



**The Final Report of the
Wisconsin Homeland Security Council**

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LETTER TO THE GOVERNOR

December 13, 2010

Dear Governor-Elect Walker:

Here is the final report of the Wisconsin Homeland Security Council. This report complies with Section 14.019 of the Wisconsin Statutes, which requires governor-created non-statutory committees to prepare and submit final reports to the governor-elect by the start of his or her new term. Besides addressing the council's purpose and composition, the report provides a chronological review of its activities and initiatives, starting in March 2003 and ending in December 2010.

The Homeland Security Council brings together key state agencies and representatives of the local first responder community to coordinate on Wisconsin's Homeland Security. The council currently meets monthly, interacts with other statutory and non-statutory groups within Wisconsin and with key federal agencies. In addition, the council created the homeland security strategy in 2009.

Very respectfully,



Donald P. Dunbar, Brig. Gen. (WI)
The Adjutant General
Wisconsin Homeland Security Advisor

THE COUNCIL, IN BRIEF

The following excerpt from the 2010 Annual Report on Wisconsin Homeland Security highlights the council's primary responsibilities:

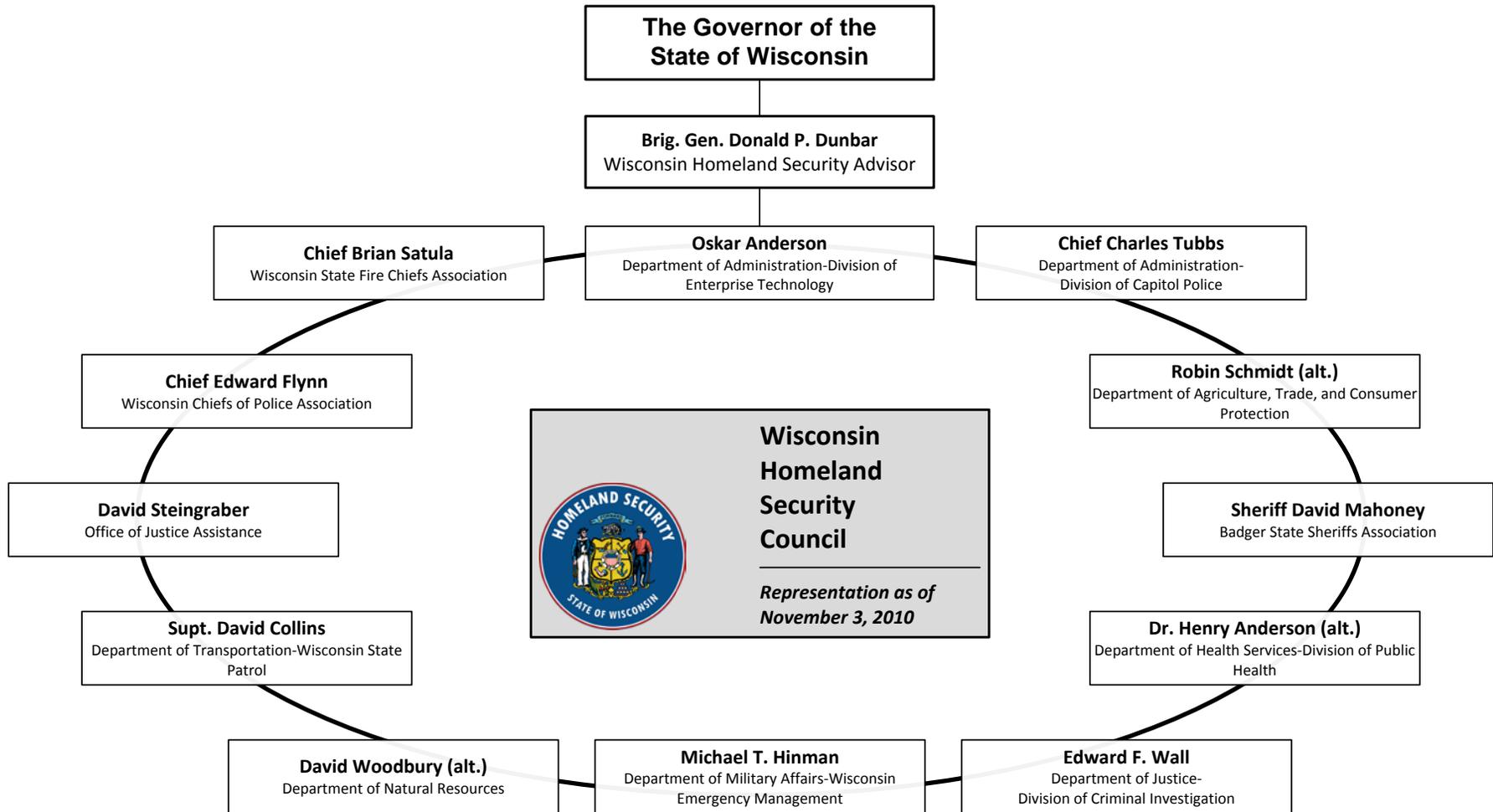
The 13 member council is responsible for advising the governor, coordinating state and local prevention and response efforts, and producing periodic reports on the state of homeland security in Wisconsin. The council works with local, state, federal, and tribal agencies, non-governmental organizations, and private industry to improve citizen and community preparedness.

