



**State of Wisconsin  
Homeland Security Council**

SCOTT WALKER  
Governor

MAJ GEN DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608.242.3075

**Open Session Meeting Minutes**

Department of Military Affairs  
2400 Wright Street, Classroom 230  
Madison, WI

Wednesday, September 21, 2016  
10:00 AM – 10:32 AM

**Members present:** Chair Major General Donald Dunbar (DMA), Chief Kevin Bierce (Fire Services), David Cagigal (DOA), Patrick Hughes (DOC), Sheriff David Mahoney (Badger State Sheriff's Association), Dr. Jonathan Meiman (DHS), Chief Steven Riffel (Wisconsin Chiefs of Police Association), Brian Satula (WEM), Michelle Wachter (DATCP), and David Woodbury (DNR).

**Members absent or excused:** Chief David Erwin (Capitol Police), David Matthews (DCI), Chairperson Ellen Nowak (PSC), Bruce Slagoski (APWA-WI), and WSP Vacancy

**Alternates present:** Deputy Chief Daniel Blackdeer (Capitol Police), Chris DeRemer (DCI Brevet), Andrew Kell (PSC), Captain Todd Kuschel (Capitol Police Brevet), Bill Oemichen (DHS), Jennifer Price (DCI), Bob Seitz (PSC Brevet), Major Chuck Teasdale (WSP), and Steven Wierenga (DOC).

**Others present:** Robert Berry (Governor's Office), Randi Milsap (DMA), Jeff Anderson (USAO), Kelly Bradley (DMA), Christopher Charney (FBI), COL Tim Covington (WING), SPC Ian Denton (DMA), Greg Engle (WEM), Lori Getter (WEM), Jackie Guthrie (DMA), Michael Hinman (DMA), Jay Jurci (DCI/WSIC), Bob Kelley (USDHS), Lara Kenny (WEM), James King (DHS/FEMA), Matthew Loppnow (TSA), Elizabeth Makowski (USAO), COL Leah Moore (DMA), Dallas Neville (U.S. Marshal), Katie Reinfeldt (DMA), Ed Rooney (TSA), David Rumary (WING), CPT Cate Vogel (DMA), and Tim Weller (USDHS).

**10:00 AM: Re-convene in open session.**



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5. Announcement of open session discussion and action.

Chair Dunbar recapped the closed session, which included approving closed session minutes, agency and working group confidential intelligence reports, and a strategic briefing on intelligence and threats.

6. Review and approval of August 17, 2016 open session meeting minutes.

A motion was made by Brian Satula and seconded by Major Chuck Teasdale to approve the open session meeting minutes, as amended. **Motion carried.**

- On page 6, under Chair Dunbar's comments, it should read as follows: "We were briefed by the Deputy Director of NSA. A colleague asked him where to start with cyber. He answered that you start with cyber hygiene."

7. First Responder and agency reports.

- WSP (Major Chuck Teasdale): On September 7, 2016, we held the Department's COOP exercise using the new management model that mirrors our day-to-day operations. There is no final After Action Report yet but the indicators are positive. The initial response is that people are much more comfortable working in the day-to-day environment. DOA staff did a great job facilitating and evaluating the exercise.
- Capital Police (Deputy Chief Dan Blackdeer): Nothing to report.
- DHS (Dr. Jonathan Meiman): I have two items. 1) We are moving forward with emergency operations planning. We recently had a tabletop exercise with WEM on mission ready packages with deploying health assets in the field, if requested by other states. We are finalizing packages for EMAC deployment. 2) We are working on meetings with the DHS emergency response workgroup. We are trying to get a better handle on how we do business within the Division of Public Health to better coordinate assets.



