



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

AMENDED Open Session Meeting Minutes

Wisconsin Department of Military Affairs
2400 Wright Street, Classroom 230
Madison, WI

Wednesday, April 17, 2013

2: 00 PM – 2:19 PM

3:20 PM – 4:04 PM

Members present: Chair Major General Donald Dunbar (DMA), Susan Buroker (DATCP), David Cagigal (DOA), Chief David Erwin (Capitol Police), Dave Matthews (DCI), John Murray (OJA), Chief Steven Riffel (Police Chiefs Association), Brian Satula (WEM), Bruce Slagoski (APWA- WI), Ed Wall (DOC), and David Woodbury (DNR).

Members absent or excused: Dr. Henry Anderson (DHS), Supt. Stephen Fitzgerald (WSP), Chief Bradley Liggett (Fire Services), and Sheriff David Mahoney (Badger Sheriffs Association).

Alternates present: Deputy Chief Dan Blackdeer (Capitol Police), Diane Christen (DHS), Sheriff David Graves (Badger Sheriffs Association), Brian Knepper (DNR), Capt. David Pabst (WSP), and Daniel Westfield (DOC).

Others present: Randi Milsap (DMA), Katie Reinfeldt (DMA), CPT Michelle Baer (DMA), Kelly Bradley (DMA), MAJ Max Brosig (DMA), (DMA), Chris DeRemer (WSIC), Dennis Draskowski (WDOT), Roxanne Gray (WEM), Michael T. Hinman (DMA), G.B. Jones (FBI), Robert Kelley (USDHS), Samantha Korta (WSIC), Brigadier General Scott Legwold (DMA), Patrick Mitchell (DCI), Eric Thomas (USDHS/STAC), Ed Rooney (TSA), and Tim Weller (USDHS).

Quorum present.

Chair Dunbar called the meeting to order at 2:00 PM.



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- Chair Dunbar: Please take a moment of silence for the Boston Marathon bombing victims.

A moment of silence was taken by the Council and meeting attendees.

- Chair Dunbar: I would like to welcome new members and alternates to the Council. Welcome back to Ed Wall, DOC Secretary. Please welcome Bruce Slagoski and Chris Walsh from the American Public Works Association – Wisconsin Chapter (APWA–WI), Chief Steven Riffel from the Chiefs of Police Association, and Daniel Westfield from DOC.

1. Strategic briefing by US Dept. of Homeland Security on FY 2013 State/Territory Risk Validation Process. (Taken out of order and in open session).

Presentation via teleconference by Matthew Bower, Branch Chief for Risk Analysis and Strategic Initiatives – Preparedness Grants Division, FEMA. See Attachment #1, 04/17/2013 HLS Open Session Meeting. This briefing is on the annual risk review process used by FEMA. This process supports state and UASI security grants. The federal 9/11 Act has specific requirements for risk analysis as well as certain procedural requirements. We have identified specific cities and states as well as the top 100 metropolitan areas in the country. This has also been expanded to all states and territories. We use this risk review process to allocate funds based upon risk. We look at certain elements of risk such as the history of threats, threat assessments, overall population as well as population density, critical infrastructure sectors and key resources (CI/KR), locations near international borders/coastlines, and other factors. The risk methodology formula is identified on slide 4 of this presentation. The threat component is weighed as thirty percent (30%) of the formula. The weighting in this formula is a policy decision and was not dictated to us. The threat analysis is done at an Intel level. This threat assessment considers international terrorist threats and threats by violent domestic terrorists. There is also a quantitative threat analysis based on SAR reporting. We look at the highest likelihood of attack to the least likelihood of attack based on all information. The vulnerability component is weighted at twenty percent (20%) of the formula. We look at a subset of the annual CI/KR Level 1 and 2 lists as well as private assets. We look at high risk aviation, mass transit, oil and natural gas pipelines, public venues, borders, international borders and waters, border



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crossings, urban areas with borders on the Great Lakes, the Gulf, and the oceans. Lastly, the consequence component is weighted at fifty percent (50%) of the formula. We look at national security elements that include population (daily maximum of individuals in one area), census data, commuter and visitor data, the economic index, the gross domestic product, Level 1 and 2 assets, the National Security Index, and the Defense Industrial Bases. We look at all the relative risks. We use this annual data validation process because it is a Federal 9/11 Act requirement that also allows transparency and an opportunity to engage stakeholders. We sent out an official letter from the FEMA Grant Programs Directorate informing states about the Data Validation Process. It includes a preliminary Risk Profile as well as a Data and Sources Document. We have also provided key dates, POCs, and instructions for states to provide amplifying data. This assessment was concluded April 5, 2013, but we can still have dialogue.

