



**State of Wisconsin
Homeland Security Council**

SCOTT WALKER
Governor

MAJ GEN DONALD P. DUNBAR
Homeland Security Advisor

Department of Military Affairs
2400 Wright Street
Madison, WI 53704

608.242.3075

Open Session Meeting Minutes

Department of Military Affairs
2400 Wright Street, Classroom 230
Madison, WI

Wednesday October 17, 2018
10:00 AM –10:56 AM

Members present: Chair Major General Donald Dunbar (DMA), Chief Kevin Bierce (Fire Services), David Cagigal (DOA), Patrick Hughes (DOC), Dr. Jonathan Meiman (DHS), Chief Steven Riffel, (Wisconsin Chiefs of Police Association), Brian Satula (WEM), and Kelly Smithback (DATCP).

Members absent or excused: Chief David Erwin (Capitol Police), Commissioner Mike Huebsch (PSC), Sheriff David Mahoney (Badger State Sheriff's Association), Chief Alfonso Morales (Milwaukee Police Department), Brian O'Keefe (DCI), Bruce Slagoski (APWA-WI), David Woodbury (DNR), and WSP vacancy.

Alternates present: Andrew Bohage (PSC), Eugene Essex (COOP/COG), Brian Knepper (DNR), Michael Linsley (DATCP), Captain Cheryl Ravenscroft (Capitol Police), and Lieutenant Paul Wolfe (WSP).

Others present: Katie Ignatowski (Governor's Office), Randi Milsap (DMA), COL Jeffrey Alston (WING), Molly Boss (OEC), Tony Bridges (Wisconsin Elections Commission), LTC Max Brosig (Provost Marshal's Office), COL Tim Covington (WING), Kristen Devitt (DOJ/Office of School Safety), Lori Getter (WEM), Jackie Halverson (DMA), Mike Hinman (DMA), Bob Kelley (USDHS), James King (DHS/FEMA), Melinda Landon (OEC), 1LT Tricia Larson (DMA), Ron Last (DOA/DET), Elizabeth Makowski (USAO), Dallas Neville (WEM/EPS), Tanner Nystrom (USAO), Katie Reinfeldt (DMA), Harold Sommer (TSA), LT Branko Stojisavljevc (Milwaukee PD), Dwaine Warren (DHS/FMA Region V), Tim Weller (USCG), and Meagan Wolfe (Wisconsin Elections Commission).

10:00 AM: Re-convene in open session.



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5. Announcement of open session discussion and action.

Chair Dunbar recapped the closed session, which included review of previous meeting minutes, agency and working group confidential intelligence reports and a strategic briefing on Wisconsin election security.

6. Review and approval of August 14, 2018 open session meeting minutes.

A motion was made by David Cagigal and seconded by Chief Steven Riffel to approve the open session meeting minutes, as presented. **Motion carried.**

7. First Responder and agency reports.

- WSP (Lieutenant Paul Wolfe): 1) I would like to mention, on behalf of the Air Coordination Group, the SAREX that took place on October 12, 2018 at Volk Field. Agencies involved included the Wisconsin National Guard, Capital Police, WEM, DNR, DOT, and Civil Air Patrol. This successful exercise allowed improvement and validation of search and rescue protocols. I will defer to Eugene Essex for further information.
 - COOP/COG (Eugene Essex): The exercise included eight hours of ground training by the Civil Air Patrol. We used search and rescue techniques and put on a SAREX. We used a crawl, walk, run approach to this exercise. We incorporated drones with fixed wing aircraft. The Wisconsin National Guard brought a helicopter to practice hoist missions. We got to the point that we were able to keep the drone low enough to allow the helicopter in the same area at the same time. The timing is right for this exercise with hunting season coming up. We can see the processes and coordination has gotten better and will help for future planning in air support.
- Capitol Police (Captain Cheryl Ravenscroft): Nothing to report.
- DHS (Dr. Jonathan Meiman): 1) As a follow-up on severe bleeding events associated with cannabinoid use, there had been three waves, with most recent in September 2018. It appears to have died down. DHS, in coordination with DOJ and public health, is getting the message



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out to the healthcare community. There have been no additional identified incidents. We are encouraged that we are not seeing multiple hospital admissions of the same person for cannabinoid use. 2) There has been a proactive survey of the community regarding heat preparedness. This is a CDC survey tool and it is the first time it has been used in Wisconsin. This will give us experience on how to train volunteers rapidly so that deployment can happen within 42-78 hours. This has been handed off to public health for safety mitigation. Once finalized we will make sure to get information to law enforcement. 3) There has been increased concern by law enforcement about exposure to Fentanyl. DHS is developing a training guidance on the use of Naloxone, site mitigation, and cleanup as well as the hand off to public health. We will be using the train-the-trainer model. 4) DHS issued its first communicable disease outbreak report.

