



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Department of Military Affairs
2400 Wright Street, Classroom 230
Madison, WI

Tuesday, December 18, 2013
10:30 AM – 10:51 AM

Members present: Chair Major General Donald Dunbar (DMA), Dr. Henry Anderson (DHS), David Cagigal (DOA), Chief David Erwin (Capitol Police), Superintendent Stephen Fitzgerald (WSP), Sheriff David Mahoney (Badger Sheriffs Association), Phil Montgomery (PSC), Chief Steven Riffel (Police Chiefs Association), and David Woodbury (DNR).

Members absent or excused: Susan Buroker (DATCP), Chief Bradley Liggett (Fire Services), David Matthews (DCI), Brian Satula (WEM), Bruce Slagoski (APWA- WI), and Ed Wall (DOC).

Alternates present: Diane Christen (DHS), Gene Essex (DOA), Andrew Kell (PSC), Samantha Korta (DCI Brevet), Captain Todd Kuschel (Capitol Police Brevet), Michael Linsley (DATCP), Pat O'Connor (WEM), and Warden Daniel Westfield (DOC), and Lieutenant Paul Wolfe (WSP).

Others present: Brian Hagedorn (Governor's Office), Randi Milsap (DMA), Kelly Bradley (DMA), Chris Kozak (DMA), Jeff Anderson (US Attorney's Office), Ruden Cardenas (STAC), BI), Greg Engle (WEM), Maj David Hellekson (DMA), Michael Hinman (DMA), Oleg Ivchenko (FBI), Bob Kelley (USDHS), BG Mark Michie (DMA), Ed Rooney (TSA), and Gary Wiczorek (WEM).

10:30 AM: Re-convene in open session.

7. Announcement of closed session discussion and action.

Chair Dunbar recapped closed session, which included agency and working group confidential intelligence reports, approving the November 26, 2013 closed session minutes, a strategic



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briefing by the Transportation Security Administration on the recent active shooter incident at the Los Angeles International Airport, a strategic briefing by Wisconsin Emergency Management on the Threat and Hazard Identification and Risk Assessment (THIRA) and the State Preparedness Report, and a strategic briefing on intelligence and threats.

8. Review and approval of November 26, 2013 open session meeting minutes.

A motion was made by Phil Montgomery and seconded by Chief Steven Riffel to approve the open session meeting minutes for November 26, 2013. **Motion carried.**

9. First responder and agency reports.

- WSP (Lieutenant Paul Wolfe): The State Patrol conducted a winter storm tabletop exercise on December 9, 2013 in conjunction with WEM and WING. We feel well-prepared to deal with adverse weather conditions. Our main takeaways involved maintaining clear communication and focusing on the core missions of each agency.
 - Chair Dunbar: I thought that the response to this first winter storm was very good.
- Capitol Police (Chief David Erwin): We continue to provide active shooter training in the Madison area. There is a new active shooter tactic which advocates an “immediate response” approach by EMTs. Currently, there is a gap with getting EMTs into the response area to treat the wounded. In the Columbine shooting, the standard procedure was to isolate an active shooter incident and wait for SWAT intervention. Standard EMT policies prevent them from entering into “warm” or “hot” zones. There is now a new dialogue starting between law enforcement and EMS. These types of active shooter events are over very quickly, so a plan is needed for bringing medical services to victims as rapidly as possible. Arming EMTs is not the answer. Instead, we are pushing for collaboration between EMS and police units to stage joint immediate entry operations. This can be framed as an escort mission, with EMTs being issued vests and helmets while officers provide security. This is a new model which is being pushed as a national initiative. There are some reservations. In Wisconsin, this will be a Capitol Police



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initiative.

- TSA (Ed Rooney): The Elm Grove Police Department has a Tactical EMS program. Have we looked into something similar statewide?
- Capitol Police (Chief David Erwin): Dane County and the City of Madison have tactical EMS programs as well, however, this is different. The Capitol Police initiative would not arm EMTs and would focus more on training police to work together with fire services and EMS. This will involve practicing these joint entry operations, so all parties know their particular job responsibilities and can focus on the task at hand. Law enforcement treats the EMTs like protectees. This also eliminates law enforcement driving ambulances. It is a different philosophy.
- TSA (Ed Rooney): Elm Grove police officers are all EMTs. The members of the tactical EMT program are not armed
- WEM (Pat O'Connor): We should get together with Brian Satula on this so that we can have a unified effort with WEM.
- DHS (Dr. Henry Anderson): We had a successful conference in New Orleans on utilizing community coalitions and regional coordination in dealing with widespread health concerns. We had twenty-six individuals from Wisconsin attend from across the agency spectrum. We are working closely on preparing regional hospitals, as the availability of beds has decreased to the point where most are currently operating with just-in-time bed availability. In case of a large event, we would need to clear 20 percent of our hospital beds in a short amount of time. This would require looking at surge capabilities and moving some patients to long-term care facilities. We also need to look at coordination on the movement and treatment of patients.
- DNR (David Woodbury): 1) We are conducting security assessments tomorrow at two of our facilities located at the Waukesha State Office Building and at the MLK facility. These assessments are led by Tim Weller and will be the third facilities inspected out of the twenty-three previously identified. 2) On Tuesday morning, we had an evacuation at



