA and WEM on future opportunities for a fire academy. 4) There is an executive level training opportunity at UW-Oshkosh for chief fire officials to bring up their level of education. 5) State Fire Chiefs are working with WEM, OJA, and Randi Milsap on the Statewide Structural Collapse Teams. There is nothing insurmountable that we can't solve.
- DATCP: No representative present.
- Badger Sheriffs: No representative present.
- Chair Dunbar: I have two items to note. 1) The first is that we wrote a Wisconsin Homeland Security Strategy in 2009 for two years with Governor Doyle. I'll be forming a team to write the Strategy for the next two years with a target date of June 30 for Governor Walker's approval. I will make sure the Council has a chance to review it and that there is an adequate public comment period. After that we will present it to the Governor and make sure it is in line with his views. 2) I also appreciate the great brief by Diane Kohn on Vigilant Guard in the cyber sector. We had the opportunity to brief the



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Governor on the exercise. I hope to have some time during Vigilant Guard where we have the Governor and his Cabinet playing in the exercise. He gave me two thumbs up for that. I have arranged for the Naval Post-Graduate School to send a mobile education team to do a four hour executive level seminar with the Governor and to do an "Exercise-in-a-Box". There will be no cost to the state. It will be a chance to train the Governor and other key officials. I'll keep you apprised.

8. Briefing on Civil Air Patrol (CAP) Capabilities by the former Wisconsin Wing CAP Commander, Colonel Don Haffner.

Brief by Colonel Don Haffner of CAP. See Attachment #1, 1/19/2011 HLS Open Session Meeting. Good morning and thank you. I am the agency liaison for the Wisconsin Civil Air Patrol. In my civilian life I am in law enforcement. I gave a presentation last November and General Dunbar asked that I give this presentation to the Council. The Civil Air Patrol is an auxiliary of the Air Force. We are involved in 90 percent of inland search and rescue operations. We have other duties, but mostly do search and rescue. We are a national organization. Our headquarters is the Maxwell Air Force Base in Alabama. In Wisconsin, we are in most major cities. We have 65,000 members and 550 aircraft. We are involved with search and rescue that involves missing aircraft and missing persons. We are also involved in disaster relief. We train with the Air Force on intercept missions. I am also a volunteer, as well as law enforcement. We're not merely volunteers that go out and help. We are professionally-trained volunteers. The requirements we have are established by the Air Force and the military. We have 1100 members in Wisconsin, 250 radios, and 12 fixed repeaters so we have seamless communications anywhere we go. We also have a state-of-the-art mobile command post. We can talk to anybody there. We have 13 aircraft in Wisconsin. They are standard Cessna aircraft 172s and 182s. They all have the latest Garmin technology in the cockpit. We are trained in this advanced technology. We also have a GA 8 plane that can hold more people. Each year nationwide we save about 100 lives. Disaster relief is another big mission that we do. We can provide photo reconnaissance if a customer wants to see what happened on the ground. I am showing you a picture of Lake Delton. We put 5000 man hours working in the Dells for the 2008 floods. Here is a pictorial damage assessment to determine the path of a tornado. A tornado can go through and devastate one house and not touch one across the street. I want to tell you what our resources are and what we do, and



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that these resources could assist you or assist Wisconsin in anything you do. We also provide humanitarian assistance. We can transport medical supplies, vaccines, etc. The homeland security function of the CAP has not been used as much in Wisconsin as in other states. It has been used for border patrol, coastal patrol, and Olympics security. Depending on the situation, we could help with water ways, power lines, or the northern border. We are also involved in counter-drug programs working with sheriffs departments. They may ask us to fly the county and look for marijuana grows. The only way to find that is through the air. With the Air Force we do air defense intercept training. We act as decoys for F16s. It is a very interesting picture when you get intercepted by an F16. We have flown 3100 training and actual mission hours including 28 homeland security missions and 5 counter-drug missions. Who is CAP? CAP is your partner in emergency operations. Understanding emergency operations, and understanding Civil Air Patrol, I can sincerely say that CAP is a viable asset to the state of Wisconsin. It is not to take away from anything, but to supplement. I truly believe that we are a valuable asset that is probably underused in Wisconsin, more so than other states. It is a cost-effective means. Our aircraft cost \$90/hour to operate. The Air Force pays for lots of things. Our members are trained volunteers, so there is no cost involved there. We have three-man crews, and each person has a job. The pilot flies, and others take pictures. Safety is our number one requirement. I passed out a capabilities handbook for you. On the backside there are lines for phone numbers to jot down questions or follow-up. Are there any questions about our organization?