- Chair Dunbar: USDHS has reported that both the House and Senate passed a bill reauthorizing the Pandemic Act. Is it correct that this is a Health and Human Services response with associated medical teams?
- DHS (Dr. Jonathan Meiman): It is all a federal response. They will visit us in the next month.
- Chair Dunbar: Have we looked at state-level surge? Do we have the capacity?
- DHS (Dr. Jonathan Meiman): It depends on the response and the incident. In national disasters, we need to deploy rapidly. With communicable disease, epidemiologists typically work with local public health.
- DNR (Brian Knepper): All of our law enforcement officers have been issued NARCAN and have been trained to use it.
- WEM (Brian Satula): 1) It has been a wet summer. The Governor has requested a presidential declaration for public assistance and individual assistance for the recent flooding in the south western side of state. Assessments are still in process. WEM is working with FEMA to be proactive and prepared if those declarations are granted. We believe it is highly likely that the public assistance request will meet the required thresholds, but it is still unknown if the



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individual assistance request will meet the required thresholds. These flooding events have had a significant impact on the communities. Another concern is how the other national events, such as hurricanes Florence and Michael, will impact FEMA staff time. There are still four open presidential disasters in Wisconsin. The flooding from early summer in northern Wisconsin would be number five and the late summer flooding in South Western Wisconsin would make number six. We are being proactive and working on existing areas that received damage. We are mobilizing a long-term recovery task force led by WEM, WEDC, and DHS with housing being monitored by DOA, infrastructure by DOT and DNR, and agriculture by DATCP. The focus for future mitigation funding is currently being discussed. We are looking at issues such as how to distribute those funds by looking at river systems globally for mitigation. The President just signed the Disaster and Recovery Reform Act, so we will be seeing funds coming for mitigation and this task force is focusing on a strategy for Wisconsin. An After-Action Report forum will be held on October 25, 2018 in Portage and on October 29, 2018 at the SEOC. 2) There has been a decision by DOA to place state employee ID cards in the WICAMS system. Employees are quickly being added to WICAMS with a recent increase of 15,000. State agencies have done a great job of moving personnel over to these cards.

- DATCP (Kelly Smithback): 1) The Bureau of Consumer Protection has been doing radio spots to promote cyber awareness month regarding safety tips on the use of public WIFI networks, backing up files, and general internet use. We are also posting information on department social media sites and information was provided to employees in the monthly newsletter. 2) I attended the Governor's Cybersecurity Summit along with the DATCP IT Director and sections chief and was surprised to hear about the shortage of cybersecurity IT professionals. 3) A joint application with WEM was submitted to USDHS for a homeland security equipment grant for radio communication equipment needed for field teams.
- Wisconsin Chiefs of Police Association (Chief Steven Riffel): We were contacted by the Governor's Office because they have identified that local police chief contact information is lacking when the Governor is traveling throughout the state. A list has been submitted to the Governor's office for future travel plans so they have a contact in local communities.
 - Governor's Office (Katie Ignatowski): Thank you for that. In fact, we used it the very same day it was submitted to us.



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- DOA/DET (David Cagigal): Bill Nash is attending the Tribal Consultation in Lac Du Flambeau. He will be sharing the basic guidelines to reduce cybersecurity risks, which are based on the forthcoming Security Guidelines for Local Government Access of State Systems.
 - DOC (Patrick Hughes): Nothing to report.
 - Public Service Commission (Andrew Bohage): Nothing to report.
 - DCI: No representative present.
 - Fire Services (Chief Kevin Bierce): Nothing to report.
 - Badger State Sheriffs Association: No representative present.
 - Milwaukee Police Department: No representative present.
 - APWA-WI: No representative present.
8. Working Group reports.
- Joint Services Working Group (COL Tim Covington): Nothing to report
 - CI/KR Working Group (Brian Satula): Nothing to report.
 - Wisconsin Cyber Strategic and Planning Working Group (David Cagigal): 1) As I mentioned previously, the National Governors Association Resource Center for State Cybersecurity selected Wisconsin as one of four states to modernize their cybersecurity plans and infrastructure. The other states that were selected are Indiana, North Carolina, and West Virginia. The Wisconsin team is moving forward with the following goals: Communicate Cyber Risks; Develop a Local Government Engagement Strategy; Strengthen Wisconsin Cyber Strategy Planning Working Group; and Establish a Cyber Workforce Development Pipeline. The upcoming events are as follows: On October 23-24, 2018, Tom Bernd will be representing the Wisconsin team and participating in North Carolina's first NGA workshop,