All thirteen members are appointed by the governor. When a member is unable to attend, an alternate (appointed by the member) assumes temporary responsibility for his or her agency's reporting and voting duties.

The non-statutory body continues to function as a forum for the state's senior homeland security, emergency management, public health, and public safety officials to exchange information, brainstorm new ideas, and coordinate and critique activities related to homeland security planning, training, and response. And, rather than short-term tactical response, the council has transitioned into a long-term strategic planning body.

There is NO funding associated with the council. This is a strategic council that performs essential tasks with no cost to the taxpayers.

CURRENT COMPOSITION OF THE COUNCIL



(alt.) indicates an alternate where no member is present. Note that there is no alternate to the homeland security advisor. Other alternates include:

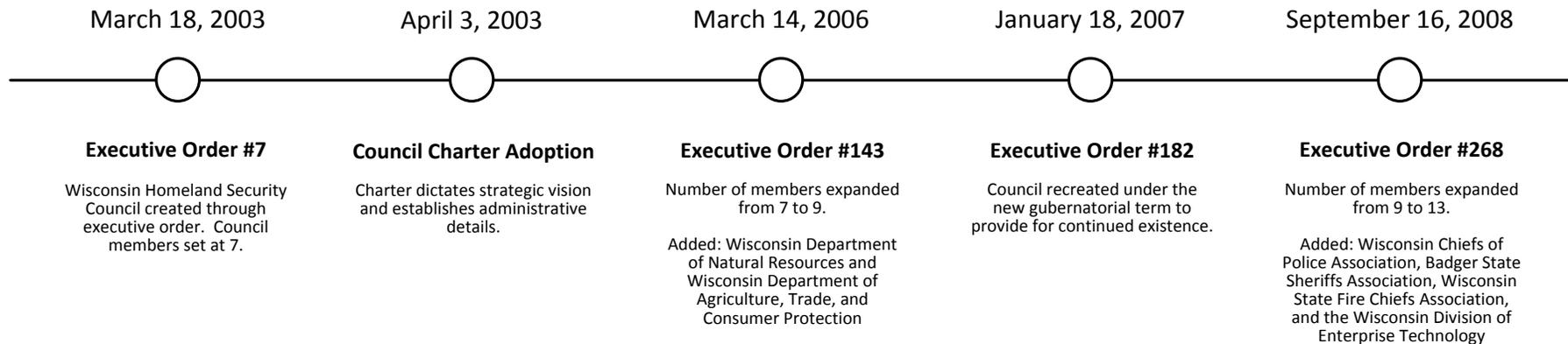
Enterprise Technology = Mark Wahl
 Badger State Sheriffs Association = Sheriff David Graves
 Emergency Management = Larry Reed
 Justice Assistance = Greg Engle

Capitol Police = Dan Blackdeer
 Public Health = Diane Christen
 Natural Resources = William Engfer
 Chiefs of Police Association = Greg Leck

Agriculture, Trade, and Consumer Protection = None
 Criminal Investigation = David Matthews
 State Patrol = David Pabst
 State Fire Chiefs Association = None

HISTORICAL COMPOSITION OF THE COUNCIL

2003 – Executive Order #7	2006 – Executive Order #143	2008 – Executive Order #268
<ol style="list-style-type: none"> 1. Chair – Major General Albert H. Wilkening 2. State Patrol – David Collins 3. Public Health – Kenneth Baldwin 4. Capitol Police – Michael Metcalf 5. OJA – David Steingraber 6. DCI – James Warren 7. WEM – Edward Gleason 	<ol style="list-style-type: none"> 1. Chair – Major General Albert H. Wilkening 2. State Patrol – David Collins 3. DHFS – Dr. Sheri Johnson 4. Capitol Police – David Heinle 5. OJA – David Steingraber 6. DCI – James Warren 7. WEM – Johnnie Smith 8. DNR – Amy Smith 9. DATCP – Judy Ziewacz 	<ol style="list-style-type: none"> 1. Chair – Brigadier General Donald P. Dunbar 2. State Patrol – David Collins 3. DHS – Dr. Sheri Johnson 4. Capitol Police – Charles Tubbs 5. OJA – David Steingraber 6. DCI – Mike Myszewski 7. WEM – Johnnie Smith 8. DNR – Susan Crawford 9. DATCP – Martin Henert 10. Fire Chiefs – Douglas Holton 11. DOA – Oskar Anderson 12. Chiefs of Police – Edward Flynn 13. Badger Sheriffs – David Mahoney



