



**State of Wisconsin  
Homeland Security Council**

TONY EVERS  
Governor

MAJ GEN DONALD P. DUNBAR  
Homeland Security Advisor

Department of Military Affairs  
2400 Wright Street  
Madison, WI 53704

608.242.3075

**Open Session Meeting Minutes**

Department of Military Affairs  
2400 Wright Street, Classroom 230  
Madison, WI

Wednesday April 17, 2019  
9:44AM – 10:44 AM

**Members present:** Chair Major General Donald Dunbar (DMA), Chief Kevin Bierce (Fire Services), Chief David Erwin (Capital Police), Sheriff David Mahoney (Badger State Sheriff's Association), Dr. Jonathan Meiman (DHS), Chief Patrick Mitchell (Wisconsin Chiefs of Police Association), Brian Satula (WEM), and David Woodbury (DNR).

**Members absent or excused:** Superintendent Anthony Burrell (WI State Patrol), David Cagigal (DOA), Ronald Hermes (DOC), Commissioner Mike Huebsch (PSC), Chief Alfonso Morales (Milwaukee Police Department), Brian O'Keefe (DCI), Kelly Smithback (DATCP), and APWA vacancy.

**Alternates present:** Andrew Bohage (PSC), AC Steven Caballero (Milwaukee Police Department), Chris DeRemer (DCI/WSIC Brevet), Greg Engle (WEM), Teresa Hatchell (PSC Brevet), Michael Linsley (DATCP), David Melby (DOC) Jenniffer Price (DOJ), Colonel Chuck Teasdale (WSP), Captain Daniel Thompson (Milwaukee Police Department/STAC), and Trina Zanow (DOA/DET Brevet).

**Others present:** Randi Milsap (DMA), Elizabeth Altmon (USAO), Jeff Anderson (USAO), LTJG Bridget Brown (USCG), Matthew Crampton (DOA), Tom Czaja (DMA-OEC), CPT Sarah Czepczynski (DMA J2), Chief Daniel Hardman (Lake Delton Police Department), Chief Darren Jorgenson, (Lake Delton Fire Department), Jay Jurci (WSIC), Bob Kelley (USDHS), Melinda Landon (DMA), 1LT Tricia Larson (DMA-WING), COL Eric Leckel, (WING), SRA Jack Leskovar (USSS), Elizabeth Makowski (USAO), Mark Michie (DMA), Dallas Neville (WEM-EPS), Tanner Nystrom (USAO), Katie Reinfeldt (DMA), Jed Seidl (Emergency Management Coordinator – Lake Delton Fire Department), LT Branco Stojavljevic (Milwaukee Police Department/STAC), and Kevin Wernet (WEM).



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**9:44 AM: Re-convene in open session.**

5. Announcement of open session discussion and action

Chair Dunbar recapped the closed session, which included review and approval of previous closed meeting minutes, agency and working group confidential intelligence reports, and a strategic briefing in intelligence and threats.

- Chair Dunbar: Our colleagues from the Wisconsin Dells area are here. We will let them go first and then finish the rest of the open session agenda. Chief Daniel Hardman is here to talk about the Dells Delton Area Response Exercise Series (DDARES). Thank you for coming Chief.

6. Briefing on the Dells Delton Area Response Exercise Series (DDARES). **Taken out of sequence.**

Presentation by Chief Daniel Hardman, Lake Delton Police Department. See Attachment #1, 04/17/2019 HLS Open Session meeting and Handout 04/17/2019 HLS Open Session meeting. Thank you for giving us the opportunity to speak to all of you. Most people have a vision of the Wisconsin Dells as a place to visit, although it is more complex than that. Wisconsin Dells is made up of two municipal jurisdictions, Wisconsin Dells and Lake Delton, referred to as the “Disneyland of the Midwest”. We have most of the hotel rooms in Wisconsin and a population that fluctuates between 50,000 and 70,000 people, with up to 110,000 in the summer. It’s a revolving circus of the largest waterparks in the world, a convention center for up to 2,500, and also the largest casino in the region. All of this is surrounded by some of the most beautiful parts of the state with people coming to see the dells, lakes, and rivers. It’s like Disneyland surrounded by natural features, except you can put a fence around Disneyland. The Dells is surrounded with hundreds of businesses with public roads, highways, and an Interstate. Additionally, we have the second largest Jewish camp in the area visited by prominent families. We keep a vigilant eye on any potential for threats. The problem with communications, with 4 million visitors a year in a very tight space, is that we don’t have neighborhoods to patrol, our officers walk the resorts.