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which will focus in part on building a statewide cyber disruption response capability. On October 28, 2018, there will be a reception for Michigan Governor Rick Snyder. On October 29, 2018, there will be a North American International Cyber Summit. On October 30-31, 2018, there will be a Multi-State NGA Policy Academy on Implementing State Cybersecurity. The final in-state meeting is being planned for the 1st quarter of 2019. 2) The 6th Annual Governor's Cybersecurity Summit was held on Monday, September 10, 2018 at the Gordon Dining and Event Center on the University of Wisconsin-Madison campus. The Summit brought together national cyber security experts, government and academic leaders, and the business community to share knowledge and experience in finding new ways to protect our digital infrastructure and address the emerging challenges of cybersecurity. Students in attendance at this year's Summit were from Middleton-Cross Plains High School, Edgewood College, and UW-Madison. 3) On October 23, 2018 at Cybertech Midwest 2018, Dewand Neely, CIO of the State of Indiana, will be moderating a panel on case studies and lessons learned from innovative state initiatives around cybersecurity to an audience of primarily state and local government attendees. Bill Nash will be representing Wisconsin on the panel along with representatives from the State of Michigan and the State of Colorado. 4) To date, Wisconsin Emergency Management has prepared three press releases for Cyber Security Awareness Month. The topics have included general safety tips for the overall cyber month campaign, encouraging good cyber hygiene with online accounts, and securing home wireless networks. WEM plans to issue two more press releases, which will be issued on October 22 and 29, 2018. WEM has also done a couple of media interviews on cybersecurity. The most recent one was last week with WFDL in Fond du Lac. In addition, WEM has been producing social media content on both Facebook and Twitter, with almost daily posts since October 1, 2018. Messaging has focused on general cybercrime statistics, personal protection tips, and other information. WEM has also linked to information on cyber campaigns produced by USDHS, the FBI, and other resources. Thanks to Andrew Beckett and Lori Getter for their leadership in these efforts.

- Comprehensive Response Working Group (Brian Satula): We met on August 16, 2018 to put together a draft of a State Emergency Response Resource Guide. There have been many requests for state resources over the past couple of years, and this guide will give information about what resources are available, contact information, and lead time required to get the resource into the field. This publication should be completed in November 2018. 2) The Dark Sky Exercise After-Action Report is published and WEM is in the process of uploading that to



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WebEOC, for those that have access. I was able to provide the status of propane reserves earlier in this meeting, and I have that information because of this exercise. We are already seeing the benefits of this exercise.

- Information Sharing Working Group: No representative present.
- Chair Dunbar: 1) The recent Cyber Summit was excellent. 2) The response to the Dark Sky exercise was extraordinary and that is due to Brian's leadership. It was very thought provoking. 3) We have had several emergencies in the state this year and the response has been outstanding. The Governor has led the charge in connecting with people in their communities. The mutual aid between the counties and state is extraordinary. 4) The Wisconsin National Guard was ready to send troops to North Carolina and South Carolina for hurricane response. We have just recently been reimbursed several million dollars from the state of Florida for the EMAC deployments last fall. 5) Interoperability has been working on two big rocks. There have been discussions on the WISCOM system and what do we want to do with that. A Request for Proposal (RFP) for the Statewide Interoperable Radio Communications System is currently out there. We have been very transparent throughout the process. We will be completing a report to the Governor and Legislature on interoperability in the state. It's extraordinary what the Office of Emergency Communications has accomplished in a short period. A Request for Information (RFI) is moving forward that will help inform us on details for a future Request for Proposal for NextGen 9-1-1. Molly Boss is here for Tom Czaja. Molly, would you like to make any further comments?
 - OEC (Molly Boss): With the RFP and RFI completed, we now have a chance to breath. We have accomplished a lot in the six months I have been here. We are hoping to wrap up the interoperability report to the Governor and Legislative by end of year to inform budget decisions.