- Chair Dunbar: I want to thank you personally not only for your time, but for all the Civil Air Patrol does. The fact that it is not used as much in Wisconsin as in other states is certainly not a reflection of the Civil Air Patrol in Wisconsin. It is a fine professional organization in Wisconsin. I always appreciate your service. On behalf of the Council I want to present a coin to you and the Civil Air Patrol and we appreciate all that you do.
 - CAP (Colonel Haffner): I also want to introduce our state director Mike Archer and Lt Col Jeff Wiswell. Thank you.
9. Briefing on upcoming Crisis Communication Training offered by the Wisconsin National Guard Public Affairs Office.



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Brief by LTC Jackie Guthrie of WING-PA. At 3:26 pm on January 16, 2009 an aircraft landed in the Hudson River. At 3:36 pm, Jake Krum tweeted that there's a plane in the Hudson and that he was on the ferry going to pick up people. Main stream media picked up the story. At 4:25 pm, more than 100,000 hits that included photos and videos were all over the internet. At 4:38 pm, an hour after the incident, US Airways released their first statement. At 5:50 pm, CEO Doug Parker made a statement from Phoenix, AZ. At 6:12 pm, Mayor Bloomberg and Governor Paterson called a news conference. This is just one example of a crisis that occurred in the U.S. We're all familiar with the BP oil spill, Hurricane Katrina, etc. Think about your role in a crisis and how we would respond to people in Wisconsin. Whether it is tornado, flood, terrorist attack, flu outbreak, fire, or explosion, can we anticipate, coordinate, participate, and cooperate? We cannot afford to go at the speed of government. How should a JOC operate to provide one consistent message? This presentation will include tips on delivering messages, and a chance to put all of you in the role of PIOs and run the JOC. The speaker is Joe Trahan, one of the first PIOs on the ground in Katrina and several international events. I would really encourage you to attend on March 25, 2011. The exact time is in the works. I anticipate it will be three hours in length. We'll be at Fort McCoy at the Wisconsin Military Academy. If you think this training isn't important, I highly recommend this book I'm reading. It is called, "*What were they thinking? The good, the bad, and the totally clueless*". Any questions?

- Chair Dunbar: The more you understand about this business the better. It's an opportunity for you or someone else in your agency. DMA has already paid for this training and has excess capacity available. We'll do everything we can to accommodate and spread the wealth. Use Randi as a point of contact.

10. Briefing from Wisconsin Emergency Management on CPG 101 requirements.

Brief by Larry Reed of WEM. We have initiated a process to change the format of the Emergency Response Plan. When the federal government went to a National Response Plan and started using ESFs, we did the same thing. There was no initial guidance when we started doing this. Guidance finally was issued in 2009 in the form of CPG 101. At the time the guidance was issued, we were well along in the process. Some counties decided to adopt this new format, and



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some counties kept their existing format. We made sure that all elements in CPG 101 were included in the county plans regardless of the format that they were using. Version 2.0 of CPG 101 had additional elements that looked at four primary areas: mass sheltering, functional needs, children and pets. If you look at the last page of the handout, you'll see the 15 ESFs. We are looking specifically at those to see what to include to be sure we conform with all the planning elements from the federal government and that they reflect how we do business in Wisconsin. This is a 150 page document. It makes the assumption that you don't have an existing plan or a planning process. We really don't need a lot of that introductory material. We really need to focus on Appendix C, which contains the planning elements we are primarily concerned with. At the state level, we are looking at state plans to make sure we have accounted for those planning elements. In particular, we are working with DHS. Regional directors are doing the same thing for the counties and are providing templates to ensure they are accounting for all the different planning elements. It will be done by the end of next year for the full time EM directors. Part-time county EM directors have an additional year. We are focusing on ESF 6 and 8. I have talked to our partners at the Department of Children and Families. This will involve a lot of work. It will also entail working with partners outside state government, such as the Red Cross, which has responsibility along with FEMA for mass sheltering. In addition, we will be working with the Salvation Army and organization within counties who work with people who have functional needs. Functional needs include persons that don't speak English, the poor, the elderly, or persons with physical health conditions. We need to make sure that we reach all those people at the county level. It will take coordination with the organizations that work and advocate for those groups of people. This all came about through the Post-Katrina Reform Act.

- WSP (David Collins): I want to commend you and your staff for taking on this challenge and including all of us. I know that Sgt Paul Wolfe has been working hard to review our roles and responsibilities and it is very important to get these plans up-to-date.
- WEM (Larry Reed): This is not mandated by the federal government. This is guidance, but we look at it as an industry standard.

11. Other business.



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None.

12. Set date, time, and place of next meeting.

- Chair Dunbar: The next meeting will be on April 20, 2011. We will get the information out to you and plan on having a longer session and taking a deeper dive. The next meeting will be in April, and then in July.

13. Adjournment.

A motion was made by David Collins and seconded by Mike Hinman to adjourn the meeting.

Motion carried.

Meeting adjourned at 11:23 AM.