



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Department of Military Affairs
2400 Wright Street, Classroom 230
Madison, WI

Wednesday, January 17, 2017
9:45 AM – 10:36 AM

Members present: Chair Major General Donald Dunbar (DMA), David Cagigal (DOA), Chief David Erwin (Capitol Police), Commissioner Mike Huebsch (PSC), Patrick Hughes (DOC), Sheriff David Mahoney (Badger State Sheriff's Association), Dr. Jonathan Meiman (DHS), Brian Satula (WEM), Bruce Slagoski (APWA-WI), and David Woodbury (DNR).

Members absent or excused: Chief Kevin Bierce (Fire Services), Superintendent J.D. Lind (WSP), Chief Steven Riffel (Wisconsin Chiefs of Police Association), Jason Smith (DCI), and Michelle Wachter (DATCP).

Alternates present: Chris DeRemer (DCI Brevet), Eugene Essex (DOA//COOP), Andrew Kell (PSC), Brian Knepper (DNR), Lieutenant Colonel Steve Krueger (WSP Brevet), Captain Todd Kuschel (Capitol Police), Michael Linsley (DATCP), and Lieutenant Paul Wolfe (WSP).

Others present: Robert Berry (Governor's Office), Randi Milsap (DMA), COL Tim Covington (WING), ASAC Danny Day, Jr. (FBI), Greg Engle (WEM), LT Greg Gilmore (USCG), Jackie Guthrie (DMA), Lisa Heitman (USAO), Maj Dave Hellekson (WING), Jim Hessling (APWA-WI), Michael Hinman (DMA), Bob Kelley (USDHS), James King (USDHS/FEMA), Jim Klas (DOJ), COL Leah Moore (DMA), LT Tom Morrell (USCG), Bill Nash (DOA/DET), Gene Oldenburg (DOJ), Katie Reinfeldt (DMA), Rick Spencer (TSA), and CPT Cate Vogel (DMA).

9:45 AM: Re-convene in open session.



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5. Announcement of open session discussion and action.

Chair Dunbar recapped the closed session, which included approving closed session minutes, agency and working group confidential intelligence reports, and a strategic briefing on intelligence and threats.

6. Review and approval of December 21, 2016 open session meeting minutes.

A motion was made by Brian Satula and seconded by David Cagigal to approve the open session meeting minutes, as presented. **Motion carried.**

7. First Responder and agency reports.

- WSP (Lieutenant Colonel Steve Krueger): I have two brief items. 1) Our agency participated in an After Action Review regarding the flooding events from July 2016. We identified topics we will be working on with local units of government regarding the Incident Command System, communications, and interoperability. That was completed in December 2016. We are preparing for potential spring flooding. 2) We are working with WEM and will be meeting with them in February regarding a training exercise on long-term power outages.
- Capital Police (Chief David Erwin): Nothing to report.
- DHS (Dr. Jonathan Meiman): Wisconsin is one of the few states working on Mission Ready Packages on public health emergency response. We continue to work with WEM and the radiological emergency planning section on a deployment policy.
- DNR (David Woodbury): Nothing to report.
- WEM (Brian Satula): 1) This week I will be attending the national After Action Review of the Republican National Convention. This will be conducted by NEMA and will be held in Columbus, OH. I will be talking with the State Patrol prior to attending this meeting. 2) The NEMA - National Homeland Security Consortium will be compiling a homeland security issue paper for the Trump administration. This will also include topics on social media,



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public trust, and fake news. Further, it will address cybersecurity and a NASCIO study about state governments at risk. The NASCIO study really highlights the difficulty with hiring talented individuals to fill cyber positions. Lastly, we will discuss terrorism and radicalization. 3) There will be another NEMA meeting involving state and territorial health officers. There will be a conversation on the CDC-HHS transition and the programs going forward. In addition, we will address Hurricane Matthew from a health perspective. We anticipate that the health care coalitions will have a reset and a re-emphasis in the future.