SIGNIFICANT EVENTS, ISSUES, OR TOPICS BY YEAR

Major administrative events are noted. A comprehensive (but not exhaustive) listing of events, issues, or topics discussed over the course of the year are provided.

2003

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>The council is created by Executive Order #7. Its charter is formalized; the council’s structure, responsibilities, and rules are set.</p>	<ul style="list-style-type: none"> • Threat capability assessment • Cyber threats • Statewide strategic plan • State employee security procedures 	<ul style="list-style-type: none"> • Office of Justice Assistance equipment funding and development of regional capabilities • Terrorism preparedness recommendations and initiatives • Prioritization of funding for state agencies in the Homeland Security Grant Program

2004

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>The council holds its first September Preparedness Month press conference. A website is created to inform the public about the council’s activities and solicit input from various stakeholders.</p>	<ul style="list-style-type: none"> • Approach for communicating vital homeland security issues to the public • Continuing measures taken regarding orange terror threat level • Interoperability in communication systems 	<ul style="list-style-type: none"> • National Incident Management System (NIMS) • Bioterrorism preparedness initiatives • Wisconsin’s Weapons of Mass Destruction- Civil Support Team (WMD-CST)

2005

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>The council's first annual report is published.</p>	<ul style="list-style-type: none"> • All hazards approach to emergency management • Results of the Water Contamination Response Workgroup regarding Wisconsin's municipal water supply • Wisconsin's agricultural security • Interagency workgroup • Avian influenza • Strategic briefing on Infrastructure Assessment Pilot program • Strategic briefing on Intel/Fusion Center 	<ul style="list-style-type: none"> • Strategic briefing on National Preparedness Goals Strategic briefing on the Strategic National Stockpile in Wisconsin • Strategic discussion on Terrorist Threat Reporting Guide for Critical Infrastructures • Strategic update on Joint Forces Core Capability Matrix • strategic update on State of Wisconsin Homeland Security Strategic Plan • Strategic update on the state agency COOP/COG plan initiative

2006

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>Executive Order #143 expands the council from 7 to 9 members.</p>	<ul style="list-style-type: none"> • After action report on Pandemic Influenza Exercise • Communications interoperability • communications purchases and distribution • critical infrastructure and key resources protection • disaster relief fund • drinking water infrastructure • <i>Escherichia coli</i> outbreak • E-SPONDER • Governor's Healthcare Facility Stakeholder Summit • homeland security grant budget • intelligence fusion center 	<ul style="list-style-type: none"> • Mutual Aide Box Alarm System (MABAS) • National Asset Database • National Guard Reaction Force • national incident management system • State of Wisconsin Portal • terrorism threat level discussion • weapons of mass destruction • WMD/pandemic flu exercise • Various Emergency Support Function Briefs: ESF #10 (oil and hazardous materials response), ESF #15 (external affairs), ESF #2 (communications), ESF #5 (emergency management), and ESF #6 (mass care, housing, and human services)

2007

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>The council is reauthorized by Executive Order #182. New homeland security advisor appointed, Brig Gen (WI) Donald Dunbar.</p>	<ul style="list-style-type: none"> • Beloit College Terrorism exercise • Citizen Corps initiatives • Emergency Support Function #11 (agriculture and natural resources) • Homeland Security Infrastructure Program (HSIP) Freedom Project • Meningitis incident at Ft. McCoy • National Guard’s response capability • Omaha Mall shooting 	<ul style="list-style-type: none"> • Pandemic Operation Plan • Response to Hurricane Katrina and lessons learned • State agency power grid exercise • Urban search and rescue task force teams • Winter Storm Communication Coordination Plan

2008

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>Executive Order #268 expands membership again. Greater visibility provided to agencies relevant to homeland security but outside of the traditional public safety or emergency management spectrum.</p>	<ul style="list-style-type: none"> • Developing incident management teams (IMTs) • <i>Escherichia coli</i> outbreak • Flooding response • September Preparedness Month • Economic Espionage • Wisconsin Agro-Security Resource Network (WARN) • Pandemic Influenza Operational Plan • Emerald Ash Borer Outbreak • Efforts against Cyber-Terrorism 	<ul style="list-style-type: none"> • Statewide Communications Interoperability Plan (SCIP) • Wisconsin Emergency Assistance Volunteer Registry (WEAVR) • Wisconsin's Emergency Volunteer Initiative (WeVolunteer) • FEMA Disaster Assistance policies • Science and Technology Initiatives • Wisconsin’s bomb squads • Uniform credentialing • Public Health Preparedness Report