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We bring \$1.5 billion tourism dollars into the state each year which makes up 19% of state tourism dollars. To make the mission work due to the amount of labor required, we have a J1 Program for foreign students to apply to the U.S. State Department to work for 3 months at a time. We use 4,100 students from all over the world as labor. There are 3,000 students housed in dormitory-type housing during the summer which creates a melting pot. As winter ends, the South American students go home and then we get new students in from the Northern European countries. Another area of concern is human trafficking, so we have all of those issues to address.

I have covered the economic situation, but I have another role as the Director of Public Safety. Since our EMS region covers a large area, one of the concerns I have is that we have not had a really good organized test of our medical systems. A lot of what we have discovered in working on this grant was bringing hospitals together. We are not fully prepared for a mass casualty event, but the DDARES grant will exercise this piece. The hospitals would be overwhelmed by drive-ins alone. This event will exercise a base hospital concept. We cannot prevent a rogue individual, but we will be judged on how local and state responders can mitigate the incident.

The Wisconsin Chiefs of Police got involved with a West Point graduate from five generations of law enforcement, and a tour in Special Operations. He started a critical response group and created a mapping system which mapped all of our schools and all of our big resorts. The most law enforcement staff we have on duty at one time in the summer is usually four to five officers, so for any critical incident we will depend on mutual aid. With all that mutual assistance coming in, they will have no idea of the layout of our buildings. The mapping system will be available to officers in four counties. It puts a grid layer over a floor plan of a building and will direct emergency personnel where to respond. The Wisconsin Dells Visitors Bureau paid for this mapping system. We want this to be a statewide initiative. The City of Middleton has also used this system.

Lastly, we have our own Sturgis-type event known as the Automotion Festival which will be held on May 18, 2019 and about 150,000 people will descend upon the Dells area. The roads will be jammed with traffic from I30 up to I90/94 and the Parkway, and even all the side streets are lined. I do want to take this opportunity to thank WEM; every year they are a Godsend. We put in a mutual aid request for 20 officers and they help with that and they bring up a



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communication suite for a common picture. Brian, I want to thank you and your staff for helping with that. I'll now turn it over to Chief Jorgenson.

Chief Darren Jorgenson of the Lake Delton Fire Department continued the briefing. Good morning. I first want to talk about access to mutual aid. The Dells Delton area is not resource rich, so efforts like working on the DDARES grant and DDARES program have shown to be very beneficial. WEM has been an excellent partner from day one, with assistance in getting the grant and setting up the training programs, they have been an excellent resource. Four years ago, local emergency management created a business safety group. We brought private businesses to the table for a discussion and found out they wanted emergency services to tell them what to do, they knew they needed guidance. With limited staff, we created an Emergency Response Guide and distributed 400 of these Guides in the community. This was beneficial as a reference guide for employees and managers. It ended there, as we did not have more time. This DDARES initiative has been incredibly needed and we can see there will be great benefits in the next couple of years. I want to introduce Jed Seidel, who retired from the Wisconsin Dells Police Department, but we talked him into joining the cause. He's been passionate about it and was able to hit the ground running with 30 years in the Wisconsin Dells Police Department. We are fortunate to have him.

Jed Seidl, Emergency Management Coordinator with the Lake Delton Fire Department took over the briefing. I am really excited about this program. I'm currently the emergency management coordinator for the Lake Delton Fire Department, my primary responsibility being the DDARES program. With 30 years as a police officer, I see how small incidents can impact communities. When I had the opportunity to be part of DDARES, I could see what could happen if there were mass casualties or a critical incident. Businesses themselves do not want to recognize that some tourists do not even watch their kids in the swimming pool, they expect us to take care of them. The businesses do not want to advertise that bad things could happen. So, getting them on board with large-scale disaster exercise was a challenge. Tourists do not even believe it could happen in the Dells, so we had to rename it. Those who came said "you can't put the word terrorism in the title" so we renamed it to DDARES. WEM helped us to get this started, proposing to get the businesses involved and bring them to the table with emergency management, military, federal and state partners. We did some initial assessments about what we had, and reviewed emergency management operations plans. Some plans were outdated, and we knew we would have to start from the ground floor. Everyone listened to the