A motion was made by David Cagigal and seconded by David Woodbury to go into closed session under Wisconsin Statute 19.85(1)(d). A roll call vote was taken. AYES (15): Dunbar, Buroker, Cagigal, Christen (for Anderson), Erwin, Graves (for Mahoney), Liggett, Matthews, Murray, Pabst (for Fitzgerald), Riffel, Satula, Slagoski, Wall, and Woodbury. NOES (0); ABSENT (4): Anderson, Fitzgerald, Liggett, and Mahoney. **Motion carried.**

3:20 PM: Re-convene in open session.

After convening in open session, the Council took a short break.

3:27 PM: Re-convene in open session.

7. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency and working group confidential intelligence reports, approving the March 20, 2013 closed session minutes, a strategic discussion on the Congressional Research Service Report of Issues in Homeland Security Policy for the 113th Congress, and a strategic discussion on intelligence and threats.

8. Review and approval of February 20, 2013 open session meeting minutes.

A motion was made by Ed Wall and seconded by Dave Matthews to approve the March 20, 2013



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open session meeting minutes. **Motion carried.**

9. First responder and agency reports.

- WSP (Captain David Pabst): Nothing to report.
- Capitol Police (Chief David Erwin): Nothing to report.
- DHS (Diane Christen): We are working with DATCP to provide information to county fairs on the H3N2 virus. This is a proactive approach based on the H3N2 outbreaks at county fairs last summer.
- DNR (Brian Knepper): Nothing to report.
- WEM (Pat O'Connor): I would like to announce that we have filled two vacancies in WEM. We hired former Dodge County Sheriff Todd Nehls as the Emergency Police Services (EPS) Coordinator and Frank Docimo as the Hazmat Training Coordinator.
- OJA (John Murray): Nothing to report.
- DCI (Dave Matthews): As an update on the ongoing heroin problem within the state, Attorney General Van Hollen plans to partner with law enforcement agencies. This is not just a law enforcement solution but requires a multi-discipline approach. The Attorney General is committing \$125,000 to establish grants that will be provided to law enforcement agencies as the grant coordinators in regions requiring a multi-discipline and multi-agency approach to the problem. *Safe Communities* has had some success in Dane County. The Attorney General is backing this funding with an additional \$200,000 for community outreach and awareness. This grant will go out in the next month. The multi-discipline approach will provide for innovation and different programs in different areas of the state to meet local needs.
- DATCP (Susan Buroker): We have hired Dr. Paul McGraw as the new State Veterinarian at DATCP.



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- DOA (David Cagigal): 1) An Advisory was sent out related to fraud and scams involving the collection of funds for Boston Marathon bombing victims. We sent this information out to all DOA staff. Cyber experts are also looking for fake domains mining funds for fake charities. Unfortunately, we anticipate more of these scams. 2) The Oracle Java programming language is very popular and runs many enterprise systems. Java 7 is known to be buggy and contaminated. Many users are staying on Java 6 until there is a fix. Many systems and mobile devices that are running Java are vulnerable to these bugs. On April 16, 2013, Oracle announced a fix to Java 7.
- Chiefs of Police Association (Chief Steve Riffel): The Chiefs of Police have identified that the heroin issue is not just a law enforcement matter. It also needs to be addressed by community involvement and education.
- Badger Sheriffs Association (Sheriff David Graves): Nothing to report.
- DOC (Ed Wall): 1) We are manning up with inmate labor pools. We got a call from Jefferson County about help with sandbags. 2) We have a new Executive Assistant/Deputy Secretary at DOC – Scott Legwold.
 - Chair Dunbar: General Legwold has been a fixture in the Wisconsin National Guard. After a thirty year career, he is at a point where he is going to retire. He has a good transition plan and will be moving to DOC effective May 6, 2013.
 - DOC (Ed Wall): Scott Legwold will have a large area of control at DOC. He will be travelling with me for a few months. His special skill set will serve the state well.
 - DMA (General Legwold): Thank you for all your support.
- APWA-WI (Bruce Slagoski): Nothing to report.



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- Fire Services (Chief Brad Liggett): No representative present.

