



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Point Beach Nuclear Power Plant – Energy Center Auditorium
6610 Nuclear Road
Two Rivers, WI 54241

Monday, June 24, 2013
12:20 PM – 1:04 PM

Members present: Chair Major General Donald Dunbar (DMA), Dr. Henry Anderson (DHS), David Cagigal (DOA), Chief David Erwin (Capitol Police), Phil Montgomery (PSC), Chief Steven Riffel (Police Chiefs Association), Brian Satula (WEM), Darcey Varese (OJA), Ed Wall (DOC), and David Woodbury (DNR).

Members absent or excused: Susan Buroker (DATCP), Superintendent Stephen Fitzgerald (WSP), Chief Bradley Liggett (Fire Services), Sheriff David Mahoney (Badger Sheriffs Association), Dave Matthews (DCI), and Bruce Slogoski (APWA- WI).

Alternates present: Diane Christen (DHS), Chris DeRemer (DCI Brevet), Lara Kenny (OJA), Captain Todd Kuschel (Capitol Police Brevet), Michael Linsley (DATCP Brevet), and Captain David Pabst (WSP).

Others present: Brian Hagedorn (Governor's Office), Randi Milsap (DMA), Katie Reinfeldt (DMA), Kelly Bradley (DMA), (DMA), Dennis Draskowski (WDOT), Teri Engelhart (WEM), Neil Gulbranson (WEM), Michael T. Hinman (DMA), Paul Kanter (US Attorney's Office), Andrew Kell (PSC), Elizabeth Makowski (US Attorney's Office), BG Mark Michie (DMA), and Ed Rooney (TSA).

12:20 PM: Re-convene in open session.

5. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency and working group confidential intelligence reports and approving the May 15, 2013 closed session minutes. There was not a



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strategic briefing on intelligence and threats.

6. Review and approval of May 15, 2013 open session meeting minutes.

A motion was made by Ed Wall and seconded by Dr. Henry Anderson to approve the May 15, 2013 open session meeting minutes. **Motion carried.**

7. First responder and agency reports.

- WSP (Captain David Pabst): Nothing to report.
- Capitol Police (Chief David Erwin): 1) The active shooter training workshops have really taken off. We have had eighteen different requests from around the state to provide this training. Many state agencies are concerned about workplace safety and are taking an active approach. The presentation takes about an hour. We will be putting more resources into this training. 2) We are working on our new PD. We will also be locating a Command Center in the Risser State Office Building for state and local law enforcement. This will be a good resource for incidents in the Madison area and elsewhere. 3) We have promoted LT Cheryl Ravenscroft and two Sergeants have recently retired.
- DHS (Dr. Henry Anderson): 1) At last month's Council meeting, you were briefed on a TBI outbreak in Sheboygan. There was a great deal of concern about the potential for eight cases of Multi-Drug-Resistant TB. As it turns out, the index TB case had two different organisms; one was drug resistant and the other was not. Fortunately, the only TB strain transmitted was the non-drug resistant TB. As a result, the projected budget for TB medicines and associated treatment has drastically reduced. More investigations are underway. We will be looking for individuals who were in close contact with the index TB patient who had been infectious for an extended period of time and was very mobile. We are also trying to identify the source of the disease. 2) The H7N9 Bird Flu outbreak in China appears to be burning out. We saw extraordinary collaboration with China on this matter. 3) More troubling is the MERS Coronavirus. Currently there are 70 cases in the Middle East with 39 fatalities. It has not been transported to the United States. yet.



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This is a concerning illness that is in multiple countries. The CDC is on top of it. There are no U.S. cases at this time.

- DNR (David Woodbury): 1) Type II IMTs. Applications for the Type II Incident Management Teams were extended to July 1, 2013 to allow for more activity. There was a misunderstanding by some of the Type IV teams, so rather than exclude them we extended the application deadline. 2) We are preparing for potential flooding with all the recent rains. There is a response in the Boscobel area. If it keeps raining, it's not going to be good. It is similar to the weather pattern 5 years ago.
 - Chair Dunbar: Did they find and account for all the missing canoeists?
 - DNR (David Woodbury): Yes. In fact, we used a Type III IMT team out of Dodgeville to assist with the response.
 - WEM (Brian Satula): This was a "pick-up" IMT team that also expanded the Incident Command Post. They were used to fill in the needs of the command structure and support the Incident Commander.
- WEM (Brian Satula): We had a busy weekend with the severe weather. 1) It was initially reported that 42 canoeists were missing and then it escalated to 56 missing canoeists. They have all been accounted for and are off the river. 2) We are monitoring the flood stages at certain rivers (e.g. Kickapoo River at four different locations and the Pecatonica River at Blanchardville). So far, so good. There is some sandbagging going on in Boscobel with 600 homes affected and 20 with major damage. We are working with the WEDC for a Small Business (SBA) declaration. If Grant County gets a SBA declaration, contiguous counties will also be eligible. We are also in the process of clearing mudslides. We have provided 5000 sandbags from our stockpile. Gays Mills is actually a success story with most of the community relocating uphill to higher locations due to previous mitigation efforts. Generally, those that stayed in their homes without relocating were at higher elevations. Some of those homes had their basements fill with water. They are pumping out their basements right now. Wisconsin is a resilient state; assistance is requested only when it is absolutely necessary. The WEM SouthWest