9. Briefing by the Wisconsin Department of Justice Office of School Safety on the School Safety Grant Program.

Briefing by Kristen Devitt, Director of the Office of School Safety at the Wisconsin Department of Justice (DOJ). The Office of School Safety at DOJ was created March 22, 2018 by 2017



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Wisconsin Act 143 and has been given the task of handing out \$100 million in grants to improve the safety of schools. The Director is the only funded position and support staff is provided by DOJ resources. There were two rounds of grant applications, with the second round closing today. We anticipate delivering about \$95 million by the end of the year, with the remaining funds to be divided among school districts that were not eligible for the first round of grants for various reasons. Most of the feedback from the schools has been positive. Ms. Devitt showed a brief video to the Council. This video is a good explanation of what the Office of School Safety is working on. The focus is on prevention, including early intervention starting at the elementary school level. We are also providing training assistance with school-wide multi-disciplinary or threat assessment teams, violence prevention initiatives, and crisis management protocols. We are also tracking where there are school safety officers as this information has not been previously available. We have provided threat assessment and training to school administrators and local law enforcement in developing a multi-disciplinary threat assessment plan. We have developed best practice school-based protocols which will be in an eight-hour training. Across the state, people are not speaking the same language so that working on standardizing that process so when students or teachers move to a new school district they won't have to completely learn a new protocol. There have been issues with getting high risk student records transferred, not just academic, but also records involving problematic behavior or medical information. There has been concern that sending certain records, other than academic, will violate FERPA or HIPAA laws. However, if the information is given verbally it does not violate those laws. We are asking for legislation that if the threat assessment is high, that specific information would travel with the student to the new school district. We are requesting that mandatory reporting requirements have the teacher or staff who observed the behavior contact law enforcement directly to prevent schools from creating a policy to circumvent this sharing of information.

Kristen continued. Round one of the school safety grant was geared for facility improvements, such as doors to provide one point of entry and video cameras watching the doors. This required a safety assessment by local law enforcement partnering with the school district to ensure schools were not asking for unnecessary equipment. Another requirement was to have a person in the school district attend adverse childhood experiences and trauma informed practices training. Round two of the school safety grant continued funding for facility improvements as well as funding of school culture and climate improvement training. Further, it required the development of School Safety Intervention teams and that team members attend a threat assessment course. It also required that grant recipients have 10% of staff attend adolescent mental health training to



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become aware of developmentally appropriate, and inappropriate behavior, and how to support a child long-term.

Current projects include standard response protocols. There are protocols from the “i love u guys Foundation”, which has a business model free to the public. This protocol aligns with FEMA, NIMS, and ICS structures. Some school districts have chosen to pay for their own applications for a confidential repository. 2017 Wisconsin Act 143 required our office to upload documents and once there is a statewide protocol we will start collecting information. We will not be collecting identifying information; it will be demographic in nature. Once a high-level threat is recognized, we will ask law enforcement to complete a report on the WISIC website to determine if it’s something that the state or FBI need to address. For future projects, we are currently working with the City of Milwaukee and several other schools such as Milwaukee Public Schools, charter schools, along with Milwaukee Police Department and social service providers to look at how protocols affect their students long-term and whether they are having a positive effect on the amount of violence. Beginning January 2019, we will be collecting data and plan to roll this out to all schools in the fall of 2019 with Children’s Hospital handling the research portion. We will also be preparing a census of school safety officers throughout the state.

Kristen finished her briefing. Next week starts “School Safety Week” and there will be four adolescent mental health training sessions held around the state. There is a FERPA School Safety and Liability Conference scheduled in Lake Geneva on October 26, 2018. If anyone would like more information or would like to attend any of these sessions, please let me know.

- Chair Dunbar: Do you see any obstacles that need to be overcome?
- Office of School Safety (Kristen Devitt): The biggest challenge right now is the deadlines and the intent to have \$100 million distributed by the beginning of this school year. Many of the schools were able to get their construction implemented before school started. Round two will be finished this week so the work is ongoing. Any further questions?

10. Other business:

- Chair Dunbar: If there is any council member, or designee, interested in participating on a



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team to update the Wisconsin Homeland Security Strategy for the next gubernatorial term, please let Mike Hinman know. After the gubernatorial inauguration, we will talk about homeland security going forward.

11. Set date, time, and place of next meeting.

- Chair Dunbar: Due to the upcoming holiday season, the next Council meeting will be moved up one week to Wednesday, November 14, 2018 from 9:00 AM to 11:00 AM at DMA. Randi Milsap will send a calendar request to determine quorum.

12. Adjournment

A motion was made by Brian Satula and seconded by David Cagigal to adjourn the meeting.
Motion carried.

Meeting adjourned at 10:56 AM.