



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Wisconsin Department of Military Affairs
Classroom 230
Madison, WI

Wednesday, October 19, 2011
10:37 AM – 11:56 AM

Members present: Chair Major General Donald Dunbar (DMA), Susan Buroker (DATCP), Greg Engle (OJA), Chief Brad Liggett (Fire Services), Sheriff David Mahoney (Badger Sheriffs Association), Chris Sarandos (DOA), Brian Satula (WEM), Chief Charles Tubbs (Capitol Police), Ed Wall (DCI), and David Woodbury (DNR).

Members absent or excused: Dr. Henry Anderson (DHS), Supt. Stephen Fitzgerald (WSP), and Chief Edward Flynn (Police Chiefs Association).

Alternates present: Diane Christen (DHS), Bill Engfer (DNR), Dave Pabst (WSP), and Mark Wahl (DOA).

Others present: Randi Milsap (DMA), Teague Harvey (DMA), MAJ Joseph Adamson (DMA), Virginia Egli (DMA), Lori Getter (WEM), Mike Hinman (DMA), Lt Col David May (DMA), Larry Olson (DMA), Tim Pfrang (DMA), Katie Reinfeldt (DMA), Patrick Fernan (DOT), Jon Gurule (ICE), Andrew Hitt (Office of the Governor), Lisa Heitman (USAO), Jane Hemberger (USDHS/TSA), Scott LaFleur (MPD/STAC), Andrea LeStarge (DCI/WSIC), Bob Kelley (USDHS), Paul Keltner (DOT), Douglas Raubal (FBI), Ed Rooney (USDHS/TSA), Eric Thomas (USDHS), Paul Wolfe (WSP), and Jody Wormet (DCI).

10:37 AM: Convene in open session.

1. Review and approval of 27 July 2011 open session meeting minutes.

A motion was made by Susan Buroker and seconded by Brian Satula to approve the July 27, 2011, open session meeting minutes, as drafted. **Motion carried.**



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2. First responder and agency reports.

- WSP (Dave Pabst): We are pleased to announce that we have 39 cadets in our 58th recruit class. Consequently, we are looking forward to these cadets filling some of our upcoming agency retirements.
 - WSP (Paul Wolfe): The State Patrol is conducting a pilot project on the MACH program that has been previously briefed to the Council. I will report the results back to the Council in the coming months.
- Capitol Police (Charles Tubbs): We have also been fortunate enough to have several recent hiring's at the Capitol Police. Additionally, I want to congratulate General Dunbar on his promotion to the rank of Major General. It is much deserved and we thank him for his service.
- DHS (Diane Christen): You are all aware of our two cases of Listeriosis involving cantaloupe. We are investigating another potential case in Dane County. Related to E-Coli, we are investigating three cases in Green County related to an elementary school. We believe this is related to the September 2011 outbreak. We are still waiting for results, but are distributing stool kits to those schools in Green County. It doesn't appear to be associated with any kind of food issue, and we are leaning toward person-to-person contact.
- DNR (David Woodbury): This summer, we responded to windstorms in Douglas and Burnett counties involving 30,000 acres. The WI National Guard was extensively involved along with DNR when it came to responding to this event. This is an ongoing process. A project that's been on the backburner is the development of a response resource registry that could be used in the Great Lakes region. We are the beneficiary of participation in that resource. I think this is a legitimate role for the Interagency Working Group to be involved in. We have been involved in exercises going on in January. There's an exercise regarding pipeline safety. The EPA is helping set that up. We are trying to get cooperation from the pipeline industry, and



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they have been very responsive.