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Regional Director and the Response Section Supervisor are out in the field coordinating resources. 3) A tornado touched down just south of Rio. Trees were downed in that area. Minnesota has 60-70 thousand without power as a result of this storm system. Generally, we were lucky.

- Chair Dunbar: Please ask Pat O'Connor to find the After-Action Report from the 2007 floods that affected in this area. It is the same two rivers. At some point we approached a tipping point; I don't know how close we are to that now. We need to anticipate what might happen.
- WEM (Brian Satula): We have also reached out to FEMA on this.
- OJA (Darcey Varese): 1) The homeland security grant application has been submitted to FEMA. We expect \$3.4 million. 2) Two weeks ago, we had staff attend the National Public Safety Broad Banding Consortium meeting in St. Louis, MO. We will need to brief the Adjutant General and Governor on this.
 - Chair Dunbar: Has a point of contact been identified yet?
 - OJA (Darcey Varese): No one has been named yet.
 - Chair Dunbar: We should sit down to discuss this before the upcoming National Governor's Association Conference.
 - OJA (Darcey Varese): In 2014, Wisconsin will be awarded \$2.3 million for a Broad Banding Planning Fund. This money will be transferred to DOJ.
 - Chair Dunbar: Ultimately, the Governor can choose to opt in or opt out. It is the same money but the risk may increase if the state opts out.
 - OJA (Darcey Varese): The state still needs to comply with the standards whether we opt in or opt out.
 - Chair Dunbar: Private carriers will want to be involved.



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- OJA (Darcey Varese): We are already receiving calls from vendors.
- OJA (Darcey Varese): 3) OJA will be going away under the current budget. OJA staff will be transferred to Dept. of Corrections, Wisconsin Emergency Management, and Dept. of Justice. I will be transferring to the Dept. of Justice and Lara Kenny will be transferring to WEM. This will be a phased transition between July and December 2013. Some phone numbers will stay the same for a while.
 - Chair Dunbar: USDHS will be wrapping up the 2012 grants and the transferring agency we will pick up the 2013 grants.
 - OJA (Darcey Varese): It has been difficult getting direction from FEMA and USDOJ for a smooth transition. There will be a conference call this week to make sure those grant funds get moved.
 - Chair Dunbar: We expect the Governor to sign the budget very soon. We are trying to figure how to set up the facilities at DMA to accommodate those transferring from OJA. The move will be transparent and will benefit the Council.
 - OJA (Darcey Varese): When the budget is signed, we will be drafting a letter to have the Governor sign off on the transition.
- DCI (Chris DeRemer): 1) We had a Governance Board meeting on May 24, 2013. It was well attended. 2) The WSIC is updating its privacy policy and social media policy. We received good feedback and have finalized the policies.
- DATCP (Michael Linsley): Nothing to report.
- DOA (David Cagigal): As part of the State's cyber strategy, we are considering managed security services. We have been meeting with the top-tier managed security service providers in advance of a Request for Proposal (RFP) to upgrade DET capabilities.



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These providers include: IBM, AT&T, Dell SecureWorks, Solutionary, Symantec, and Verizon. The key takeaways have been that monitoring and event correlation involves billions of log transactions. It is physically impossible for human analysis. Sophisticated software and highly-trained staffs are required to effectively correlate and identify intrusions. These systems are enhanced through the ability to correlate across industries. Artificial intelligence is used to eliminate false positives and focus the Security Operations Center staff on most likely alerts. The proliferation of consumer electronics (e.g. Smartphones) in the work place has negated traditional data security controls and the concept of end point standardization. We will be sending out the RFP next month and are looking at 1-3 year contracts.