2009

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>2009 – 2011 Wisconsin Homeland Security Strategy (HSS) released. Annual report connected to the HSS.</p>	<ul style="list-style-type: none"> • 511 system • Cyber security • H1N1 response • Snow and Ice Control • Road Closure Tabletop Exercise AAR • Citizen Preparedness Program • Wisconsin Pandemic Operations Plan • Food Distribution in Emergencies • Milwaukee HIDTA and Mexican DTO threat • Columbus Chemical Industries event • USDHS risk assessments for Wisconsin • Real ID • Control System Security Program (CSSP) • Cyber Security Evaluation Tool (CSET) • Argonne National Laboratory: Homeland Security Initiatives 	<ul style="list-style-type: none"> • Patrick Cudahy fire • Red Badger and Red Dragon exercises • September Preparedness Month • New Madrid Fault Workshop • Regional Structure Collapse Teams • BDS System • GIS Technology • Wisconsin Interoperable System for Communications (WISCOM) • State of Wisconsin Cyber Annex • Wisconsin Fire Emergency Response Plan • Emergency Alert System (EAS) and Non-Weather Emergency Messaging • Winter storm initiatives and preparations

Special Notes: The current homeland security advisor, Brig. Gen. Donald Dunbar, in consultation with agency administrators, developed and published the 2009 – 2011 Homeland Security Strategy in July 2009. Intended to guide state agencies involved directly in homeland security functions and implementation, the strategy also serves as a guidance document for the council. Members discuss issues that are covered in the strategy and use the document to provide direction to agency staff. To ensure that progress is made, the council was tasked to review progress on individual goals and objectives.

2010

ADMINISTRATIVE EVENTS	EVENTS, ISSUES, OR TOPICS DISCUSSED	
 <p>Agencies rate their progress on implementing the Wisconsin Homeland Security Strategy initiatives in the annual report.</p>	<ul style="list-style-type: none"> • H1N1 response • Cyber security • Strategic Homeland Security Threat • TSA VIPR Program • DNR role in Incident Management Teams • Hospital preparedness during catastrophic emergencies • South Milwaukee water main break • New flight provisions for Governor • Re-establishment of Wisconsin Disaster Medical Assistance Team • Immigration and Customs Enforcement's (ICE) Secure Communities Program • Food and Agriculture Criticality Assessment Tool (FASCAT) • DET training exercises • Preservation of 700 MHz D Block for first responders • Multi-State Partnership for Security in Agriculture Conference 	<ul style="list-style-type: none"> • September Preparedness Month • Courthouse security initiatives in WI • Vigilant Guard 2011 • Quadrennial Defense Review (QDR) • Quadrennial Homeland Security Review (QHSR) • Defense Connect Online (DCO) • Worldwide earthquake response and recovery efforts • Appending the Cyber Annex • Federal Communications Commission's (FCC) National Broadband Plan • Wisconsin State Preparedness Report • Wisconsin hosting a new Chemical, Biological, Radiological, Nuclear, and Explosive Enhanced Response Force Package (CERFP) • United States Postal Inspection Service • Dairy control system evaluation in WI

Special Notes: The most recent report of the council asked agencies to self-rate their progress on the goals and objectives of the Homeland Security Strategy. This was a significant first step in providing reporting not only to the governor but to the public as well. All agencies rated their progress, and then provided information on the status of the individual goals and objectives they were working to implement. Some noted where the original goals and objectives had been modified to reflect changing priorities, funding availability, or a better understanding of how agencies could efficiently achieve their stated ends.

STATE HOMELAND SECURITY PRIORITIES, IN BRIEF

Current state homeland security priorities are set by the 2009 – 2011 Wisconsin Homeland Security Strategy, a document developed in consultation with the Wisconsin Homeland Security Council. In addition to setting state priorities, the document also helps to ensure compliance with federal homeland security requirements. The priorities include:

1. Information Sharing and Analysis
2. Critical Infrastructure and Key Resource Protection
3. Emergency Response Capability
4. Communications Interoperability
5. National Incident Management System Compliance
6. Public Health and Medical System Integration
7. Mass Evacuation and Shelter
8. Continuity of Government Services
9. Citizen Participation