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concerns and a program was developed to address the weaknesses. The initial planning meeting, emergency plans, and a recent tabletop exercise was a wakeup call. It was also a great networking opportunity. In January 2019, we held a DDARES business seminar to show what a disaster would look like in a potential worst-case scenario as well as recovery and reunification efforts. We wanted to make sure we were sending out the right message. We are excited and it's a great opportunity to address something that should have been addressed a long time ago. Because of DDARES, there has been a huge change in networking with WEM and the community disaster communications project. They are understanding that it will affect all even if it affects only one. We are learning to train and test on a grander scale. After the large-scale exercise planned for Fall 2020, we will come back to them with a simple collaborative emergency operations plan. With 4,100 international students, we want to train as many staff as possible. Since they are seasonal workers from other countries, we wondered how we could train them. So, we designed a web-based training through the emergency management site for the top ten skills in emergency response and prevention. It is provided in a multitude of languages to get ground level training, so they will know how to respond in an emergency. With the frequent changes in staff, supervisors can direct them to that website as well. We appreciate the opportunity to talk with you. Thank you for the wonderful work you do, and we hope to collaborate with many of you in the future.

- WEM (Greg Engle): From a state perspective, we have a two-year training and exercise cycle and each year builds to a capstone event. This is our current capstone event. It is an important program for the state by bringing partners together, partners we don't normally work with as well as businesses. The hope is that the information we learn will have statewide benefits with lessons learned and best practices to share across the state, intelligence, law enforcement, and first responder communities. We appreciate the Dells Delton area's willingness to take on this challenging project and partner with us on this.
- Chair Dunbar: The full-scale exercise is in September 2020?
- WEM (Kevin Wernet): We are working around the resort schedules, which is a small window. The kickoff of the field emergency response component will start with a shooting or an explosion. EMS wanted to exercise a mass evacuation and the hospitals want to exercise a burn plan. It will begin the morning of September 22, 2019 and by



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mid-afternoon lights and sirens will be over. Overnight there will be a reduced window with an incident management team planning for the next day. September 23, 2019 will focus on family reunification and assistance as well as messaging. On Day 7, there will be a short-term recovery exercise. On Day 14, a long-term recovery exercise will be held.

- Lake Delton Police Department (Chief Daniel Hardman): It's important to learn how to get back to business and open the doors again.
- USDHS (Bob Kelley): I have been part of the TLO and SAR training from the beginning. I am just wondering; do you cover suspicious activity, terrorism, and human trafficking with the international students?
- Lake Delton Police Department (Chief Daniel Hardman): Students are brought over through a Consortium. With 90% of the students in dorm settings, there is an opportunity to touch on those issues and the staff are trained. We want to highlight those trainings. We have big issues with evacuation, traffic, and bicycle accidents. We have a huge turnover of international students. We are already seeing the messaging being reinforced by business owners. If you educate them on the basic things, it will enhance overall preparedness.
- Chair Dunbar: Thank you for taking your time to talk to us. I know how hard it is to fit into your schedules and I know these efforts will not only benefit your community, but all of Wisconsin.

7. Review and approval of March 17, 2019 open session meeting minutes.

A motion was made by Chief David Erwin and seconded by Brian Satula to approve the open session meeting minutes, as presented. **Motion carried.**

8. First Responder and Agency reports.

- WSP (Colonel Chuck Teasdale): State Patrol will have a joint exercise partnering with the Wisconsin National Guard on field force operational training in July 2019. There will be an



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instructional course in August 2019 with extrication training which can be enhanced, if needed. The training will be held at Fort McCoy.

- Capitol Police (Chief David Erwin): There is an event at the State Capitol. WSP, DCI, and the Madison Police Department are monitoring.
- DHS (Dr. Jonathan Meiman): 1) I want to mention that fentanyl training will begin this May and a Train-the-Trainer course will be held next spring. 2) We are working on final protocols for fentanyl site cleanup with contamination. We are one of the first states to do this. 3) On the recent flooding, one of the vulnerability tools we used is an online mapping application which shows flood stage water levels, weather, flood vulnerability, and critical care infrastructure.
- DNR (David Woodbury): 1) We are monitoring the flooding on the Wisconsin River by Castle Rock and Petenwell as well as the Caledonia dikes. Starting on Thursday, we are anticipating flooding and have asked local governments to be prepared. We will do an assessment inspection once it reaches 17.4 feet. Currently, we have been told it will peak on Sunday (April 21, 2019) at 18.1 feet. 2) Wildfire season does not appear to be a problem right now. There is a draft gubernatorial executive order that Randi has reviewed and is ready to go, if needed. So, we will see what happens. 3) On April 15, 2019, the Capital Police did walkthrough of a DNR facility and we saw that it needed a new upgrade.
- WEM (Brian Satula): 1) The Governor's Conference on Emergency Management and Homeland Security last month was successful. We received great comments on the facility and want to thank the presenters and Greg's staff for putting that conference together. 2) The flooding is ongoing. The first round was anticipated, and we are hoping the second round of flooding will not be bad. Nature has helped with a slow warm-up process. The first round of flooding did not produce any threshold damages for public infrastructure, homes, or businesses. That does not take away the fact that that there was a big impact to local communities and public infrastructure. It's not over, although we are coming to the end of the 30-day window after a disaster is over. 3) At the recent FEMA V regional meeting a couple of items were mentioned to keep on our radar. There are seven community lifelines: safety and security; food, water, and sheltering; health and medical; energy (power and fuel); communications; transportation; and hazardous material. These are the critical areas that