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- DNR (David Woodbury): At last month's Council meeting, we talked about the concern or need for a more forward coordination unit to assist with disasters. This is not an IMT that you need. There was some confusion between IMTs and the WEST team about this. Is this something that the inter-agency group could look at to see how they can work together? They are connected but now need to coordinate agency-wide. I think we will see more of these events over the coming years. We need to start working on this. I was hoping you could task the inter-agency group.
  - WEM (Brian Satula): This is one of the lessons learned. One of the questions coming out of the work with WEST is where do they fit in the incident management scheme. We actually used WEST with the flooding up north but we used it on the fly. We need to make sure that we define the role of the IMTs.
  - WSP (Major Chuck Teasdale): WEST has a support and coordination role mostly with a local EOC that extends the SEOC to a local level. It would be beneficial to include local emergency management in the discussion.
  - WEM (Brian Satula): The WEST is a multi-agency coordination system in NIMS so that is where you go to coordinate those issues. With the reset of Presidential Policy Directive 8 (PPD-8), they are putting more emphasis on the multi-agency coordination piece. The state agencies have technical specialties and they can connect to the federal agencies. There needs to be a mechanism to acquire needed resources. We need to put more emphasis on the resources.
  - DNR (David Woodbury): They are all a part of NIMS. Sometimes one group will think they are the only one in place and that is where we need this coordination.
  - WEM (Brian Satula): We discussed this at the NEMA Conference. Except for the southern states, most states use a similar system. We should look at their lessons learned.
  - Chair Dunbar: Mr. Satula and Mr. Hinman will bring together the right people from the inter-agency group. They will schedule a meeting to talk through the scorecard and will connect the dots. I agree that the issue here was gaps in communication



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where some were saying nothing was needed locally and others were saying they had local needs. In a rural area one person may wear many hats. I got the sense that they were taking voluminous notes and never had the chance to go back over their notes. We may have been able to have had resources there sooner.

- WEM (Brian Satula): 1) I want to remind everyone that it has been a wet, wet summer. We are expecting rain over the next few days. There will be several bands of heavy rain. The ground is saturated resulting in flooding and flash flooding. Two to three inches of rain have fallen in areas of Crawford and Vernon counties. There is a Flash Flood Warning along the Mississippi River for portions of Buffalo, Trempealeau, Vernon, and Crawford counties. There is also a Flash Flood Watch for more than one-half of the state; on the western side of the state from Polk to Grant counties and on the eastern side from Keweenaw to Sheboygan counties. There is a mudslide in Crawford county on Highway 35 which is affecting one lane. 2) Northwest Wisconsin flooding that occurred on July 11-12, 2016 is in the recovery phase. We are in the process of applicant briefings. There has been a kick-off meeting and we have developed project worksheets to enter into the FEMA system. WEM staff will be following through on this. The Joint Field Office is located in Superior. With regard to Saxon Harbor, it is estimated to be a three to five year recovery window. Our goal with the Wisconsin Recovery Task Force is to reduce that time significantly. Many roads will not be totally repaired by winter. There is still a lot of work to do. We had west central Wisconsin flooding that occurred on August 11, 2016. Buffalo county was the hardest hit. The Governor has requested a SBA damage assessment for a possible declaration which will also benefit the contiguous counties of Eau Claire, Pepin, and Trempealeau as well as some counties in Minnesota. 3) We received a U.S. Department of Agriculture disaster declaration for Ashland, Bayfield, and Iron counties for the loss of the wild rice crop. 4) The National Weather Service is looking for an expanded role in the SEOC. We would request their presence at a level 2 SEOC elevation. 4) As an update on the WI-CAMS database, as of September 19, 2016, there are 12,657 credentialed personnel across 1,819 organizations.
- DCI (Jennifer Price): We have hired 11 special agents that started work on Monday. We are also doing a direct hire for a cyber special agent. The current agent is overwhelmed. Recruitment will be posted this week.