- DCI (Chris DeRemer): I want to make you aware of a Complex Coordinated Terrorist Attack Grant. We got together with Brian Satula and his staff and we are working with agencies in the Wisconsin Dells area to put together an application for this grant. The application is due February 10, 2017 and the performance period is 2017 – 2020. We have a lot of buy-in from private industry as well as the first responder community. The first responder organizations have a really good relationship with the business partners in that area.
- DATCP (Michael Linsley): Our Division of Animal Health continues to monitor the avian influenza in Beijing. We can have the State Veterinarian brief the Council on that at a future meeting,
 - Chair Dunbar: That would be great. We can target the March Council meeting for that briefing.
- DOA (David Cagigal): Nothing to report.
- Badger Sheriffs Association (Sheriff David Mahoney): Nothing to report.
- Public Service Commission (Commissioner Mike Huebsch): Commissioner Nowak has asked me to represent her at this Council going forward.
- Wisconsin Chiefs of Police Association: No representative present.
- DOC (Patrick Hughes): Nothing to report.



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- Fire Services: No representative present.
- APWA-WI (Bruce Slagoski): Nothing to report.

8. Working Group reports.

- Joint Services Working Group (COL Tim Covington): Nothing to report.
- CI/KR Working Group (Greg Engle): We have a new CI/KR planner named Drew Werner who started this month.
- Wisconsin Cyber Strategic and Planning Working Group (David Cagigal): 1) Virginia Governor Terence McAuliffe as chair of the National Governors Association has invited states to participate in the second regional summit *Meet the Threat: States Confront the Cyber Challenge*, which is taking place March 15-17, 2017 in San Jose, California. The summit will bring together teams representing key components of each state's cybersecurity enterprise for a discussion on the threats and opportunities inherent in cybersecurity. Plenary and breakout sessions with leading cybersecurity practitioners will focus on how cybersecurity risks affect public policy decisions across state government, specifically in the areas of health care, education, economic and workforce development, public safety and critical infrastructure. Each session will have a specific focus on identifying best practices that states can rely on to develop effective risk mitigation policies. 2) Work continues, with the help of WEM and the Wisconsin National Guard teams, on the Cyber Incident Response Annex. This will update the previous Cyber Annex and include improvements from the Cyber Disruption Response Strategy.
- Comprehensive Response Working Group (Brian Satula): 1) The working group will meet on January 19, 2017. 2) With the opening of the new SEOC, we are working on communication. With the new WebEOC software, we will be looking at the transition from situational awareness to common operating picture to actionable information. That is our focus for the upcoming months.



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- Information Sharing Working Group (Chris DeRemer): Nothing to report.

9. Update on the First Responder Network Authority (FirstNet) and Homeland Security Imminent Threat notifications.

Presentation by Gene Oldenburg and Jim Klas from the WI Department of Justice. A lot has happened with FirstNet since that last time I briefed the Council in July 2016. Currently, the vendor remains unselected by FirstNet. Based on media reports, it appears that AT&T will be the selectee. Litigation is pending at the federal level regarding the procurement process. In July 2016, DOJ hired Televate to assist with the state plan and on the ultimate recommendation to the Governor regarding the decision to opt-in or opt-out. The big push initially was the coverage needs for all of our Wisconsin counties which was due September 30, 2016. We were able to complete 35 counties by the due date. Since the vendor was not selected, we were able to obtain the input from the remaining 37 counties, three major cities, and one tribe by December 2016. We expect a decision and formal announcement of the selected vendor in spring 2017.

As an update on the Wisconsin Public Safety Broadband, the purpose of the technical and operational working groups is to ensure that all of our customer's information and needs are fully included. We have six to ten meetings scheduled through March 2017 to review technical and operational requirements in preparation for any recommendations to the Governor. We also have a governance structure review which will include a comprehensive independent review of the IC structure. Televate is doing a complete review and will make the recommendations. We anticipate release of the final report sometime in the spring of this year. The last task is for DOA to do a Request for Proposal (RFP) for an opt-out provider. The federal government is looking for a national provider but has allowed states to seek an alternate provider. We are going forward with an RFP to identify what we can get. One of the challenges is that the National Telecommunications and Information Administration has submitted approvals to the Federal Communications Commission but not all guidelines have been published. There is a lot we do not know about what the feds are looking at. We are working together with DOA on the procurement process because they have more experience than anyone else in the state. It is a very aggressive timeline. We are planning to have the RFP on the street in February 2017.