10. Working Group Reports.

- Joint Services Working Group (General Legwold): Our next meeting is June 20, 2013 at the Coast Guard Station in Milwaukee.
- CI/KR Working Group: No representative present.
- Cyber-Security Working Group (David Cagigal): We met on April 4, 2013 to discuss citizen and local unit of government points of contact for a cyber incident. The problem are the categories of incidents that are “below the radar” from a major crimes perspective; yet may be indicative of a larger more widespread problem. We are struggling with this. The state of Florida has developed an approach to address this problem. See Attachment #2, 04/17/2013 HLS Open Session Meeting. This is for incidents that are below a traditional response. Our working group will be developing a bubble chart that illustrates the lines of communications and parties. This dovetails with the USDHS SLTT Working Group for Executive Order 13363 – Presidential Policy Directive 21 Implementation Group. We have a teleconference call on April, 11, 2013. We believe that the federal government is getting serious about this; there is nowhere but up for us on these types of matters. This is uncharted water for us.
 - DCI (Dave Matthews): Perhaps we can offer some help from the head of our computer forensics lab.
 - DOA (David Cagigal): There is no logging or quantification of these calls. This is an issue that will creep into everyday life. This is just the tip of the iceberg that might become larger. This needs to remain on our agenda.
- Inter-Agency Working Group: Pat O’Connor could not attend this meeting. We will defer the report until next month’s Council meeting.



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- Information Sharing Working Group (Chris DeRemer): Nothing to report.

11. Briefing by Wisconsin Emergency Management on the spring 2013 flooding outlook.

Presentation by Brian Satula. See Attachment #3, 04/17/2013 HLS Open Session Meeting. Due to rapidly changing weather conditions, the information on this presentation is already old and outdated. We have sandbags; 1½ million located with the counties and 1½ million strategically located throughout the state. We can move the sandbags where needed and can get more from the US Corp of Engineers. The Wisconsin National Guard has put together force packages and has equipment to move into areas, as needed. DHS has done their part with health concerns and well testing kits. DOC can provide labor support and some crews are already working in Jefferson County. DOT has plans for road conditions and 5-1-1- will allow us to see the current road conditions. DNR has equipment and boats. DCF has a plan for displaced children. Most of the Rock River basin is showing major or severe flooding. We expect the water levels to peak on Saturday at above record levels. The Wisconsin River at Portage may rise 25 feet but it is being controlled with flood gates from private dams to buffer some of the flooding. Flooding projections were prepared a few weeks ago and things have already changed. The Red River basin along the Minnesota and North Dakota border is looking much worse because of the snow pack. Jefferson and Afton, WI are in the major flooding stage now. The Rock River basin, Crawfish River, Fox River, Wisconsin River, and the Milwaukee River are the critical areas that we are looking at right now. We are constantly monitoring and receiving updated information from our counties. The E-Sponder site has been set up and is open for inputting information for situation awareness. The regional directors have a battle rhythm going and will be reporting at least twice per day.

12. Briefing by Wisconsin Emergency Management on National Flood Insurance Changes.

Presentation by Roxanne Gray, WEM Hazard Mitigation Supervisor. See Attachments #4, #5, and #6, 04/17/2013 HLS Open Session Meeting. As a result of the Flood Insurance Reform Act of 2012, flood insurance rates will be increasing to reflect their true rate. Historically, policyholders have had artificially low flood insurance rates. We anticipate that fifty percent (50%) of the policies in Wisconsin will be affected. As of January 1, 2013, rates for non-primary residences will increase by twenty-five percent (25%) when the policies are renewed (1300



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policies in WI). On October 1, 2103, businesses rates will see a twenty-five percent (25%) rate increase (901 policies in WI). With regard to primary residences, once a property is sold the new owner will be paying a higher rate. If a flood insurance policy lapses they will be reinstated at a higher rate. Potentially 5000 primary residence may be affected in the state of Wisconsin.

- Chair Dunbar: We continue to grapple with this due to dollars lost and repeat flooding over time.

13. Other business.

- FBI (G.B. Jones): We are working with school districts on active shooter training.

14. Set date, time and place of next meeting.

The next Council meeting will be held on Wednesday, May 15, 2013.

15. Adjournment.

A motion was made by David Cagigal and seconded by Brian Satula to adjourn the meeting.
Motion carried.

Meeting adjourned at 4:04 PM.