- WEM (Brian Satula): Diane Kleiboer and Rob Rude have recently retired and we are in the process of filling very large shoes. We are excited about the appropriations for the new EOC/Fusion/JOC Center. We are investigating functional designs to make sure it works during emergencies. There are public-private partnerships that we need to engage and recognize. We are also going through a review of the HAZMAT regional response team system. We are looking at revamping this system so that it is NIMS-compliant. We are also looking at the structural collapse rescue teams and having them ready to stand up in January of 2012. We had a very active spring and summer, weather-wise. We are anticipating the winter storms to come, and through the Interagency Working Group, we are bringing in a number of players to make sure that we are all on the same page and collaborating resources. Lastly, this week is the WEMA conference and a County/Tribal Emergency Management Directors meeting.
- OJA (Greg Engle): I am happy to say that interoperability and WISCOM construction is on schedule. We have 67 towers so far. We are testing and optimizing them, and expect to stay on schedule. There are also tentative discussions about a ribbon cutting on December 6, 2011 in Fond du Lac. I'll let the Council know when that is finalized. We have more radios entering the system every day. A new grant opportunity to upgrade radios should bring in 2,500-3,000 new radios into WISCOM. We have 5 counties and 1 city involved in a demo project. We are very excited about all of that. Another lesser-known initiative is the national emergency communications plan created by FEMA to meet certain benchmarks for interoperability. We had to go out and collect this data using our regional coordinators. 71 out of 72 counties submitted this data on time, which is really great. There is a lack of measurable progress in interoperability, and this is one very important nationwide effort and we are happy to see this kind of participation.
- DCI (Ed Wall): Nothing to report, other than DCI has also been able to fill 9 vacant special agent positions.
- DATCP (Susan Buroker): Next week I will be participating in a Multi-State Crisis



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- Communication Workshop. In November 2011, I'll be attending a Tri-National Accord Conference involving the US, Canada and Mexico dealing with import requirements, labeling, and animal ID. We are working internally to use a communications system using social media to alert our staff of information or threats.
- Chair Dunbar: I think that's a great plan. In the WI National Guard, we have traditionally used a phone tree. However, an amazing number of folks no longer have that capability with a phone at home. Now we are working through that process again to transition into a new environment to reach out to our members.
 - DOA (Chris Sarandos): It's always important to back up files. With your Blackberry phones, keep in mind that services were halted for a couple days in October. Restoring service was a slow process. They had back up infrastructure that crashed. It's so important to back up everything. Sometimes the best plans can fail, so you can't always control it. Secondly, another Blackberry outage occurred at the end of September. It only affected 157 state users. We implemented an emergency change to software that didn't back up, but it has now been restored. Additionally, part of our outreach program involved talking to school-age kids about preparedness.
 - Chiefs of Police: No representative present.
 - Badger Sheriffs (David Mahoney): Nothing to report for open session.
 - Fire Services (Brad Liggett): MABAS continues to grow with 90% of the population covered. The structural collapse rescue team continues to evolve.
 - Chair Dunbar: Thanks so much for everyone's contributions to the Annual Report on homeland security. We are looking to present this to Governor Walker in the next few months. We might also have an out-of-cycle meeting, and I will inform the Council as that possibility approaches.
3. Briefing on Secure Communities by US Immigration and Customs Enforcement (ICE).



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Brief by Jon Gurule of ICE. I think it's very important to talk about this program. I have been detailed in D.C. for the past several months. At the core, this is Congressionally-mandated information sharing. The 9/11 Commission Report recommended that counterterrorism participants collaborate. Agencies have a duty to share information. If I go hunting out of season in Wisconsin and I get fingerprinted at the police station, the FBI will check it out and send it to the Homeland Security database. The FBI only deals with criminal arrests. This database has all those important fingerprints, and ICE has access to those. If we have someone naturalized under one name and is arrested under a different name, we are interested in that information. At its core, that's what this is. ICE is saying that we are all involved in these counterterrorism efforts. Some groups have been criticizing this system due to immigrants' rights. For county jails, we would maybe miss one or two immigrants. Every single set of prints is going to the FBI and then to USDHS, then back to ICE and the original community. We have arrested 75 individuals, and 45 are doing federal prison time. Without this program, I never would have known these serious criminals were in our state. This information is so important. The 9/11 report talks about the crucial role of subjective judgment. All we are doing is sharing information between ICE, federal partners, and law enforcement. This is a great system. What are the complaints? I have heard we misled the public, which is partially true in the way the program was rolled out. States felt like participation was optional, but that's not really true according to the Congressional mandate. We are doing briefings in public to try and make this right. We are also trying to debunk accusations of racial profiling. If that's happening, it's because of bad officers, not bad policy. People say they are scared to report things because they will get deported. Most police officers are only arresting people because of serious offences. Only those criminally-arrested will be run through the system. This is the bottom line of the program. This is now active in Wisconsin. Any law enforcement agency can access these records, and it will be nationwide by 2013.