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FEMA will assess. 4) We talked about the NSSE process but did not get deep into the DNC and talking about preparedness. There are a number of training sessions scheduled with Milwaukee Police Department. 5) On the Disaster Recover Reform Act, the takeaway is there is additional funding to the states for mitigation. Wisconsin is in good position as we have a great mitigation staff, we are an enhanced state, and we have counties with areas of high risk. More dollars going into mitigation is part of the FEMA strategic plan of culture and preparedness. 6) WEM staff are at Miller Park today for Weather Day, which is part of the cultural preparedness.

- DCI (Jenniffer Price): Nothing to report.
- DATCP (Mike Linsley): 1) DATCP has reached out to Milwaukee Police Department and Capital Police to attend the 2<sup>nd</sup> Annual Veterinary Medicine Disaster Selective, scheduled for the week of May 6-10, 2019 at the UW-Madison Veterinary School. The course will cover assessment and decontamination of canine and equine working animals. 2) DATCP will be providing ICS 402 training for our new executive staff to provide an orientation to the Incident Command System. 3) The Wisconsin National Guard Agro-Terrorism tabletop exercise originally planned for this August 2019 has been postponed due to required changes in their training program. We looked forward to re-engaging with the planning process once the future date is established.
- DOA/DET (Trina Zanow): As David Cagigal mentioned last month, we are in the process of implementing InfoSec's Security IQ solution for our 2019 state employee security awareness training program. We have run into a few delays but are planning to implement no later than the end of June 2019. We will also be working with our partners, such as the Government Information Processing Association of Wisconsin to get the word out that local Wisconsin governments and schools can get the State price point of \$2.72 per person. In addition, DPI is assisting in getting the word out to schools that if they license employees, their students can utilize student-specific training content without additional user license fees.
- Wisconsin Chiefs of Police Association (Chief Patrick Mitchell): To piggy back on the Dells Delton presentation, the Wisconsin Chiefs of Police Critical Response Group's initial intent was school safety, although they did not go into the mapping. It is a concept that special forces



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use based on the wars in Middle East. The Milwaukee Brewers have purchased the technology, and although in law enforcement we would look at terrorism and active shooters, the Brewers use it to assist medical providers for falls or other medical issues. With the large crowds of people at Miller Park, the technology will get medical providers to people who need treatment. The Wisconsin Dells and Middleton schools are using that same technology.

- Chair Dunbar: One of DMA's initiatives is NextGen 911. That kind of application has a nexus. The right timing would be when the State gets to NextGen911 that these applications must be compatible.
- Badger State Sheriffs Association (Sheriff David Mahoney): Has there been a decision or any movement towards selection of a company across the state that is doing that kind of mapping? Should we be concerned about being approached by multiple entities and is there a uniform practice or standard?
- Chair Dunbar: That's an important point, there is a three-prong approach for NextGen911. The piping that goes into it has to have enough access for NextGen911 and we are analyzing the PSAPs to make sure that what we have is what they need. The third piece is data and we are not there yet. I hope that we would have a standard across the state. Lots of people are gathering data, there is definitely missionary work to do there.
- Badger State Sheriffs Association (Sheriff David Mahoney): Is there a timeline?
- Chair Dunbar: We are hoping to get a signal from the Department of Administration (DOA). The Governor is recommending that the Office of Emergency Communication move from DMA to DOT, and that would move the final decision to that agency. DOA has to decide who will do the contracting and advise on the RFP. We hope to get something out in the next 12 to 18 months.
- Badger State Sheriffs Association (Sheriff David Mahoney): BSSA will bring this topic up next month at our Conference. We will take a wait and see posture to see what happens. The concern is that there will be multiple companies that cannot cross-pollinate the information.