- DOC (Ed Wall): 1) The prison flu epidemic has subsided. We had four institutions with quarantines. 2) We have been working with WEM on providing strike teams to assist with flooding in Boscobel and Gays Mills.
- Public Service Commission (Phil Montgomery): Nothing to report.
- Badger Sheriffs Association: No representative present.
- Fire Services: No representative present.
- APWA-WI: No representative present.
- Chair Dunbar: 1) Proposed cyber summit. We held a meeting on this and will be briefing the Governor. A couple of locations are being looked at and we are working on a guest list. This will be a 5-6 hour hard hitting one-day summit. We will have working groups take one specific issue from the cyber summit. For example, do we have the right legal framework for law enforcement? We will report back to the Governor on this. 2) DoD did decide to furlough federal employees. This will impact the Wisconsin National Guard. Many of our federal technician employees are “dual status” which means that they are required to be a member of the National Guard as well as a federal employee. They will be furloughed for eleven days between July and the end of the federal fiscal year in September 2013. This does have an impact on our readiness, but we will be



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prepared to go if called up by the Governor. This may happen again in the future because sequestration is a 10-year event. In the first time since the Great Depression, DoD is talking about a reduction in force. They are cutting assets in many federal agencies and DoD has proposed reducing staff levels at the Pentagon by up to 20 percent. 3) We have put forth a proposal that will re-structure the statewide regional hazardous materials response teams. The new structure will involve Type I, Type II and Type III hazardous materials response teams. We will be staying within the same amount of money currently appropriated. This was submitted to the Joint Committee on Finance for a 14-day passive review. There has been an objection filed to this proposal so a hearing will have to be held before the full Committee.

8. Working Group Reports.

- Joint Services Working Group (BG Michie): 1) We met last week at the US Coast Guard Station in Milwaukee. We had great representation from all military units in Wisconsin. The Civil Air Patrol gave a cyber update. Each military service briefed on their domestic operations capabilities. We also discussed our mission and objectives. We have been around the state with these meetings. We will take a look to see if we are meeting our objectives and if we have recommendations for this Council. 2) Next month, we will be holding Patriot '13 which is a domestic operations response exercise. This will be a CBRNE event at Volk field including a rubble pile at Fort McCoy. We will have 1800 participants. This will be the first time have we will be exercising with four Army Reserve units and eight civilian agencies. This will be a great opportunity to work together. The exercise will run from Tuesday through Thursday on July 16-18, 2013. The Wisconsin National Guard will operate at 24 hours per day for 7 days in the exercise.
 - Chair Dunbar: The next Council meeting will be held on July 17, 2013. I suggest that the next Council meeting be held at Volk Field. We can arrange a VIP tour and briefings from the Wisconsin National Guard and civilian authorities.
- CI/KR Working Group: No representative present.
- Cyber-Security Working Group (David Cagigal): The National Infrastructure Protection



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Plan (NIPP) has been revised and Presidential Policy Directive 21 (PPD-21) is being reviewed. PPD-21 has a number of provisions. We are participating in the USDHS State, Local, Tribal, and Territorial conference calls. PPD-21 specifies the following elements that shall be included in the successor to the NIPP: 1) Identification of a risk management framework to be used to strengthen the security and resilience of critical infrastructure; 2) Protocols to synchronize communication and actions within the federal government; and 3) A metrics process to be used to measure the nation's ability to manage and reduce risks to critical infrastructure. The comment period ends on July 8, 2013. State and local input is important. The easiest way to find the document is Google "Review and Revision of the National Infrastructure Protection Plan." This is important because there are daily revelations of either surveillance or cyber assaults being launched by state and non-state actors against our corporations and critical infrastructure.

- Inter-Agency Working Group (Brian Satula): Three frameworks were recently introduced by FEMA. On May 24, 2013, Pat O'Connor sent out the frameworks to the Inter-Agency Working Group. We have not received a lot of comments on the frameworks. Presidential Policy Directive 8 (PPD-8) is the policy on national preparedness. Five mission areas have been established. In 2008, a response framework was developed which has now been updated. Mitigation and prevention frameworks have been released that have a consistent theme and approach. The goal is to have a secure and resilient nation taking a "whole community" approach. We need to identify and address the greatest risks to the nation. We need to look at the three frameworks – mitigation, prevention, and response. The mitigation framework looks at reducing risk for future disasters. We need to use the entire community as a part of addressing this plan. This must be all-encompassing and we need to bring more of the community into the planning process. The prevention framework looks at avoiding and stopping the threat of terrorism. It is really hard to look at words and see how things actually happen in the real world. In reality, we will be enabling and supporting our first responders. The response framework is based on emergency support functions and long-term recovery. We will work from the local to the federal level. WEM will coordinate with all of you as you are all a part of that. We are seeking only structural comments, not digging down into the weeds.
- Information Sharing Working Group (Chris DeRemer): Nothing to report.



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9. Other business.

None.

10. Set date, time and place of next meeting.

The next Council meeting will be held on Wednesday, July 17, 2013 at Volk Field, WI.

11. Adjournment.

A motion was made by Chief David Erwin and seconded by Captain David Pabst to adjourn the meeting. **Motion carried.**

Meeting adjourned at 1:04 PM.