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- DATCP (Michelle Wachter): Nothing to report.
- DOA (David Cagigal): Nothing to report.
- Badger Sheriffs Association (Sheriff David Mahoney): Nothing to report.
- Public Service Commission (Andrew Kell): Nothing to report.
- Wisconsin Chiefs of Police Association (Chief Steven Riffel): We continue to have difficulty recruiting and finding good people to fill law enforcement positions throughout the state. It has helped that we have a program with DOJ where prior military can come in. Everyone is still having a great deal of issues with hiring qualified candidates. Some agencies have openings that they cannot fill.
- DOC (Patrick Hughes): Nothing to report.
- Fire Services (Chief Kevin Bierce): Nothing to report.
- APWA-WI: No representative present.

8. Working Group reports.

- Joint Services Working Group (COL Leah Moore): Nothing to report.
- CI/KR Working Group (Greg Engle): Nothing to report.
- Wisconsin Cyber Strategic and Planning Working Group (David Cagigal): 1) On September 27, 2016 the WI Cyber Strategic and Planning Working Group will be meeting. 2) The cyber tabletop exercise is scheduled for today. 3) We also have reminders out for the 4<sup>th</sup> Annual Governor's Cyber Summit. We have all our speakers lined up.
  - WEM (Lori Getter): We have links to the Cyber Summit registration on the WEM, WI Homeland Security Council, and DMA websites.



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- Chair Dunbar: There will not be an October 2016 Council meeting in hopes we will encourage the members of the Council to attend the Cyber Summit. It's a great opportunity to collaborate. The Cyber Summit will be held at Gordon Commons on the UW-Madison campus.
- Wisconsin Cyber Strategic and Planning Working Group continued (David Cagigal): 4) Cyber XVI will bring together SLTT, Wisconsin National Guard, and Private Sector cyber response team members for a training exercise. The exercise is designed to bring together cyber professionals into four cross-disciplinary teams that will respond to eight distinct scenarios over a two-day period at Ft. McCoy Wisconsin. This will be a blended environment with multiple venues. On October 7<sup>th</sup> there will be a player in-brief with pre-exercise training materials. On November 9<sup>th</sup> there will be the final test of the lab and remote virtual environment. November 14<sup>th</sup> will involve commissioning equipment at the Wisconsin Military Academy and on November 15–16 will be hands-on response training. 5) We continue to work with the federal government on the National Cyber Incident Response Plan. Jackie Guthrie has done a great job on the Cyber Strategy. Is initiative. We are looking to stand up a unified coordination group based on the incident. We are trying to make sure Wisconsin's Strategy is in line with federal Cyber Strategy. I continue to emphasize that a cyber response is no different than a physical response. We are trying to de-mystify cyber.
  - Chair Dunbar: There is a lot more complexity at the federal level than at the state level. They have gone to great lengths to identify lanes with specific responsibilities. The challenge for us is that it is a federal responsibility. There is a promise by the feds to share when needed. What we need to do at the state level is to communicate to bring resources.
- Comprehensive Response Working Group (Brian Satula): Emergency Management is divided into three phases: response, short-term recovery, and long-term recovery. We have resurrected the WI Recovery Task Force and it is up and running. They are focusing on lakeshore bank erosion in Racine County as well as recovery efforts in Buffalo County and Saxon Harbor. The Wisconsin Recovery Task Force mirrors the National Disaster Recovery Framework. We have added a sixth recovery support function due to the agricultural



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emphasis in Wisconsin. We encourage working through this Task Force as the best source for coordinating resources for recovery. I plan to brief deputy secretaries for the various state agencies about this Task Force at a future meeting.

- Information Sharing Working Group (Chris DeRemer): Nothing to report.

9. Other business.

- USAO (Jeff Anderson): I have an update from the U.S. Attorney's office on the denial of service attack in Madison. The perpetrator was from Arizona and has been indicted by federal grand jury in Arizona.

10. Set date, time, and place of next meeting.

- Chair Dunbar: The next Council meeting will be on Wednesday, November 16, 2016 at DMA.

11. Adjournment

A motion was made by Brian Satula and seconded by Sheriff David Mahoney to adjourn the meeting. **Motion carried.**

**Meeting adjourned at 10:32 AM.**