- Chair Dunbar: You mentioned state and local pushback. Are some areas choosing to not participate?
- ICE (Jon Gurule): Chicago and New York don't want to participate because they claim they were misled. We are trying to make it clear that this is Congressionally-mandated and states really don't have a choice. If you look at Massachusetts, there have been some high-profile incidents and they are



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saying that it is federal responsibility.

4. Briefing on the New DL/ID Issuance Process and Update on REAL ID by WI Department of Transportation.

Briefing by Patrick Fernan. See Attachment #6, 10/19/2011 HLS Open Session Meeting. I have been in front of this Council three times since 2006, and I am pleased to be back. In May 2005, President Bush signed REAL ID into law. This requires security and product standards for drivers' licensing. Some states are choosing not to comply. Former deadlines have been extended many times. Currently, full compliance is required by January 2013. So far, Wisconsin has changed their process in several ways. Now we take photos first, rather than at the end when the product is being issued. When the legislation was originally passed in 2007, we said we would just issue REAL IDs. People are required to prove every name change, so the process was very convoluted. I'm here to tell you about central issuance, which is our next big process. We will be doing full compliance and enrollment by 2013. For eight years, people will have legacy cards. What is still likely to change? Delaying compliance deadlines until 2013 makes those age-based enrollment requirements impossible to meet. Wisconsin will issue legacy cards, and determine compliance or noncompliance. Wisconsin will not allow noncompliant products under recently passed law. We verify your social security number, and for non-citizens we use the SAVE system to verify your legal residence. They are still working on passport and birth certificate verification processes. That's 5-7 years away from being active in all 50 states. The next big change is central issuance. Beginning this fall, Wisconsin residents will receive a "receipt" that has a photo and bar code. This is valid as a DL/ID for all purposes. You will be mailed your product centrally within 5 days, though we tell people 15 days to give ourselves a bit of slack. It's \$4 million cheaper to manufacture these products from California, so we had a bit of public pushback as a result of that. Customers should be informed that they will start receiving their driver licenses and ID cards by mail from a centralized, secure location. More than half of the states issue their cards centrally. This is the way of the future. This can reduce fraud and theft in the long run, and there is no increased cost to customers. The receipt has the actual bar code that will be on the eventual card. Our vendor contract says that they must be mailed out the next day. We hope to be fully compliant in the next 14 months.

- Chair Dunbar: A big issue nationally is multiple IDs, and this system is supposed to help with that, correct?



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- DOT (Pat Fernan): Exactly. The system will be up in the next 2-3 years, so if you have a license in one state it will check to see if you have one in another state.

5. Briefing on the National Emergency Alert Test System by Wisconsin Emergency Management.

Briefing by Brian Satula. See Attachment #7, 10/19/2011 HLS Open Session Meeting. There is a national test being conducted on November 9th 2011 at 1:00 pm. This is nothing more than what you have seen already. The difference is just that it's a first-time national test. The test you will see on November 9th will be about three minutes in duration. FEMA is coordinating all the activities and working with the FCC and other agencies to notify and reach out. You may have seen notifications that have already been sent out about the upcoming test. They first send out notices with frequently asked questions, and then 1-2 weeks prior to the test they will do a media blitz announcing that the test is coming. We wanted to accomplish a complementary outreach plan. We have sent out notices to our emergency management partners. Starting this week, we will send out a notice to inform all partners and agencies about the upcoming test. We are also going to make ourselves available to provide some segments or commentary for the media. We will put this on our website (both WEM and ReadyWisconsin). This is an opportunity to make sure everyone is preparing, including families. There will be a reminder press release on November 4, 2011. We will also be collecting suggestions and returning them to FEMA for feedback. This is the first time this emergency alert system has been used nationwide, which is a pretty big deal.