- Chair Dunbar: After the announcement of the vendor, what is the timeline for the Governor to make the decision?



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- DOJ (Jim Klas): It will be 90 days after the official vendor announcement when the Governor needs to make the decision to opt-in or opt-out.
- WEM (Brian Satula): FirstNet needs to provide information on how to build out the state prior to that. Is that correct?
- DOJ (Jim Klas): Yes.
- DOJ (Gene Oldenburg): Until a vendor is named we are in a holding pattern of sorts.
- DOJ (Jim Klas): The initial dates that FirstNet put out was a selection of the vendor by November 2016.

As an update on homeland security imminent threat notifications, there are two types of threats which include a physical threat and a cyber threat. We have been working with the Badger State Sheriffs Association on a communications project. Badger State Sheriffs Association put together a survey on the notification process and expectations. There will be a follow up “brainstorming” workshop on February 13, 2017 about the communication process and how to disseminate. With regard to cyber threats, the National Cybersecurity and Communication Integration Center provided voluntary cyber incident reporting forms. The Federal Cyber Security Information Sharing Act of 2015 directed USDHS to create a process where the Statewide Interoperability Coordinator may report cybersecurity risks and threats. To date there has been no further guidance. In October of this year, I received a Situational Alert about DDoS attacks impacting the east coast. There was no apparent threat to public safety and it was coded “white” for distribution without restriction. I disseminated that alert. While I was down in Oklahoma a few days later, there was a report on a telephony attack. The notification was coded “Amber” which means it can only be shared with members of the organization who “need to know” and only as widely as necessary to act on that information. So the question becomes how we get this information out. The critical point is how do we disseminate this information to our first responders? There is no clear guidance and there are many silos. It becomes a question of who receives the information, who vets the information, and who transmits the information to first responders. Then, how do we communicate non-criminal versus criminal information?

- Chair Dunbar: I am glad you brought this up. We do have some pathways in our plan. I



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will defer to Chris DeRemer on this.

- DCI (Chris DeRemer): We are passing that information from the fusion center to our partners. We should get together because we may be duplicating efforts.
- DOJ (Gene Oldenburg): That is exactly the point of my presentation.
- DCI (Chris DeRemer): It may be as simple as exchanging contact information.
- Chair Dunbar: Let's plug this in.

Lastly, as an update on general interoperability, the sustainability report is nearing completion. As a success story, the WISCOM saved the life of a deputy in northern Wisconsin. We have a very powerful video about how a deputy received very important information. This video will be shown at the upcoming Governor's Conference on Emergency Management and Homeland Security. With regard to the Nexxtgen 9-1-1, a workgroup was stood up in August 2016 that is chaired by Cullen Pertier. He has drafted a white paper summary and is has been released to interested stakeholders. Recently, there has been an agreement at the federal level to share the Part 90 FCC public safety channels. It is a great boon to the interoperability and communication at all levels.

- WEM (Brian Satula): Are these nationwide channel on a mutual band or it this something different?
- DOJ (Gene Oldenburg) These are federal channels on the NTIA. This allows the channels to be programmed in and they can invite interoperability. The MOU was signed in October 2016.
- WEM Brian Satula): Are any of those frequencies encrypted?
- DOJ (Gene Oldenburg): I don't know but as a general rule interoperability frequencies are not encrypted.



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10. Other business.

None.

11. Set date, time, and place of next meeting.

- Chair Dunbar: I have a couple of things for the record. The next Council meeting will be on Wednesday, March 15, 2017 at DMA. There will not be a February Council meeting. 2) Friday is the inauguration for President-Elect Donald Trump. I bring this up because of the change that it presents to our country. We saw the 9/11 attacks early in President Bush's presidency. I think it is good to recognize the potential and be vigilant. The National Guard is on duty for the inauguration

12. Adjournment

A motion was made by David Cagigal and seconded by Brian Satula to adjourn the meeting.

Motion carried.

Meeting adjourned at 10:36 AM.