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the GEF II Building. A water main in the heating system burst and affected one-hundred people in one wing of the building. Our Operations Center was not impacted, however, the Bureau of Technology Services was. We had discussions about whether to institute our COOP plans. We tried to put order to it. We intended to utilize personnel from our Incident Management Team, but many people were absent at the time so it reverted to the DNR Duty Officer. We spent the next two days cleaning up and those affected are being re-housed in the building. This will be a long cleanup. There was some concern because the water from the heating system was bright-red in color, but this is apparently not dangerous. We think we are going to have everything managed and handled. On Saturday morning, I got a call because the flushing of the system caused another leak. Seven of the nine floors were impacted with the first leak, and the first floor was impacted by the second leak. Fortunately, the operations center was not impacted. The Department of Health Services was very helpful with chemical specialists and the use of the State Lab.

- Chair Dunbar: I understand that you have had a recent change in command with the retirement of Randy Stark?
- DNR (David Woodbury): Yes, Randy Stark had a ceremony in the Assembly Chambers at the Capitol. The event was successful and over 200 people attended.
- WEM (Pat O'Connor): We also participated in the December 9, 2013 winter storm tabletop exercise mentioned by the State Patrol. Dennis Drazkowski briefed our Duty Officers on this the week before. We are sending the same scenario to the regional Emergency Management and State Patrol offices to expand the audience.
- DCI (Samantha Korta): Nothing to report
- DATCP (Michael Linsley): On December 3-5, 2013 we had a cross-border workshop with Minnesota, Iowa, and Illinois. There are issues in our coordination of entry-control points along major highways.



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- DOA (David Cagigal): We conducted a follow-up on the Security Awareness Training program to see how effective the training was. We wanted to see how the message was taken. The program started in February 2013 under directive from the Executive Cabinet. Unfortunately, it looks like our success rate may have fallen short of 100 percent. We are investigating what prevented people from taking only eleven minutes of training. An After-Action Report is forthcoming. We will continue with the training program and try to more narrowly tailor it to the needs of different agencies and positions.
- Chiefs of Police Association (Chief Steven Riffel): Nothing to report.
- Badger Sheriffs Association (Sheriff David Mahoney): Nothing to report.
- DOC (Warden Daniel Westfield): Nothing to report.
- PSC (Phil Montgomery): 1) We are keeping our focus on natural gas leaks and getting the message out that if you smell gas, you should evacuate the building and contact public safety. 2) When I flew into Madison on Monday evening, I was sitting next to two maintenance men from Georgia who were flying into Wisconsin to provide winter storm assistance. This is an illustration of the value of interstate linkages.
- APWA-WI: No representative present.
- Fire Services: No representative present.

10. Working Group Reports.

- Joint Services Working Group (BG Mark Michie): In the coming months, the Joint Staff will be undertaking the cyber strategy project in support of civil authorities. We ask that member agencies come forward to the working group with input on the project's goals and objectives.
- CI/KR Working Group (Greg Engle): Nothing to report.
- Cyber Security Working Group (David Cagigal): We are working on follow-up after



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attending the recent Cyber Summit. In particular, we will be integrating our cyber security plans with the COOP. We are also looking into working with WEM, DATCP and PSC to increase public awareness on cyber security.

- Comprehensive Response Working Group [formerly Inter-Agency Working Group] (Pat O'Connor): Nothing to report.
- Information Sharing Working Group (Samantha Korta): Nothing to report.

11. Other business.

Chair Dunbar noted that the 2013 Annual Report on Wisconsin Homeland Security has been finalized and approved by all agencies. It was completed a little later than last year. While wishing everyone a Merry Christmas and a Happy New Year, Chair Dunbar noted that we all can be thankful for the network of deployed military, law enforcement, and civil agencies keeping us protected 24/7.

12. Set date, time and place of next meeting.

The next Council meeting will be held on Wednesday, January 15, 2014 from 9:00 am to 11:00 am at DMA.

12. Adjournment.

A motion was made by Pat O'Connor and seconded by Chief David Erwin to adjourn the meeting. **Motion carried.**

Meeting adjourned at 10:51 AM.