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- Chair Dunbar: There are lots of companies out there, and it will depend on how the agency contracts. Sometimes the data is proprietary and not shareable, and that is a big deal for public agencies. If we can help, we will be happy to do that.
- OEC (Tom Czaja): We will have staff members at the BSSA Conference, including Jessica Jimenez, who is an expert in this area.
- Badger State Sheriffs Association (Sheriff David Mahoney): Nothing to report.
- DOC (David Melby): 1) We are planning an exercise due to the increase in fentanyl and heroin use. To exercise our themes, will be geared for a full-scale exercise in the Dane, Rock, and Green County areas. 2) On the prison side, we are having disturbance planning meetings with local community partners, law enforcement, utilities, and the Wisconsin National Guard for an exercise with a large-scale disturbance and active shooter focus.
- Fire Services (Chief Kevin Bierce): Nothing to report.
- Public Service Commission (Theresa Hatchell): Nothing to report.
- Milwaukee Police Department (AC Steven Caballero): Nothing for Milwaukee PD, unless Captain Thompson from STAC has anything.
  - Milwaukee Police Department (Captain Dan Thompson): 1) I want to say thanks in advance for integrating the partnership for the DNC. After the groups are identified with the U.S. Secret Service, there will be web-based training for first line officers and intel. A tabletop exercise will be the next piece and we would like to integrate sooner rather than later. If anyone has ideas for that, let me know. 2) On May 14, 2109, there will be a Counterterrorism Conference. We have 135 registered to attend, but please feel free to disseminate the information. The information is relevant training for today, and for the future DNC. See Handout, 04/17/2019 HLS Open Session meeting.



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- Badger State Sheriffs Association (Sheriff David Mahoney): Who is the conference geared towards?
  - Milwaukee Police Department (Captain Dan Thompson): It is geared for both the street level and supervisors and there will be a leadership aspect. One of the topics will discuss leadership and would be good for anyone from lower level to command level.
  - APWA-WI: No representative present.
9. Working Group reports.
- Joint Services Working Group (Mark Michie): Nothing to report.
  - CI/KR Working Group (Greg Engle): Nothing to report.
  - Comprehensive Response Working Group (Brian Satula): Nothing to report.
  - Wisconsin Cyber Strategic and Planning Working Group (Trina Zanow): 1) The Wisconsin team continues to work on the goals from the National Governors Association (NGA) Policy Academy. We will be sharing our experiences with the other states at the NGA's National Summit on State Cybersecurity, which is May 14-15, 2019 in Shreveport, LA. 2) As David Cagigal mentioned at the last meeting, the State of Wisconsin along with private sector partners has 20+ cyber internships for the summer of 2019. Our partners are now in the process of reviewing and selecting students from the pool of candidates for internships. 3) As a reminder, the date has been set for the 2019 Cyber Summit and planning is under way. Please mark your calendar for September 23, 2019. 4) The National Cyber Security Alliance (NCSA) is a neutral nonprofit, public-private partnership organization devoted to educating and empowering our global digital society to use the internet safely and securely. The NCSA has proposed a workshop targeting Wisconsin's under-resourced organizations (small business, municipalities/small government, non-profits, small critical infrastructure). The event will feature the state's resources, in addition to bringing together federal, state, and non-profit stakeholders through NCSA's core small organization-focused workshop. We are in



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discussions and tentatively planning this event to follow the Cyber Summit on September 24, 2019 on the UW-Madison campus, if facilities can be coordinated.

- Chair Dunbar: These are fantastic efforts going on with the cyber interns and there are lots of open positions in the state and a critical need for cybersecurity expertise. I appreciate that leadership is looking to the future and looking at female cyber interns. Studies have shown, across the country, that many females do not go down that cybersecurity lane, but when they get exposed they find that they like it and are good at it.
- Information Sharing Workgroup (Chris DeRemer): Nothing to report.

10. Other business:

- USAO (Jeff Andersen): I would like to introduce Elizabeth Altmon who will be taking my place and will attend future Wisconsin Homeland Security Council meetings. After 50 years of law enforcement, I am riding off into the sunset. I want to thank the Attorney General and the Council for the courtesies you have provided.
  - Chair Dunbar: Beth, welcome. Jeff, I have great appreciation of your 50 years of service. Godspeed.

11. Set date, time, and place of next meeting:

- Chair Dunbar: The next meeting has been moved to Thursday, May 16, 2019 from 9:00 AM to 11:00 AM at DMA.

12. Adjournment

A motion was made by Brian Satula and seconded by Chief David Erwin to adjourn the meeting.

**Motion carried. Meeting adjourned at 10:44 AM.**