6. Briefing on the Presidential Policy Directive 8 (PPD-8) by Department of Military Affairs.

Briefing by General Dunbar. See Attachment #8, 10/19/2011 HLS Open Session Meeting. This is a Presidential Policy Directive to strengthen resilience and preparedness. I think the listed definition is important, because PPD-8 focuses on high-end hazards. There has been pushback to the National Advisory Council from the public regarding this, so that's why I am mentioning it. To give you a sense of the speed of enactment, the President issued it in December. FEMA is responsible for this, and you can see the national preparedness goal online. They discuss capabilities and how they will be measured. The next step was a national preparedness system



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discussing THIRAs, which adds threat to that. There has been a lot of good work done, but we will need to undergo a mental review to align ourselves with PPD-8. It will discuss organization and resource guidance. One of the broad goals is to make sure the teams you request are the teams you receive. Congress has been asking about the billions of dollars invested in homeland security. We recently had one of the worst tornado disasters in Joplin, MO. Not one of FEMA's search and rescue teams was deployed to Joplin. These investments over time at the regional and state level have played out so that they can provide mutual aid locally. All this integration really paid off in these kinds of disasters. National planning frameworks are next. Three new frameworks will be out by 2012. Lastly, at the federal level, the federal government has come up with operations plans for the federal government to match these frameworks. We will need to take a look at how we align with all of this. My gut tells me we are in pretty good shape. So, these are the components of PPD-8. There are three capabilities that cut across all these areas: planning, operational coordination, and public information and warning. We will go through and analyze at the state level what we have and still need to improve. The THIRA is a three-step process, which involves identifying hazards. The last step is to estimate the consequences of these threats and hazards. This enables us to understand our current progress. In San Diego County, they have already looked at evacuating 500,000 people in the case of a tsunami. None of this is particularly new, but it's a new focus by FEMA and USDHS. I would recommend that the Council explore this through the Interagency Working Group, with WEM as the lead. I'll tie in with my work on the National Advisory Council.

- DNR (David Woodbury): The interpretation of a large event does get sensitive. I know federal agencies don't always agree about what a large event can be, either. Agencies can be sensitive when it comes to the level of engagement. What is the general sense of what this means?
- Chair Dunbar: I do not have a hard definition for that, but if you think about regions of the world being affected in big events, that's the kind of situation we are discussing with PPD-8. The advantage is coming up with what we may still require, and then requesting it federally. The change is going to come as we go through the THIRA process in how we spend our grant money. I'm sure OJA can attest to that. We will have ample opportunity to make those kinds of comments to our partners. Also, I shared with the Council that I was a part of this preparedness task force. Much of what we recommended found its way into the national plan. They listened, and put



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much of what we said in their report. That was a really interesting and unique experience.

7. Other business.

- Chair Dunbar: I'd just like to conclude our meeting with a few thoughts as your Council Chair. The *21st Century Biological Threats Report* was released recently about biological threats, and I would be interested to see if DHS could take a look at this for the next meeting and report back about any findings. I would also like to consider that one of the big issues nationally is flooding. We have done a lot of work with WEM and DNR, and I would like to put together a flood profile of the state of Wisconsin, including the damage and expenditures over time. There is discussion at the national level of potentially taking the national flood insurance program and analyzing the scope, depth, and breadth of flood damages. I would like to ask the Interagency Working Group to take a look at that.
- DNR (David Woodbury): The two key programs are DNR and WEM, as you said before. It might just be better to have DNR and WEM do this, rather than the Interagency Working Group.
- Chair Dunbar: Before we go, I wanted to note that this is Bill Engfer's last meeting. He has been a wonderful addition to this Council. Bill, I would like to present you with a coin and thank you for all of your hard work over the years.

A motion was made by Brian Satula and seconded by Chief Tubbs to adjourn the meeting.
Motion carried.

Meeting adjourned at 11:56 AM.